

NINE SPRINGS GOLF COURSE – POTENTIAL PARK USE OPTION MASTER PLAN



Prepared by:

City of Fitchburg

Parks, Recreation, and Forestry Department

and

Planning and Zoning Department



May 8, 2014

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LIST OF ABBREVIATIONS

City: City of Fitchburg

COPC: Childhood Obesity Prevention Collaborative

Comprehensive Plan: City of Fitchburg Comprehensive Plan (Adopted: March 24, 2009)

Council: City of Fitchburg Common Council

DNR: Wisconsin Department of Natural Resources

Future Use Map: Nine Springs: Future Use Map

HIA – Nine Springs Health Impact Assessment

Nine Springs: The City of Fitchburg’s Nine Springs Golf Course property

Nine Springs Census Blocks: 2010 United States Census Tract 001403 – Blocks 2000, 2001, 2002, 2003, 2005, 2006, and 2007

Parks and Planning: City of Fitchburg Parks, Recreation and Forestry Department and Planning and Zoning Department

Parks Plan: City of Fitchburg Comprehensive Park, Open Space, and Recreation Plan: 2010-2015 (Adopted: January 12, 2010)

PHMDC: Public Health Madison and Dane County

Plan: City of Fitchburg Nine Springs Golf Course – Potential Park Use Option Master Plan

SECTION I

PLAN EXECUTIVE SUMMARY

SECTION I – PLAN EXECUTIVE SUMMARY

This section provides a summary of the *Nine Springs Golf Course – Potential Park Use Option Master Plan* (hereafter “Plan”).

I. Nine Springs Uses, Activities, and Facilities

The City of Fitchburg’s Nine Springs Golf Course property (hereafter “Nine Springs”) is unique, containing a stream, pond, oak savannah-like area, large open spaces, a “clubhouse” with restrooms, and a maintenance/storage facility, surrounded by high-density, multi-family residential and commercial development, and adjacent to a major transportation corridor (Fish Hatchery Road).

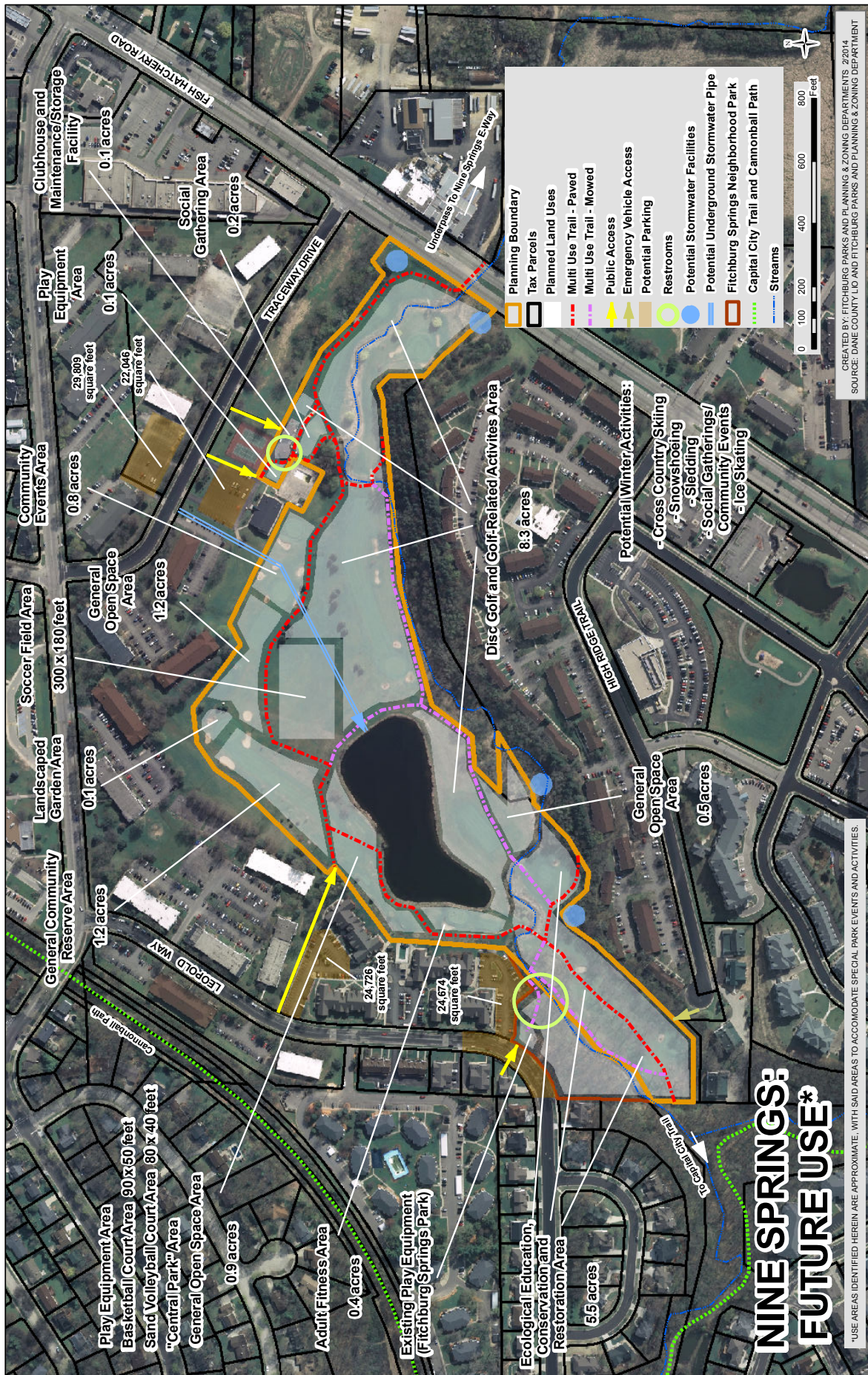
The area surrounding Nine Springs is not currently served by a City Area Park, in accordance with park classification types as identified in the *City of Fitchburg Comprehensive Park, Open Space, and Recreation Plan: 2010-2015* (Adopted: January 12, 2010) (hereafter “Parks Plan”). The population within this area equates to approximately 4,137 City residents or 16.4% of the City’s population. The population density in the area is the highest in the City of Fitchburg (hereafter “City”). Similarly, this population is younger, of lower-income, and exhibits higher rates of renter-occupied housing, on average, than the City as a whole.

Development of Nine Springs in accordance with this Plan would provide this population with Area Park and Conservancy/Greenway service, in accordance with park classification types as identified in the Parks Plan. This service would include opportunities for **social interaction, community building, and improved physical health and well-being**, balancing the **diverse recreational needs of parks users** with **environmental sustainability** and **surrounding development patterns** and **population demographics**, ultimately assisting in providing for a **high quality of life** for park users and City residents.

This Plan designates Nine Springs as an Area Park and Conservancy/Greenway. Proposed uses, activities, and facilities identified for Nine Springs include the following:

- Disc Golf
- Golf-Related
- Multi-Use Trail System (Paved and Mowed)
- Play Equipment
- Shelters/Pavilions and Social Gatherings
- Amphitheater and Community Events
- Soccer Field
- Basketball Court
- Sand Volleyball Court
- Environmental Education, Conservation, and Restoration
- Adult Fitness
- General Open Space
- Community Reserve to potentially include Community Gardens
- “Central Park”
- Landscaped Garden
- Clubhouse
- Restroom

The following map identifies desired future uses, activities, and facilities at Nine Springs.



II. *Plan* Intent and Purpose

This *Plan*'s intent and purpose is to:

- Promote diverse and appropriate park, open space, and outdoor recreation uses, activities, and facilities, and protect natural, cultural, and historic resources, in the City by identifying future park, open space, and outdoor recreation uses, activities, and facilities for Nine Springs;
- Conform to and be consistent with the City of Fitchburg Comprehensive Plan (Adopted: March 24, 2009) (hereafter "Comprehensive Plan") and the Parks Plan;
- Inventory and analyze historical, existing, and future City park system and Nine Springs conditions and identify City park system and Nine Springs issues;
- State goals, objectives, and policies to address City Park system and Nine Springs issues and guide Nine Springs planning and implementation, and identify tools and timelines to implement policies and achieve goals and objectives;

III. *Plan* Development Process

The City Common Council (hereafter "Council"), through Resolution R-47-13 (June 11, 2013), authorized City staff to develop the *Plan* and tasked the City's Parks, Recreation, and Forestry, and Planning and Zoning, Departments with coordinating *Plan* development, with *Plan* oversight provided by the City's Parks Commission. These two City Departments (hereafter "Parks and Planning") coordinated *Plan* development over approximately one year (June, 2013 to May, 2014). The Parks Commission formulated a draft *Plan*, reviewed *Plan* drafts, and recommended a final draft *Plan*, along with the City's Plan Commission, to the Council for review and adoption.

Plan development relied heavily on public input and involvement. As the *Plan* identifies uses, activities, and facilities for public City property, public input and involvement throughout the *Plan* development process was vital. As such, Parks and Planning coordinated various opportunities for public input and involvement throughout the *Plan* development process, including formation and distribution of public opinion surveys (3) and holding a visioning session and various other public meetings (11).

The Parks Commission and Plan Commission both reviewed a draft of the *Plan* and recommended approval to the Council on March 6 and March 18, 2014 respectively. A survey was then placed in the City newspaper, the *Fitchburg Star*, on April 11, 2014 asking City residents their preference on future use of Nine Springs as a park as identified in this *Plan* or continuation of its historical use as a golf course. The draft *Plan*, and all other relevant information was then reviewed by the Council and presented for review and comment at two public meetings. The Council adopted the *Plan* at the second public meeting on March 25, 2014 through the Adoption Resolution, R-40-14.

This *Plan* was developed in accordance with general community preferences as gleaned through the aforementioned public participation process, the Comprehensive Plan and Parks Plan, and sound land use and park planning principles. All stakeholders, including elected/ appointed officials, City residents, and all other interested parties, were encouraged to provide input throughout the *Plan* development process.

SECTION II

PLAN INTRODUCTION AND OVERVIEW

SECTION II – *PLAN* INTRODUCTION AND OVERVIEW

I. Enabling Authority

This *Plan* was authorized by the Council, through Resolution R-47-13 (June 11, 2013), directing City staff to prepare a park use plan for Nine Springs.

II. Intent and Purpose

This *Plan*'s intent and purpose is to:

- Promote diverse and appropriate park, open space, and outdoor recreation uses, activities, and facilities, and protect natural, cultural, and historic resources, in the City by identifying future park, open space, and outdoor recreation uses, activities, and facilities for Nine Springs;
- Conform to and be consistent with the Comprehensive Plan and the Parks Plan;
- Inventory and analyze historical, existing, and future City Park system and Nine Springs conditions, and identify City park system and Nine Springs issues;
- State goals, objectives, and policies to address City Park system and Nine Springs issues, and guide Nine Springs planning and implementation, and identify tools and timelines to implement policies and achieve goals and objectives;

III. Structure and Content

This *Plan* is organized as follows:

- *Section I – Plan Executive Summary* - This Section provides a summary of the *Plan*.
- *Section II – Plan Introduction and Overview* - This Section provides an introduction to and overview of the *Plan*, including *Plan* Enabling Authority, Intent and Purpose, Structure and Content, Development Process, and Future Directions.
- *Section III – A City Parks and Nine Springs Profile* - This Section provides a profile of existing, historical, and future conditions in the City parks system, and at Nine Springs, utilizing existing City park policies and standards, geography, and history as profile categories. Analysis of conditions allowed for formulation of issues, also stated in this Section. Identification of issues provides a subjective rationale for development of a park use at Nine Springs and also assists in informing specific potential future park uses, activities, and facilities. The goals, policies, and objectives in Section V. herein, including the *Nine Springs: Future Use Map*, were developed to address the aforementioned issues.
- *Section IV – Plan Implementation* - This Section provides information on *Plan* implementation, including an inventory of *Plan* policy tools, the means by which the *Plan*'s policies will be implemented so as to ultimately achieve its goals and objectives. This Section groups *Plan* policy tools into three categories, as follows 1. – 3.:

-
1. Existing Government Agencies/Departments, Programs, and Plans
 2. Existing Government Regulations
 3. Potential Government and Non-Government Partnerships

This Section also provides information on policy timelines, with said timelines delineating a specified time period in which a policy should be implemented, providing for an objective evaluation of *Plan* implementation.

- *Section V – Plan Goals, Objectives, Policies, and Timelines* - This Section states this *Plan*'s goals, objectives, and policies, including the Nine Springs: Future Use Map, along with corresponding policy timelines. Goals, objectives, policies, and timelines provide this *Plan* with its ultimate worth. This *Plan*'s goals are ideas and values in the public interest that provide an end in which to direct the planning process. This *Plan*'s objectives are more specific, providing detailed direction towards achievement of goals. This *Plan*'s policies consist of rules or courses of action utilized to ensure *Plan* implementation and achievement of goals and objectives. This *Plan*'s timelines delineate a specified time period in which a policy should be implemented, providing for an objective evaluation of *Plan* implementation.

It is important to note that all policy timelines presented herein are intended to serve as a guide, providing only an indication of the possible future date of policy implementation. These timelines cannot account for the myriad of future factors that could affect implementation of this *Plan*'s policies, including but not limited to additional workload, resource limitations, new and unforeseen issues, opportunities, trends, and concepts, and political and public sentiment.

This *Plan*'s goals, objectives, policies, and policy timelines were formulated to address the issues presented in Section III herein.

IV. Development Process

The Council, through Resolution R-47-13 (June 11, 2013), authorized City staff to develop the *Plan* and tasked Parks and Planning with coordinating *Plan* development, with *Plan* oversight provided by the City's Parks Commission. Parks and Planning coordinated *Plan* development over approximately one year (June, 2013 to May, 2014). The Parks Commission formulated a draft *Plan*, reviewed *Plan* drafts, and recommended a final draft *Plan*, along with the City's Plan Commission, to the Council for review and adoption.

As the *Plan* identifies uses, activities, and facilities for public City property, public input and involvement throughout the *Plan* development process was vital. As such, *Plan* development relied heavily on public input and involvement and the expertise of Parks and Planning and other City staff and departments. The City's Police Department, in particular, provided valuable information and analysis to Parks and Planning during the *Plan* development process to assist in ensuring that the *Plan* adequately addressed public safety issues in Nine Springs.

Parks and Planning coordinated various opportunities for public input and involvement, as follows:

- July, 2013 – Public Opinion Survey #1: Parks and Planning formulated and distributed a survey, in hard copy and on the internet, gauging public opinion and preference on potential future Nine Springs park type, uses, and amenities. The survey was available online at the City's website

and in hard copy at Fitchburg City Hall. Survey notices were sent to the City's Recreation and Neighborhood Association Listservs, and the survey was promoted on the City's website, Facebook page, and in the City newsletter. Additionally, Nine Springs area residential property managers and community members distributed the survey in hard copy to various City residents living in close proximity to Nine Springs.

- August, 2013 – Public Visioning Session: Parks and Planning held a visioning session to gather more detailed public opinion and preference information on desired Nine Springs park type, uses, and amenities.
- September, 2013 – Parks Commission Public Meeting #1: Parks and Planning presented draft Nine Springs goals, objectives, and policies to the Parks Commission and the public for review and comment.
- October, 2013 – Parks Commission Public Meeting #2: Parks and Planning presented three draft Nine Springs park use alternatives (Conservancy, Disc Golf, and Golf) and the historical Golf Course use to the Parks Commission and the public for review and comment.
- October, 2013 – Public Open House: Parks and Planning presented three draft Nine Springs park use alternatives (Conservancy, Disc Golf, and Golf) and the historical Golf Course use to the public for review and comment.
- October, 2013 – Public Opinion Survey #2: Parks and Planning formulated and distributed a survey, in hard copy and on the internet, gauging public opinion and preference in further detail on potential future Nine Springs park type, uses, and amenities. The survey was available online at the City's website and in hard copy at Fitchburg City Hall. Survey notices were sent to the City's Recreation and Neighborhood Association Listservs and the survey was promoted on the City's website, Facebook page, and in the City newsletter.
- December, 2013 – Parks Commission Public Meeting #3: Parks and Planning presented one draft Nine Springs park use alternative to the Parks Commission and the public for review and comment.
- February, 2014 – Parks Commission Public Meeting #4: Parks and Planning presented one draft Nine Springs park use alternative with two variable components (Disc Golf or Golf) to the Parks Commission and the public for review and comment.
- February, 2014 – Committee of the Whole Public Meeting #1: Parks and Planning presented one draft Nine Springs park use alternative to the Committee of the Whole (Council) and the public for review and comment.
- March, 2014 – Parks Commission Public Hearing #1: Parks and Planning presented the draft Nine Springs Golf Course – Potential Park Option Master Plan, including the preferred park use alternative, to the Parks Commission and the public for review and comment, with the Commission recommending approval of the Plan, on March 6, 2014, to the Council for adoption.
- March, 2014 – Plan Commission Public Meeting #1: Parks and Planning presented the draft Nine Springs Golf Course – Potential Park Option Master Plan, including the preferred park use alternative, to the Plan Commission and the public for review and comment, with the

Commission recommending approval of the Plan, on March 18, 2014, to the Council for adoption.

- March, 2014 – Council Public Meeting #1: Parks and Planning presented the draft Nine Springs Golf Course – Potential Park Option Master Plan, including the preferred park use alternative, to the Council and the public for review and comment, with the Council adopting said plan on March 25, 2014. The Council also requested input from the City’s Parks Commission, Board of Public Works, Plan Commission, Community and Economic Development Authority, Resource Conservation Commission, and Finance Committee on future use of Nine Springs as a park, in accordance with this Plan, or as a golf course.
- April, 2014 – Public Opinion Survey #3: Parks and Planning formulated and distributed a survey in the Fitchburg Star gauging public opinion and preference on potential future use of Nine Springs as either a park in accordance with the preferred park use alternative, or as its historical use as a golf course.
- May, 2014 – Council Public Meeting #2: Parks and Planning presented all relevant information to the Council and the public for review and comment, with the Council deciding on future use of Nine Springs as a _____.

Additional information on the aforementioned public input opportunities can be found in the appendixes contained herein. Furthermore, City Parks and Planning provided four Plan development updates in the City newsletter/newspaper and maintained an up-to-date Plan webpage. All stakeholders, including elected/appointed officials, City residents, and all other interested parties, were encouraged to provide input throughout the Plan development process.

Additionally, Public Health Madison and Dane County (PHMDC), in partnership with the Childhood Obesity Prevention Collaborative (COPC) and City of Madison Planning Division, conducted a health impact assessment (HIA) on future use of Nine Springs, in conjunction with the Plan development process. The HIA was intended to inform City policy makers as they considered future uses at Nine Springs, examining the health impacts of both a park use in accordance with this Plan and the historical golf course use.

The HIA examined the complex interchange between health, social, economic, and environmental factors, using City and Dane County baseline data. Specifically, the HIA examined the impacts of future land uses at Nine Springs as it relates to physical activity, social cohesion, environmental health, and safety. The HIA also considered any differential impacts policy decisions might have on different populations within the study area.

Development of the HIA was a collaborative effort amongst multiple stakeholders, including PHMDC, COPC, City residents, community organizations, and City elected/appointed officials and staff. Additional information on the HIA can be found in Appendix C herein.

V. Future Directions

Completion of this Plan is the initial step in developing Nine Springs as an Area Park and Conservancy/Greenway to serve the park and outdoor recreation needs of the City’s residents in accordance with the Comprehensive Plan and Park Plan. Implementation of this Plan will be subject to City funding priorities and in accordance with Section V. herein.

SECTION III

A CITY PARKS AND NINE SPRINGS PROFILE

SECTION III – A CITY PARKS AND NINE SPRINGS PROFILE

This section provides a profile of the City parks system and Nine Springs, utilizing the following categories:

- City Parks – Policies and Standards
- Nine Springs - Geography
- Nine Springs - History

Analysis of the information presented in the profile allowed for identification of City park and Nine Springs issues, also presented in this Section.

I. City Parks - Policies and Standards

All City park, open space, and outdoor recreation uses, activities, and facilities shall be consistent with the Comprehensive Plan and Parks Plan. The following identifies existing goals, objectives, and policies from the Comprehensive Plan and Parks Plan that are relevant to this Plan.

Comprehensive Plan

GOAL: To improve the Fitchburg park and open space system by enhancing outdoor recreation, enhancing the community's natural resources and practicing ecological stewardship;

OBJECTIVE 1: Plan, acquire, and develop additional parks to help meet the outdoor recreation needs of the community's population and protect environmentally sensitive areas;

POLICY 2: The City will continue to meet citizen needs based on the hierarchy of parks, outlined in the Comprehensive Park, Open Space and Recreation Plan;

OBJECTIVE 2: The City will continue its process of improvements to existing parks in order to meet current recreational needs and park renovations;

POLICY 3: Recognize that as demographics and social characteristics of current park uses change that the type and level of necessary park facilities may also change;

OBJECTIVE 3: Plan and design parks and open space to sustain environmentally sensitive features and reduce negative environmental effects;

POLICY 2: Preserve and maintain selected wooded areas, vegetative cover, streams, ponds, natural drainage ways, and other natural resources in and around the City;

POLICY 3: Maintain or improve the quality of the water resources in the City;

OBJECTIVE 4: Connect linear parks and paths for walking and bicycling between neighborhoods, major parks, to connect environmental corridors and provide for wildlife movement;

POLICY 1: Use resource based open space planning to allow for human interaction and connectivity and environmental protection and enhancement;

OBJECTIVE 5: Examine the creation of a central park and open space system;

POLICY 1: Integrate environmentally sensitive areas, active recreation, and resource protection into a parks and open space network;

Parks Plan

OBJECTIVE 1: Plan, acquire, and develop accessible park and recreation facilities to help meet the recreational needs of the community's population and protect environmentally sensitive areas;

POLICY 1.1: Distribute facilities within convenient distance from all neighborhoods;

POLICY 1.2: Provide facilities to serve residents of all ages and abilities;

POLICY 1.5: Continue to meet citizen needs based on the hierarchy of parks;

OBJECTIVE 2: Retain community gardens in Fitchburg and establish additional areas for new community gardens;

OBJECTIVE 4: Integrate the park and open space system with the recreational trail system and stormwater management system, to connect environmental corridors, provide for wildlife movement and stormwater management, and expand recreation and nature study opportunities;

POLICY 4.1: Maximize the use of a greenway system to provide open space, recreation areas, and stormwater management;

POLICY 4.2: Use resource-based park and open space planning (utilizing natural, cultural, and historical resources) to allow for human interaction and connectivity with the environment and environmental protection and enhancement;

POLICY 4.3: Work in accordance with the City's 2008 Bicycle and Pedestrian Plan in planning for linear parks and paths. In environmentally sensitive areas, consider providing an alternate hiking trail system where paving is not encouraged;

OBJECTIVE 5: Create a unified central and regional park and open space system;

POLICY 5.3: Integrate environmentally sensitive areas, resource protection, and passive and active recreation into a park and open space network;

OBJECTIVE 9: Plan and design parks, open spaces, and recreational facilities to sustain environmentally sensitive features and reduce negative environmental effects;

POLICY 9.3: Maintain or improve the quality of the water resources in the City;

The Parks Plan identifies park, open space, and outdoor recreation lands in the City by classification type to ensure equal and adequate distribution of park, open space, and outdoor recreation uses, activities, and facilities to City residents. These parkland classification types are as follows:

- Neighborhood Park
- Area Park
- Community Park
- Conservancy/Greenway

The Area Park and Conservancy/Greenway parkland classification types are relevant to this *Plan* and further identified as follows:

- Area Park - Area parks are intended to serve persons within bicycle distance (1/2 mile) and provide facilities for both young and adult users. Area Parks should be adjacent to elementary schools or conservancy areas when feasible. The area park serves a dual role, as a neighborhood park for the immediate neighbors and also as an expanded facility to serve the needs of larger groups within the community. For this reason, area parks contain a wider variety of facilities than neighborhood parks since they must provide both away-from-home recreational experiences for young children and also serve as a focal point for organized activities, such as little league, softball, picnics, soccer, and tennis.
- Conservancy/Greenway - Greenways and linear parkways are made up of marshes, ponds, creeks, drainage areas, and other parcels which serve as stormwater management facilities (i.e. detention ponds). Conservation areas are natural areas that contain plant and wildlife habitat or have significant features that are worth preserving. In some cases, greenways and conservancy areas can be used for passive recreational purposes, such as hiking, biking, cross country skiing, and nature study. After acceptance of proper park areas to meet active and anticipated recreation needs, as generally outlined by the above standards, the City may use any remaining park dedication for the institution of a linear park system and/or the preservation of environmentally or aesthetically sensitive land. Environmentally or aesthetically sensitive lands should be inventoried and designated for preservation prior to the consideration of recreational parkland dedication, in order to preserve the unique and irreplaceable nature of the these lands.

The Parks Plan also identifies standards for City parkland, park size, park service areas, and park facilities to meet existing and future park, open space, and outdoor recreation needs and to guide development of park facilities. These standards are intended to address equality in parkland distribution so all City residents have equal access to parks and open spaces and the outdoor recreation opportunities they offer.

Figure 1 identifies City parkland standards for Area Park and Conservancy/Greenway parkland classification types, as identified in the Parks Plan.

Figure 1:

City Parkland Standards: Area Park and Conservancy/Greenway

	Area Park	Conservancy/Greenway
Acres/1,000 Population	4 acres	NA
Service Area	.5 mile radius	NA
Desirable Area	10-20 acres	NA
Desirable site Facilities	<ol style="list-style-type: none"> 1. all age play apparatus 2. softball diamonds 3. one basketball court 4. area for lawn and field games 5. area for crafts 6. open area for general play 7. volleyball area 8. soccer field 9. trees and shrub plantings 10. picnic tables and benches 11. drinking fountain 12. shelter (w/restrooms if not provided within a school structure) 13. accessible path system 14. natural areas 15. Parking area where necessary 16. Tennis court 17. Outdoor education area 18. Sledding slope (according to insurance carrier recommendations) 19. Horseshoe pits 	<ol style="list-style-type: none"> 1. Tree and shrub planting 2. Picnic tables and benches 3. Shelter 4. Recreational trails (use paving with discretion) 5. Natural areas 6. Parking areas (if not detrimental to environmentally sensitive areas) 7. Off road biking area 8. Frisbee golf course
Existing Size	4.5 - 19.2 acres	.3 - 42 acres
Number of Existing Parks	6 parks	44 areas (natural/stormwater areas)

Figure 1 identifies an Area Park’s service radius as ½ mile.

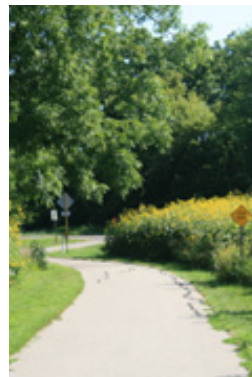


Figure 2:

City Parkland Standards: Area Park and Conservancy/Greenway

Park Classification Type	Standard (acres/Population)*	Existing Acreage	Minimum Requirement	Deficiency (acres)
Area Parks	4.0/1000	71.28	93.68	22.40
Greenway/Conservancy: Natural Areas, Other Areas/Parks	NA	265.90	--	--
Greenway/Conservancy: Stormwater Facilities	NA	137.20	--	--
Greenway/Conservancy: Recreation	NA	18.08**	--	--
TOTAL		739.48		

* City population of 23,420 as of January 2008.

** Includes public easements.

Figure 2 identifies additional City parkland standards for Area Park and Conservancy/Greenway parkland classification types, as identified in the Parks Plan. It identifies an existing deficiency of 22.40 acres of Area Park parkland in the City.

Map 1 identifies service areas for existing City Area Parks.

II. Nine Springs - Geography

The following profiles the physical and socio-economic landscape of Nine Springs, including various public participation elements utilized in developing this Plan.

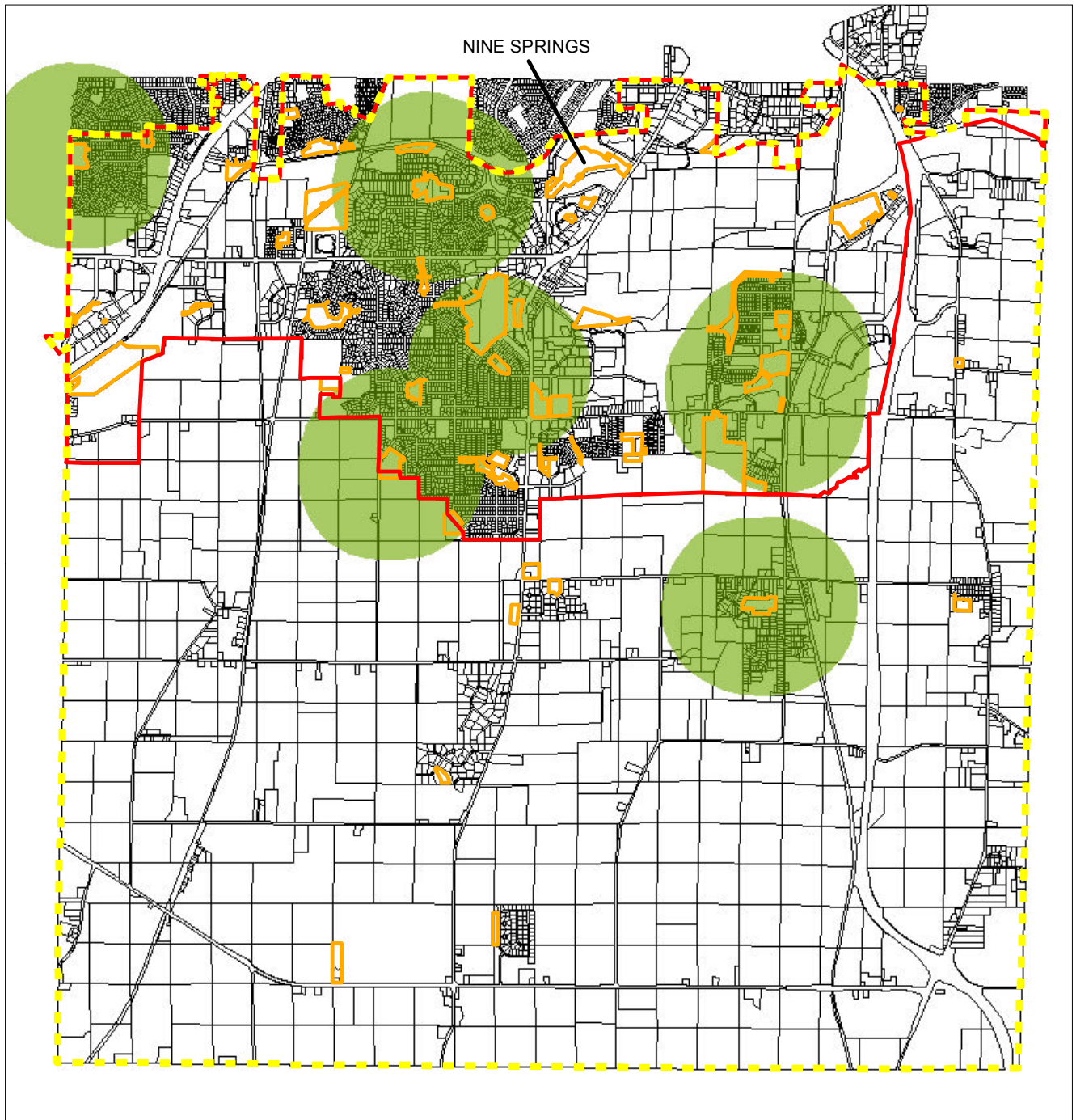
Physical Landscape

Use of Nine Springs, at the time of adoption of this Plan, consists of a 9-hole, par 30 public golf course, providing 1,330 and 1,754 yards of play from the women's and men's tees respectively. A small clubhouse/pro shop facility with restrooms and a maintenance/storage facility are also located in the northwest portion of Nine Springs, just south of Traceway Drive.

Nine Springs consists of approximately 36.6 acres, including a 3.2 acre stormwater pond. This pond is used to irrigate the aforementioned golf course use. Nine Springs is largely devoid of vegetation on its eastern and northern portions, both north and east of the aforementioned pond. Small pockets of vegetation are located at the southern edge of Nine Springs, south of the pond. Similarly, the far southwest portion of Nine Springs contains a mature oak savannah-like area. Nine Springs Creek, the property's namesake, runs along the southern portion of the property.

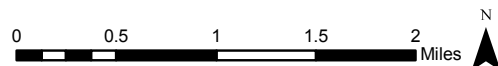
Nine Springs contains three access easements, one in close proximity to the Fairway Apartments leasing office off of Traceway Drive in the north-central portion of the property, one through the southernmost parking lot of the Fitchburg Springs Apartments off of Leopold Way at the northeast portion of the property, and one at the western edge of the Pines Apartments at the High Ridge Trail cul de sac at the southwestern portion of the property. The access at the Fairway Apartment leasing

Map 1:
City Parks: Existing Area Parks Service Areas



CITY PARKS: EXISTING AREA PARKS SERVICE AREAS

- - - City of Fitchburg Boundary
- Tax Parcels
- Urban Service Area
- City of Fitchburg Parks
- City of Fitchburg Existing Area Park Service Area (0.5 miles)



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SOURCE: PLANNING & ZONING DEPARTMENT & DANE COUNTY LIO

office opens to a view of a steep sloped creek area to the east and a flat open area to the west. The access off the Fitchburg Springs Apartments parking lots leads to a large open space. The access off High Ridge Trail cul-de-sac is isolated, leading through dense vegetation before emerging in the oak savannah-like area in the southwestern corner of Nine Springs.

Nine Springs is bounded on the north by multi-family residences (Fairway Apartments) and open space fronting both Traceway Drive and Leopold Way, on the south by a woodlot and multi-family residences (Pines Apartments) fronting High Ridge Trail on the east, by Fish Hatchery Road, a major transportation corridor, and on the west by multi-family residences (Fitchburg Springs Apartments), City parkland/woodlot (Fitchburg Springs Neighborhood Park) and single-family residences.

Various City parks, open space, and outdoor recreation facilities are located within relative proximity to Nine Springs. Three City parks are located within $\frac{1}{4}$ mile of Nine Springs. Two of these parks are classified as Neighborhood Parks, the aforementioned Fitchburg Springs and Hatchery Hills, and the third, Nevin, is classified as a Village Green. Hatchery Hills, the larger of the two Neighborhood Parks at 2.7 acres, provides play equipment, a ball field, and a small shelter and is located approximately 0.1 miles south of Nine Springs. Fitchburg Springs consists of 1.9 acres containing play equipment, a picnic table, and a 1.5-acre wooded area and is located adjacent to Nine Springs northwest boundary. Nevin Village Green, at 1.2 acres, is situated among several multi-family and commercial properties, containing a gazebo, drinking fountain, and picnic tables and is located approximately 0.2 miles south of Nine Springs. City parks within $\frac{1}{2}$ mile of Nine Springs include the City's 3.0-acre Rosecommons Neighborhood Park in the Highlands of Seminole Subdivision, containing play equipment, a small shelter, and sledding hill, located approximately 0.3 miles southwest of Nine Springs and the undeveloped 2.7-acre Pinnacle Park Neighborhood Park located approximately 0.5 miles west of Nine Springs.

Various other parks, open space, and public outdoor recreation lands and facilities are located within relative proximity to Nine Springs, including three City of Madison parks (one undeveloped). These include Aldo Leopold Park, at 11.6 acres and located approximately 0.2 miles north of Nine Springs, containing play equipment, a soccer and baseball field, and mowed trails, Arbor Hills Park, at 7.9 acres and located approximately 0.4 miles northwest of Nines Springs, containing a basketball court, restroom, and open space, and Knollwood Park, a 14.8 acre undeveloped park located approximately 0.2 miles northwest of Nine Springs. Aldo Leopold Elementary School, in the Madison Metropolitan School District, contains 8.7 acres of land with soccer fields, baseball fields, basketball courts, community gardens, and other school playground-type uses and activities. Additionally, 1,300 acres of the 3,889 acre Nine Springs E-Way are located approximately 0.3 miles east of Nine Springs. This E-Way is a State and County-owned outdoor recreational area consisting of various multi-use trails, a large wetland complex, and wildlife habitat.

Nine Springs is also in close proximity to several streets equipped for bicycle transportation, as well as the Cannonball Path and the Capital City Trail. The Capital City Trail is approximately 0.1 miles from the southwest corner of Nine Springs and approximately 0.7 miles from its southeast corner. Additionally, the Cannonball Path is approximately 0.1 miles from the northern boundary of Nine Springs.

Private recreational facilities in close proximity to Nine Springs include the Fairways Apartments leasing office/community center and parking lot located on the northern edge of Nine Springs, off of Traceway Drive. The apartments also own two tennis courts and a swimming pool, located just to the west of the leasing office.

Nine Springs Creek, running through the southern portion of the property, is a unique natural resource. The Nine Springs Creek watershed is a sub-basin of the Yahara River Watershed, with this 8,144 acre sub-basin spanning the southern boundary of the City of Madison, the City of Fitchburg, and Towns of Madison and Dunn. The stream is fed by numerous springs that originate from local groundwater sources, suggesting an increased vulnerability to local land use conditions and decisions.

Nine Springs Creek has experienced substantial water quality decline resulting from in-stream alterations and land use changes, including urbanization, across the watershed. As early as the 1890's, the creek was channelized and marshes drained to accommodate agricultural development, with channelization remaining a major threat to stream water quality. Other water quality threats include construction site erosion, nonpoint source pollution from urban and agricultural areas, and sediment loading. A 1996 Water Resource Management Practicum report from the University of Wisconsin- Madison identified the Nine Springs area as a potential critical source for water impairment. Similarly, a 2005 Dane County water body classification study found Nine Springs Creek to be a Class III degraded stream. Additionally, Nine Springs Creek's drainage basin was found to have the highest impervious surface ratio, at approximately 28% of all streams in the watershed.

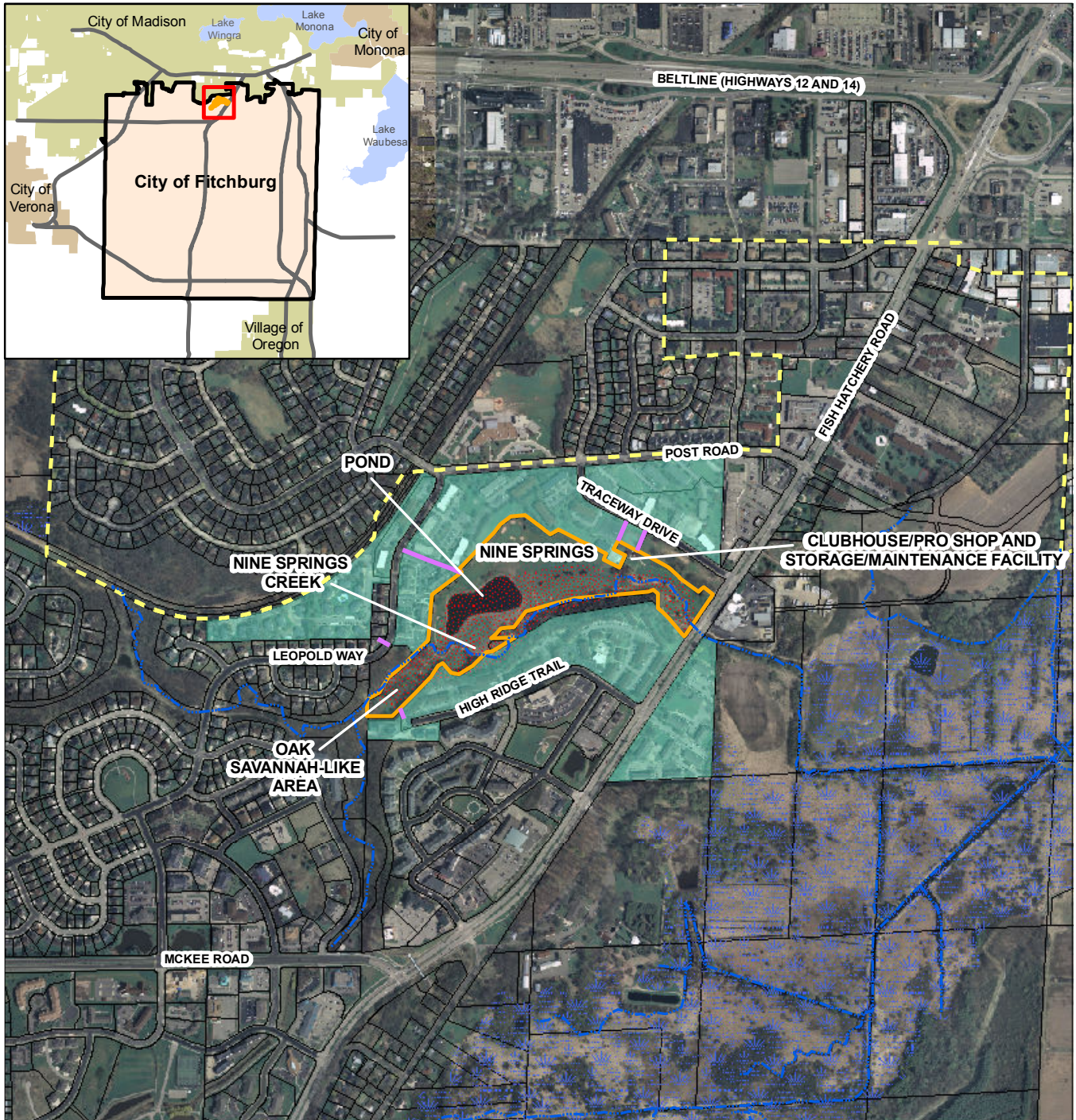
The City has recently developed a Nine Springs Watershed Management Plan. Additionally, the City has been actively engaged in improving water quality in the Nine Springs E-Way, into which Nine Springs Creek flows. The City's Public Works Department has recommended improvements to the Nine Springs pond to provide additional stormwater treatment opportunities, with the recommended best management practice to include rerouting stormwater from Traceway Drive into the pond, providing pre-treatment before rerouting stormwater through the Nine Springs Creek channel.

Floodplains were identified in Nine Springs during a 2005 survey by Foth & Van Dyke, utilizing 2010 aerial photography and 4-foot contour interval data. The survey indicated that a large portion of Nine Springs is vulnerable to 100-year flood events. These floodplains are not classified on Federal Emergency Management Agency (FEMA) floodplain maps. Nine Springs has historically experienced flooding during severe rain events.

Map 2 identifies the location and vicinity of Nine Springs, as well as various aforementioned physical landscape elements. Map 3 identifies outdoor recreational land and amenities in close proximity to Nine Springs.

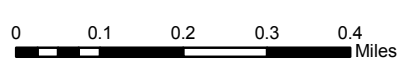


Map 2: Nine Springs: Location and Vicinity



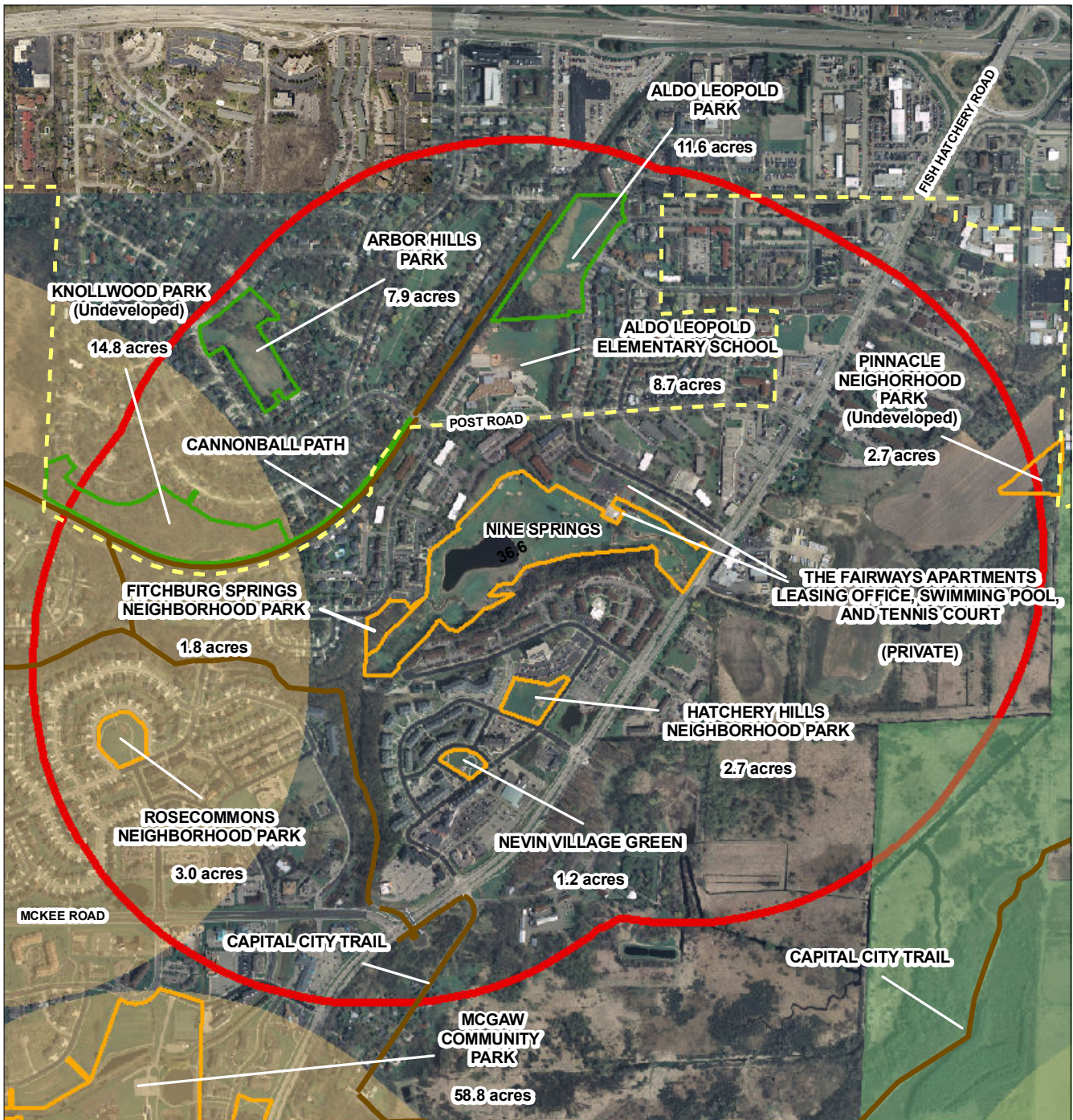
Nine Springs: Location and Vicinity

- City of Fitchburg/City of Madison Boundary
- Tax Parcels
- Nine Springs
- Nine Springs Access Easements
- Multi-Family Residences Adjacent to Nine Springs
- Streams
- Wetlands
- 100-Year Floodway



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SOURCE: PLANNING & ZONING DEPARTMENT & DANE COUNTY LIO

Map 3:
 Nine Springs: Outdoor Recreational Land and Amenities



Nine Springs: Outdoor Recreational Land and Amenities

- City of Fitchburg/City of Madison Boundary
- City of Fitchburg Parks
- Nine Springs 0.5 Mile Buffer
- City of Fitchburg Existing Area Park Service Area (0.5 miles)
- Nine Springs E-Way
- Bike Trails
- City of Madison Parks

0 0.1 0.2 0.3 0.4 Miles

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 SOURCE: PLANNING & ZONING DEPARTMENT & DANE COUNTY LIO

Socio-Economic Landscape

2010 United States Census Tract 001403, Blocks 2000, 2001, 2002, 2003, 2005, 2006, and 2007 contain and are immediately adjacent to Nine Springs. Available Census data at this Tract and Block level (hereafter “Nine Springs Census Blocks”) includes general population and population density, as well as population composition by race/ethnicity, age, housing, and income.

Figure 3 identifies population in the Nine Springs Census Blocks and the City.

**Figure 3:
Nine Springs Census Blocks and City: Population**

2010 Census Tract 001403 - Block Number	Population
2000	166
2001	66
2002	0
2003	1,557
2005	0
2006	89
2007	80
TOTAL	1,958
CITY TOTAL POPULATION	25,260

Figure 3 indicates a total population of 1,958 in the Nine Springs Census Blocks, or approximately 8% of the City’s population, in 2010. It is important to note that approximately 4,137 City residents, including the aforementioned 1,958, are not currently within the service area (½) mile of an existing City Area Park, per Figure I herein.

Figure 4 identifies population density (population per acre) in the Nine Springs Census Blocks and the City’s Urban Service Area.

**Figure 4:
Nine Springs Census Blocks and City (Urban Service Area): Population Density**

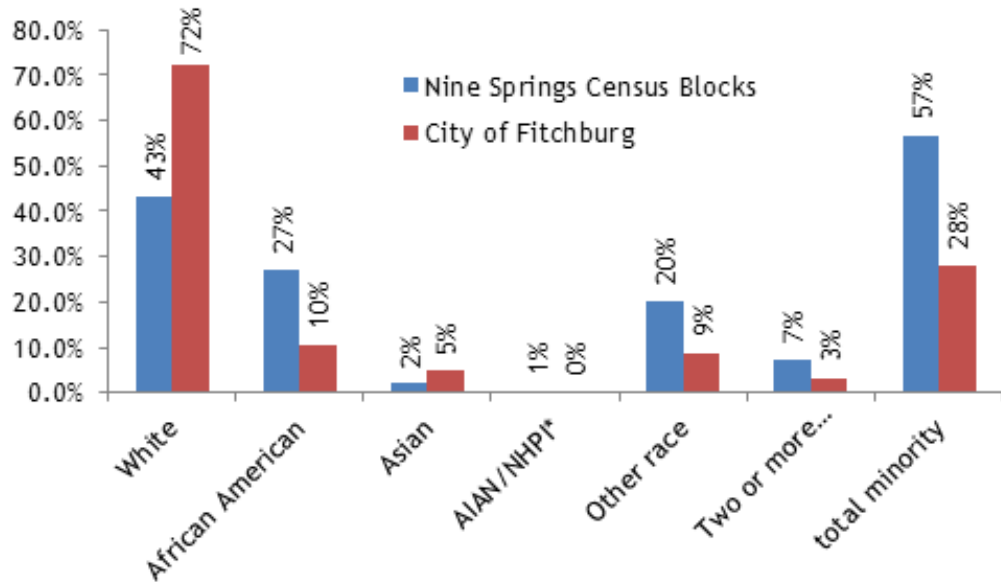
	Nine Springs Census Blocks	City (Urban Service Area)
Population	1,958	22,347
Acreage	114.7	6,929.5
POPULATION DENSITY (PEOPLE PER ACRE)	17.1	3.2

Source: United States Census - 2010

Figure 4 indicates that the Nine Springs Block Group has a population density of 17.1 people per acre, approximately 5 times higher than the City Urban Service Area as a whole.

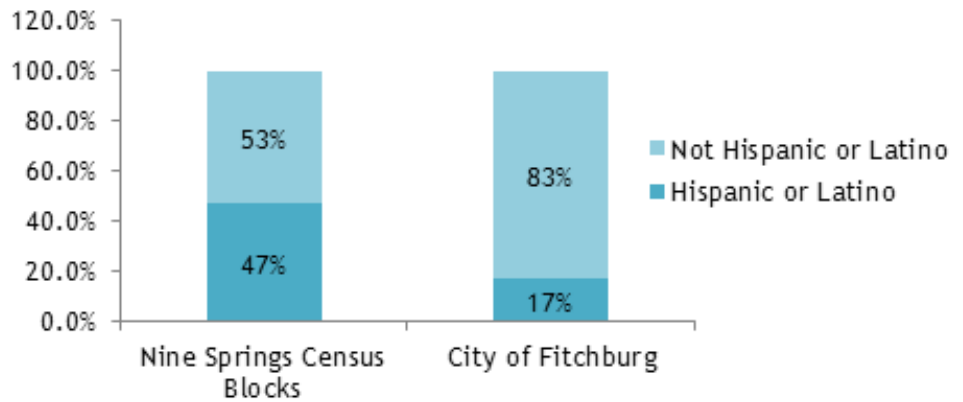
Figures 5 and 6 identify race and ethnicity in the Nine Springs Census Blocks and the City.

Figure 5:
Nine Springs Census Blocks and City: Race



Source: United States Census - 2010

Figure 6:
Nine Springs Census Blocks and City: Ethnicity

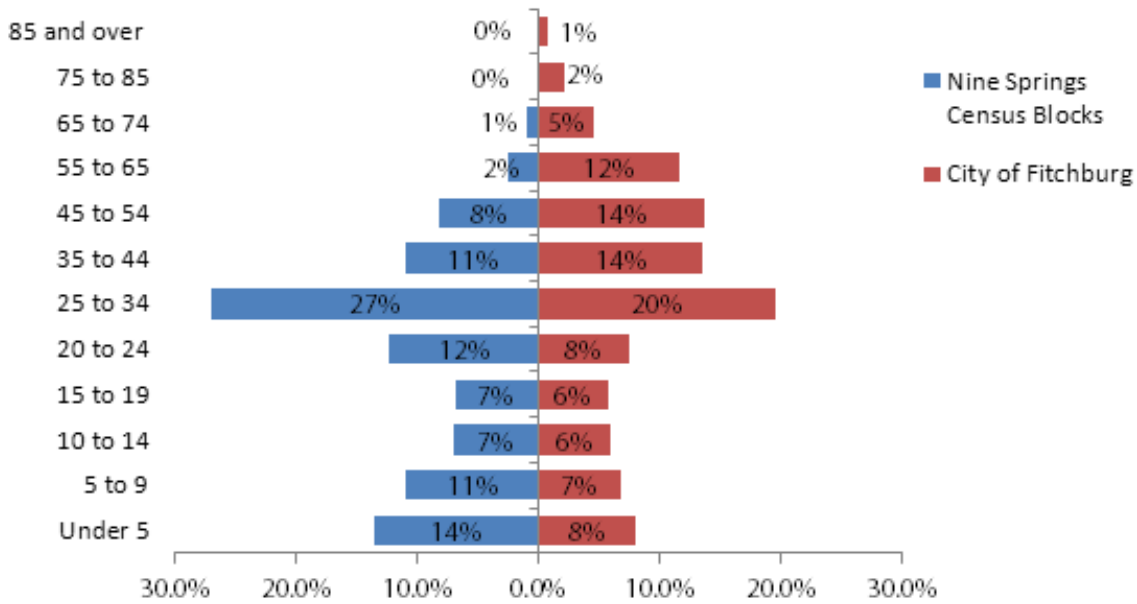


Source: United States Census - 2010

Figures 5 and 6 indicate a higher percentage of minority populations within the Nine Springs Census Blocks than the City as a whole. The Census Blocks have more than twice the population of African Americans and those identifying as other race and two or more races than the City as a whole. Figure 6 also indicates approximately 47% of the Census Blocks population is categorized as Hispanic or Latino, with these ethnic groups representing 17% of the City’s population as a whole. It is important to note that the Census Blocks contain approximately 20.0% of the City’s African American population, 21.2% of the Hispanic population, and 15.7% of the City’s total minority population, while only containing 7.8% of the total City population.

Figure 7 identifies age distribution of the population in the Nine Springs Census Blocks and the City.

Figure 7:
Nine Springs Census Blocks and City: Age

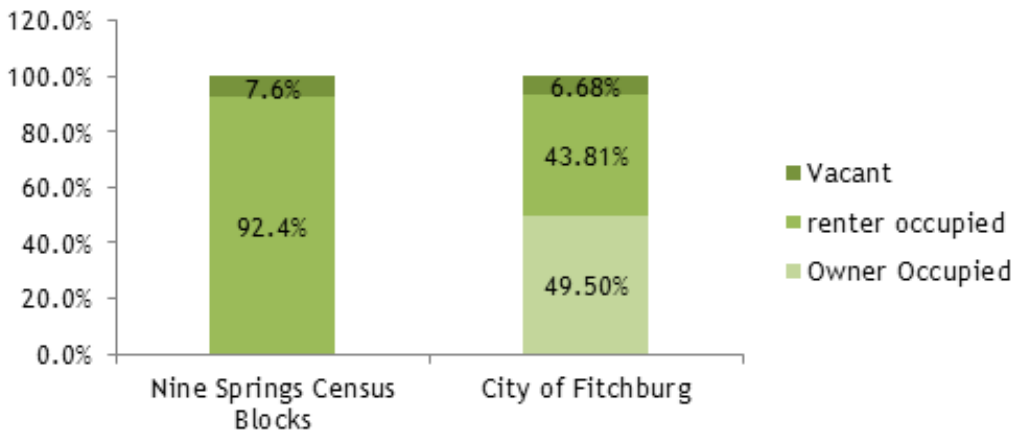


Source: United States Census - 2010

Figure 7 indicates that the Nine Springs Census Blocks have a much younger population in comparison to the City as a whole. Figure 7 also indicates that approximately 78% of the population in the Census Blocks is under 35 years of age, whereas the City as a whole exhibits a much smaller percent of its population (approximately 55%) within this same age group.

Figure 8 identifies housing unit occupancy type in the Nine Springs Census Blocks and the City.

Figure 8:
Nine Springs Census Blocks and City: Housing Unit Occupancy Type

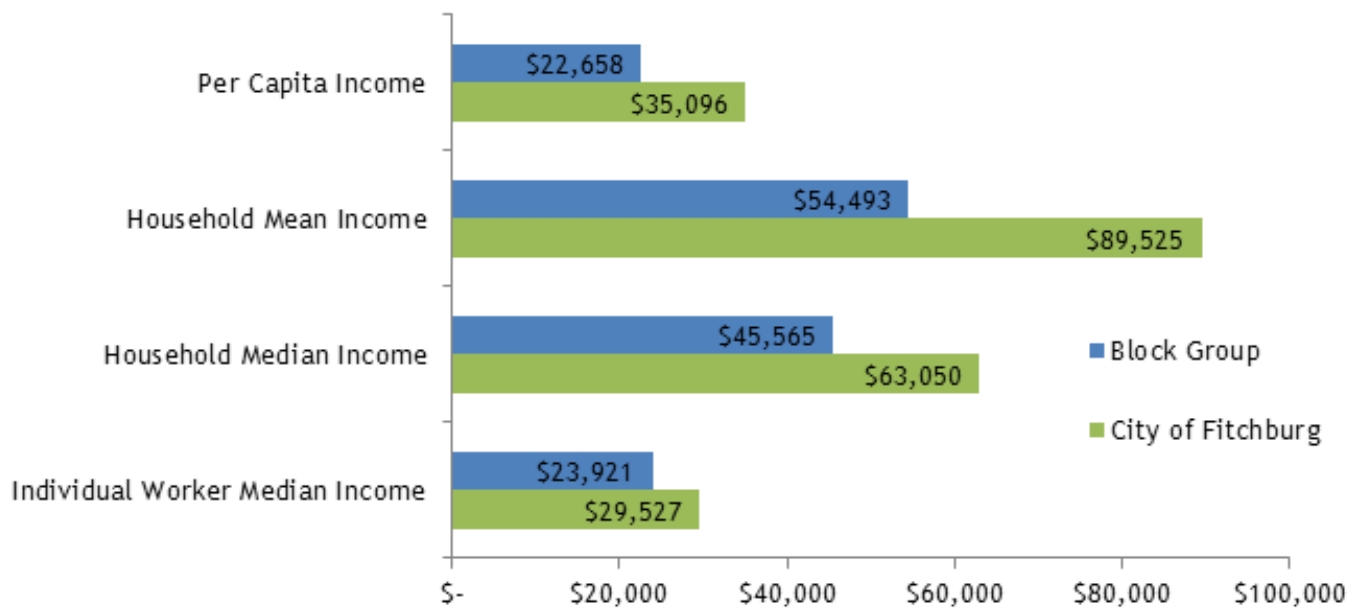


Source: United States Census - 2010

Figure 8 indicates that the housing unit occupancy rate in the Nine Springs Census Blocks and the City as a whole are very similar, with approximately 92% and 93% of the housing units occupied respectively. Figure 6 also indicates that the housing unit occupancy type differs significantly between the Census Blocks and the City as a whole, with 100% of occupied housing in the Nine Springs Census Blocks renter-occupied, compared to 43.8% of housing units in the City as a whole. It is also important to note that the Census Blocks, containing 7.8% of the City's population, also contain 18.0% of the City's renter population. It is important to note that the aforementioned renter-occupied housing units are predominately apartments or condominiums and do not have designated outdoor recreation or open space areas, with the exception of the Fairways Apartments which have a swimming pool and tennis courts.

Figure 9 identifies per capita and median income in the Nine Springs Census Blocks Group and the City.

**Figure 9:
Nine Springs Census Blocks Group and City: Income***



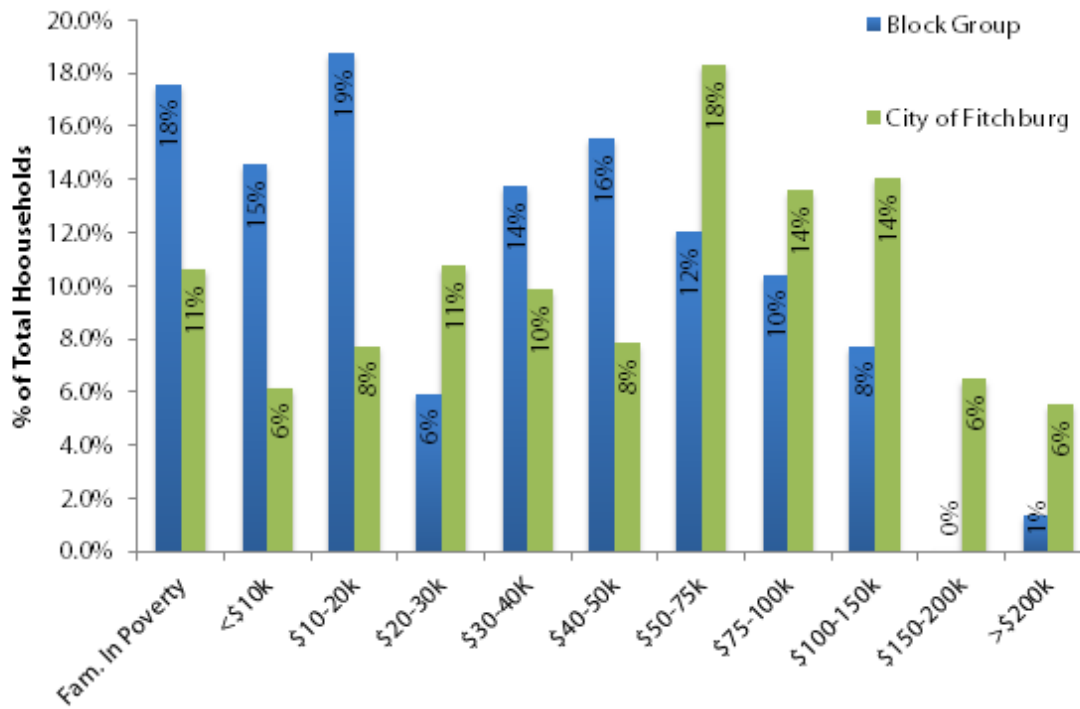
Source: United States Census - 2010

* 2010 Census income information is only available at the block group level (i.e. multiple contiguous blocks). As such, the data presented in Figures 9 and 10 consists of additional Census blocks adjacent to the Nine Springs Census Blocks.

Figure 9 indicates that the Nine Springs Census Blocks Group displays lower incomes relative to the City as a whole, across several income indicators. Figure 9 indicates per capita income in the Census Blocks Group is more than \$12,000 dollars less than the City as a whole, translating to household median incomes of approximately \$17,500 less in the Census Blocks Group than the City as a whole.

Figure 10 identifies income distribution in the Nine Springs Census Blocks Group and the City.

Figure 10:
Nine Springs Census Blocks Group and City:
Household Income Distribution



Source: United States Census - 2010

* 2010 Census income information is only available at the block group level (i.e. multiple contiguous blocks). As such, the data presented in Figures 9 and 10 consists of additional Census blocks adjacent to the Nine Springs Census Blocks.

Figure 10 indicates that the percent of households in the Census Block Group with annual incomes of \$75,000 or higher is lower (approximately 19%) than in the City as a whole (approximately 40%). Figure 10 also indicates that a higher percentage (approximately 39%) of households in the Census Blocks Group are in the lower annual income brackets (\$30,000 and under) than the City as a whole (approximately 25%). Finally, Figure 10 indicates that approximately 18% of the families in the Census Blocks Group are living in Poverty (in accordance with the United States Census Bureau 2010 definition), as compared to 11% of households in the City as a whole.

Figure 11 identifies recent police calls to Nine Springs in 2012-2013, as well as other City parks that are similar in size or use.

**Figure 11:
Nine Springs and Other City Parks: 2012-2013 Police Calls**

Police Call Type	Nine Springs Golf Course	McKee Farms Park (Community Park)*	Belmar Hills Park (Neighborhood Park)
Assist citizen/motorist	2	12	
Accident		1	
Animal complaint		6	1
Alcohol violation		2	
Battery		1	
Check person	2	49	4
Check property	2	42	7
Damage to property	4	1	
Disturbance	3	2	1
EMS		1	
Fight		1	
Information		2	
Other		6	1
Noise disturbance		9	3
Parking		2	
Property-Found	2	14	2
Property-Lost		2	
Sexual assault		3	
Suspicious activity		1	
Theft		1	
Uniform control substance		2	
911 disconnect	2	7	3
TOTAL	17	167	22

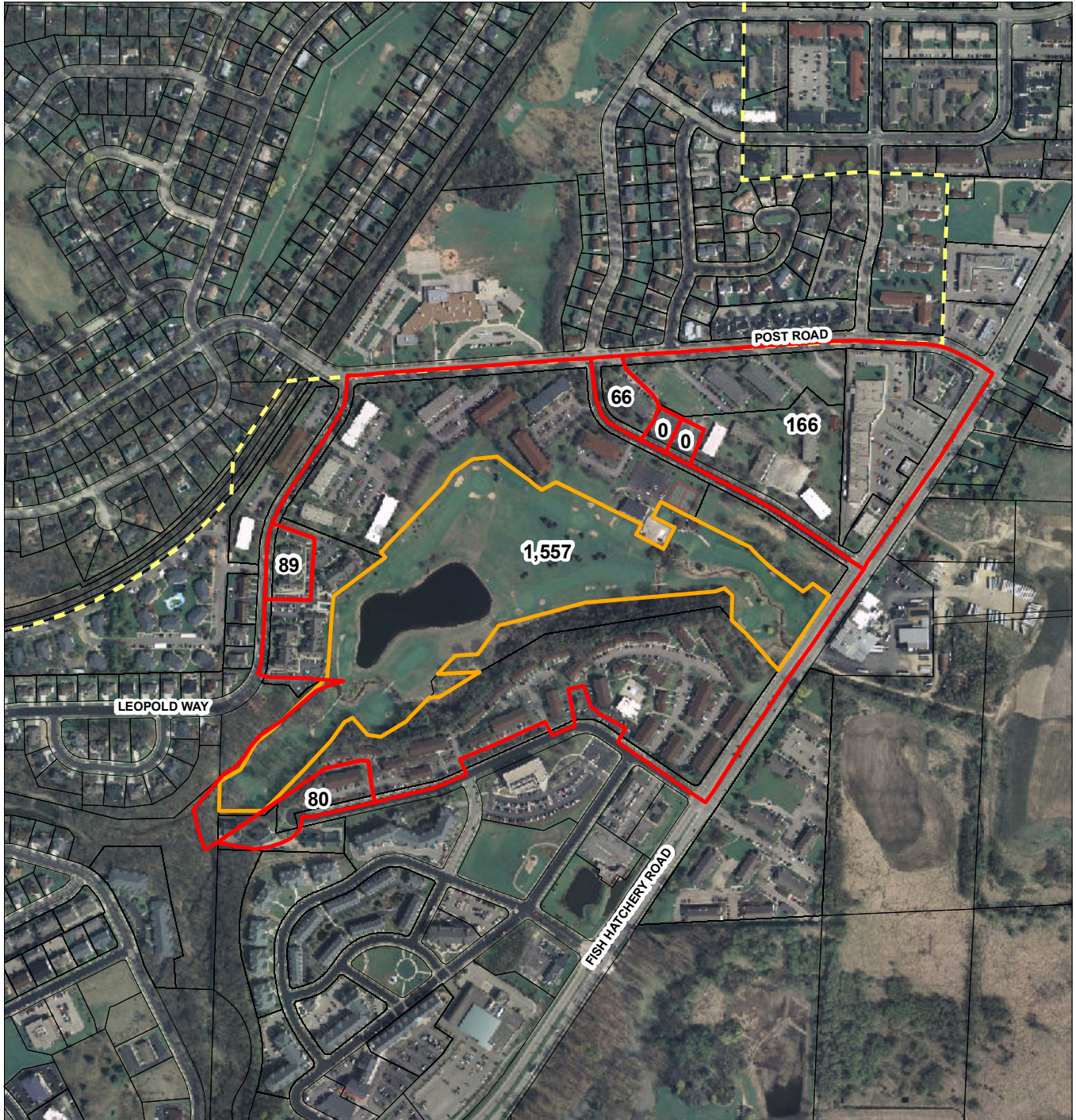
**McKee Farms Park hosts various large festivals and events throughout the year, including Fitchburg Days and Festa Italia.*

Figure 11 indicates Nine Springs received a similar police call volume and type over the two-year period from 2012-2013 as that of Belmar Hills Neighborhood Park, located in the northwest portion of the City.

Public Health Madison and Dane County (PHMDC), in partnership with the Childhood Obesity Prevention Collaborative (COPC) and City of Madison Planning Division, conducted a health impact assessment (HIA) on future use of Nine Springs, as either a park or golf course. The HIA utilized various data sets to examine the complex relationship between health, socio-economic demographics, and the environment. Specifically, the HIA examined the impacts of these different future Nine Springs uses as it related to physical activity, social cohesion, environmental health, and safety of City residents living in close proximity to the property. The HIA is included as Appendix C herein.

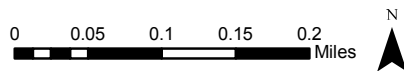
Map 4 identifies the Nine Springs Census Blocks.

Map 4:
 Nine Springs: 2010 Census Blocks



Nine Springs: 2010 Census Blocks

- - - City of Fitchburg/City of Madison Boundary
- Tax Parcels
- Nine Springs
- Nine Springs 2010 Census Blocks
- #** 2010 Census Block Population



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 SOURCE: PLANNING & ZONING DEPARTMENT & DANE COUNTY LIO

Figures 12 –16 summarize major findings gathered from Nine Springs Public Opinion Survey 1, distributed August 22, 2013.

Figure 12:
Nine Springs Public Opinion Survey 1: Submitted Surveys

Submitted Surveys	Response Percent / Count
Web	47.1% / 292
Paper	52.9% / 328
TOTAL	100.0% / 620

Figure 12 indicates that 620 surveys were submitted to the City.

Figure 13:
Nine Springs Public Opinion Survey 1: Future Use

SURVEY QUESTION: If the golf course operation were to cease, your preference for the use of the property is as*:	
Property Use	Response Percent / Count
Neighborhood Park	16.7% / 79
Area Park	21.1% / 100
Conservancy or Greenway	23.0% / 109
Neighborhood Park & Conservancy/Greenway	12.2% / 58
Area Park & Conservancy/Greenway	27.0% / 128
TOTAL	100.0% / 474**

**151 survey respondents that selected one of the property uses identified in Figure 13 also indicated their preference for Nine Springs to remain a golf course.*

***146 survey respondents did not answer this question.*

Figure 13 indicates that Area Park & Conservancy/Greenway was the most popular property use, receiving 27.0% (128) of the responses.



SURVEY QUESTION: Which of the following uses would you support if it were a Conservancy or Greenway area?

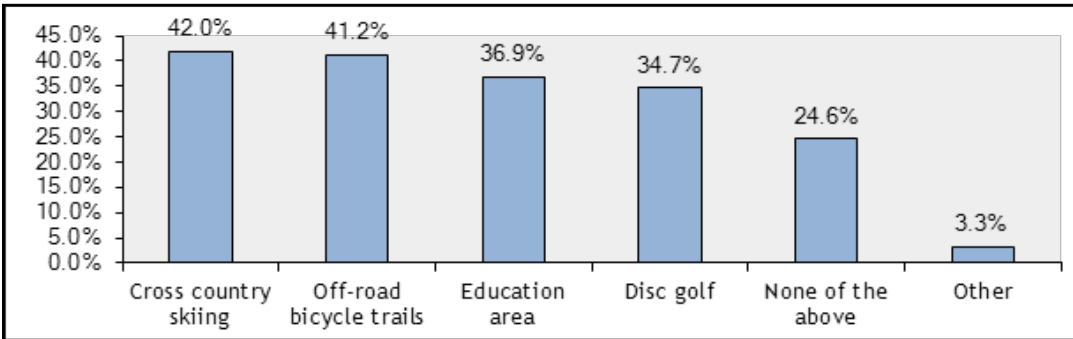


Figure 14 indicates that cross country skiing and off-road bicycle trails were the top desirable uses identified if Nine Springs were to be used for a Conservancy/Greenway, at 42.0% (190) and 41.2% (186) respectively. Education area and disc golf were also identified as desirable uses at 36.9% (167) and 34.7% (157) respectively.

Figure 15:

Nine Springs Public Opinion Survey 1: Future Use

SURVEY QUESTION: Identify 3 activities to be considered:

Activities Identified	Response Count
Playground	68
Biking	54
Soccer	54
Walking/running	51
Basketball	50
Dog park	46
Picnic/BBQ	44
Disc golf	36
Shelter	29
Ice Skating	24
Gardens	22
Water/splash pad	22
Cross-country skiing	19
Conservancy/natural area	18
Hiking	16
Tennis	16
Volleyball	15
Baseball/softball	15
Education	14

Figure 15 indicates that playground, biking, soccer, walking/running, and basketball were the top activities to be considered.

Figure 16:

Nine Springs Public Opinion Survey 1: Survey Respondent Proximity and Familiarity

SURVEY QUESTION: How far do you live from the Nine Springs Golf Course? **SURVEY QUESTION: How familiar are you with the golf course property?**

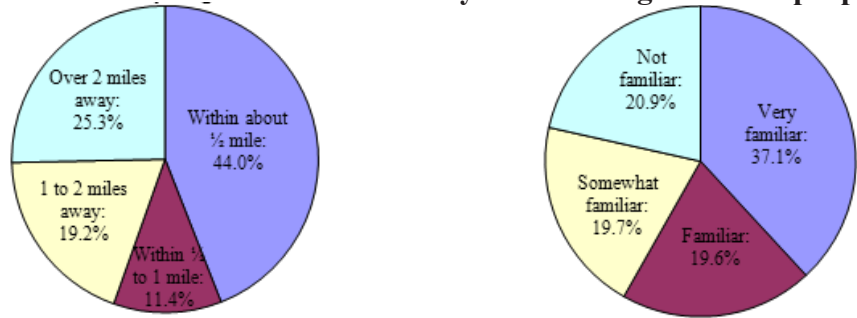


Figure 16 indicates that the highest percentage of survey respondents (44.0% and 259) lived within about 1/2 mile of Nine Springs. Figure 16 also indicates that the highest percentage of survey respondents (37.1% and 218) were very familiar with Nine Springs.

Figures 17 - 19 summarize major findings gathered from the *Nine Springs Visioning Session*, held at a public meeting August, 22, 2013 (Approximately 20 people participated in the session.)

Figure 17:

Nine Springs Visioning Session: Park Role

VISIONING QUESTION: What role do parks play in a community?	Votes
Health and Fitness	3
Quality of Life	3
Social Interaction/Congregation and Communication	3
Open Space/Nature	3
Safe, Accessible, and Intergenerational	--

Figure 17 indicates that health and fitness, quality of life, social interaction/ congregation and communication, and open space/nature were all identified as top park roles in a community.



Figure 18:
Nine Springs Visioning Session: Important Park Feature/Theme

VISIONING QUESTION: What is the feature/theme most important in a successful park?	Votes
Diverse Recreational Uses	3
Security/Cleanliness	3
Recreation Paths	3
Garden	1
Shelter	1
Maintain Natural Landscape, Family Picnic, Accessibility, Wild Areas, Quiet Space, Proper Stormwater Management	

Figure 18 indicates that diverse recreational uses, security/cleanliness, and recreation paths were all identified as the most important park features/themes.

Figure 19:
Nine Springs Visioning Session: Preferred Summer and Winter Activities

VISIONING QUESTION: What are your preferred summer and winter park activities?	
Summer	Votes
Soccer	15
Playgrounds	14
Walk/Run/Bike	13
Picnic/Get-Together	10
Community Events	9
Gardening	7
Basketball	7
Nature Watching	6
Trails-Wooded	5
Dog Park	5
Informal-Kid	4
Skateboard	4
Organized Sports	2
Adult Fitness	2
Winter	Votes
Sledding	11
Walk/Hike	11
Bonfires	11
Ice Skating/Hockey	8
Snowshoe	6
Winter Golf	

Figure 19 indicates that soccer, playgrounds, walk/run/bike, picnic/get-together, and community events were identified as the top preferred summer activities, whereas sledding, walk/hike, and bonfires were identified as the top preferred winter activities.

Figures 20 - 23 summarize major findings gathered from the *Nine Springs Public Opinion Survey 2*, distributed at the Nine Springs Open House, October 24, 2013.

Figure 20:
Nine Springs Public Opinion Survey 2: Submitted Surveys

Submitted Surveys	All Respondents Percent / Count	City Residents Response Percent / Count	Non-Residents Response Percent / Count
Web	85.8% / 217	71.5% / 181	28.5% / 72
Paper	14.2% / 36		
TOTAL	100.0% / 253	71.5% / 181	28.5% / 72

Figure 20 indicates that 253 completed surveys were submitted to the City, with 71.5% (181) of these surveys submitted by City residents.

Figure 21:
Nine Springs Public Opinion Survey 2: Use Preference

SURVEY QUESTION: Identify your preferred use alternative:			
Use Alternatives	All Respondents Percent / Count	City Residents Response Percent / Count	Non-Residents Response Percent / Count
Golf course (current)	40.2% / 99	42.9% / 76	40% / 10
Park	59.8% / 147	57.1% / 101	60% / 15
TOTAL	100.0% / 246	100.0% / 177	100.0% / 25
No Response	2.8% / 7	2.3% / 4	12.0% / 3

Figure 21 indicates a majority (59.8% and 147) of survey respondents prefer a park use at Nine Springs and a majority of survey respondents who are City residents (57.1% and 101) also prefer this use.



**Figure 22:
Nine Springs Public Opinion Survey 2: Park Use Alternatives**

SURVEY QUESTION: Of the three park use alternatives, which one do you prefer?			
Park Use Alternatives	All Respondents Percent / Count	City Residents Response Percent / Count	Non-Residents Response Percent / Count
9-hole disc golf	37.4% / 80	38.3% / 57	35.4% / 23
Conservancy	32.2% / 69	26.8% / 40	44.6% / 29
3-hole golf	30.4% / 65	34.9% / 52	20.0% / 13
TOTAL	100.0% / 214	100.0% / 149	100.0% / 65
No Response	18.2% / 39	21.5% / 32	10.8% / 7

Figure 22 indicates that 9-hole disc golf was the most popular park alternative, garnering 37.4% (80) of responses from all survey respondents and 38.3% (57) of responses from survey respondents who are City residents. Figure 22 also indicates 18.2% (39) of survey respondents did not answer the question.

**Figure 23:
Nine Springs Public Opinion Survey 2: Non-Winter Park Uses**

SURVEY QUESTION: Rank your top 5 non-winter park uses:	
All Respondents – 234*	City Residents - 169
1. Trail system – 153	1. Trail system – 115
2. Play equipment – 115	2. Play equipment – 85
3. 9-hole golf - 101	3. 9-hole golf - 81
4. Natural areas/environmental education - 93	4. Natural areas/environmental education - 71
5. Adult fitness - 92	5. Adult fitness - 69
6. Community gardens - 87	6. The First Tee junior golf program – 65
7. Disc golf - 86	7. Disc golf - 64
8. The First Tee junior golf program - 82	8. Community gardens – 62
9. Social gathering/community events – 78	9. Social gathering/community events – 58
10. Soccer - 68	10. Dog park - 56
11. Dog park – 67	11. Soccer – 49
12. Basketball - 47	12. Basketball - 34
13. Skateboard park – 24	13. Great lawn - 15
14. Great lawn - 24	14. Skateboard park - 14

*19 survey respondents did not answer this question.

Figure 23 indicates that trail system, play equipment, 9-hole golf, natural areas/ environmental education, and adult fitness were the top desired non-winter uses at Nine Springs. Figure 23 also indicates that disc golf, the First Tee junior golf program, community gardens, and social gathering/community events were other top desired uses.

Figure 24 summarizes major findings gathered from *Nine Springs Public Opinion Survey 3*, distributed April 11, 2014.

**Figure 24:
Nine Springs Public Opinion Survey 3: Golf Course or Park Use**

SURVEY QUESTION: What is your preference for the future use of the Nine Springs Golf Course property?			
Use Alternatives	All Respondents Percent / Count	City Residents Response Percent / Count	Non-Residents Response Percent / Count
Golf course (current)	66.1% / 637	66.4% / 467	65.6% / 101
Park	33.9% / 327	33.6% / 236	34.4% / 53
TOTAL	100.0% / 964	100.0% / 703	100.0% / 154

Figure 24 indicates 964 survey respondents, including 703 (73%) respondents who live in the City. Figure 24 also indicates approximately 66% (637) of all survey respondents favor future use of Nine Springs as a golf course, whereas approximately 34% (327) favor a park use. Similarly, approximately 66% (467) of survey respondents who live in the City also favor future use as a golf course, whereas approximately 34% (236) of City resident survey respondents favor a park use.

III. Nine Springs – History

The golf course at Nine Springs was designed and built by Art Johnson in 1968. The Knutson operated the course from 1968 to 1979, with Wayne Etherton and Diane Davis taking over operation from 1979 to 1985. Property ownership was conveyed to the City in 1986, with the following deed restriction:

The real estate conveyed by this deed shall be used solely for the operation of a golf course or park. In the event that the real estate is used as a park, a) there shall be no outdoor lighting located on said real estate except for lighting located adjacent to the pond, and b) no sports or other activities shall be permitted within the park after dusk except for ice-skating and cross country skiing.

Etherton and Davis continued to operate the course through a lease with the City until 1999, when Sam Schultz took over the lease. Between 2000 and 2011, Schultz leased the course from the City for \$6,000 per year. Beginning in 2012 and continuing until the date of Plan adoption, the City has provided Schultz \$20,000 annually to cover course operation and maintenance costs. Schultz runs the course, through said lease with the City, as of the date of Plan adoption.

The City regularly puts the lease for golf course use at Nine Springs property out to bid, most recently in 2013. Schultz was the only bidder for the lease in 2013.

As the City has recently begun to pay Schultz to operate the golf course at Nine Springs, and in the event that there are no other private vendors willing to bid on the golf course lease in the future should the current vendor decide to not bid on the lease, the Common Council, through Resolution R-47-13 (June 11, 2013), authorized City staff to develop this Plan and tasked Parks and Planning with coordinating Plan development, with Plan oversight provided by the City's Parks Commission.

IV. City Parks and Nine Springs – Issues

Identifying issues provides a planning context, offering an answer to the essential question of “What are we planning for?”. The following identifies City parks and Nine Springs issues derived from analysis of the City parks and Nine Springs profile.

- ALLOCATION OF CITY FINANCIAL RESOURCES

The City has recently transitioned from receiving \$6,000 per year as a payment from the leasee to operate the golf course at Nine Springs to paying \$20,000 per year to the leasee to cover operations and maintenance costs.

City financial resources will be required for a park use at Nine Springs, reflected in both implementation and annual maintenance costs.

- CONSISTENCY WITH COMPREHENSIVE PLAN AND PARKS PLAN

Comprehensive Plan and Parks Plan goals, policies, and objectives, as identified in Section III of this Plan, relevant to this Plan include the following (generalized and paraphrased):

- Ensure City residents have equitable access to various and diverse park, open space, and outdoor recreation lands, uses, activities, and facilities;
- Protect and preserve environmentally sensitive areas;
- Improve quality of water resources;
- Integrate and connect park, open space, and outdoor recreation lands through multi-use trails;
- Provide park, open space, and outdoor recreation lands, uses, activities, and facilities to meet changing City socio-economic demographics;

The City is currently 22.40 acres deficient in Area Park parkland. This Plan proposes Nine Springs as a 36-acre Area Park and Conservancy/Greenway.

- NINE SPRINGS CENSUS BLOCKS AND CITY SOCIO-ECONOMIC DEMOGRAPHICS

The population in the Nine Springs Census Block displays lower incomes, higher racial diversity, higher rates of rental occupancy, and is younger, on average, in comparison to the City as a whole. Additionally, the Nine Springs Census Blocks has the highest population density in the City.

- CITY RESIDENTS ACCESS TO CITY PARKLAND AND OUTDOOR RECREATIONAL OPPORTUNITIES

Approximately 16% of the City’s population in close proximity to Nine Springs, including the Nine Springs Census Blocks, is not serviced by an Area Park, in accordance with Parks Plan policies and standards. Additionally, with the exception of the Fairways Apartments which have a swimming pool and tennis courts, none of multi-family residences in the Block Groups have designated outdoor recreation or open space areas. Nine Springs is westerly adjacent to a major transportation corridor (Fish Hatchery Road). Additionally, a multi-use recreational trail through Nine Springs could provide a connection to the Capital City Trail.

A clubhouse with restrooms and a maintenance/storage building is located at Nine Springs and a private “community events”-type building (leasing office), swimming pool, tennis courts, and parking lot are located nearby.

- PUBLIC SAFETY

Nine Springs has historically experienced flooding during severe rain events which will dictate areas planned for specific uses, activities, and facilities, as well park management activities.

Nine Springs has historically experienced a police call volume and type comparable to that of other similar existing City neighborhood parks.

Appropriate park planning and design can greatly improve safety in parklands. The United States Department of Justice defines “safe parks” as the following:

A dynamic place where the design, maintenance and policing of the park work together so that the general public perceives the park as a safe place, wants to go to the park regularly, and spends their optional time in the park engaged in valued activities. Crime and disorder is limited, and diverse usage of the park by different groups is tolerated. Legal activities are the dominant activities in the park. Because the local community values the park, it has a sense of “ownership” of it, and there are sufficient numbers of users who act as “natural guardians” to ensure informal social control. They also support formal interventions by park management and police when such interventions are necessary.

Planning and developing “safe parks” is premised on achieving community “ownership” and “surveillance” of parkland. Parks that receive higher user counts, by a broader user profile, offer a deterrent against criminal or undesirable activity, in that higher user levels generate a perception that these activities will not go unnoticed. Parkland planning and development elements to create community “ownership” and “surveillance” of parklands include the following, 1. – 4.:

1. Locating park activities near borders and walking paths, ensuring users are visible and that social gathering areas are monitored;
2. Providing activities beyond organized sports, with picnic tables, park shelters, playgrounds, and wellness areas all categorized as non-organized uses, activities, or facilities that encourage high levels of parkland use;
3. Organizing “morning to night” park uses and activities, such as evening “movie night” or community-run basketball games to discourage criminal/undesirable activities during evening hours, and keeping parkland well-lit

during evening hours to improve the perception of surveillance;

4. Offering tours and events early in park development providing early initial park usership and creating a sense of identity for the park;

Additionally, the following design considerations, 1. – 5., can promote widespread and safe use of parkland:

1. Clear and widespread signage improves perception of safety and allows for better sense of orientation;
2. Evening lighting improves perception of safety and facilitates surveillance;
3. Maintaining sitelines improves perceptions of safety by allowing parkland users to monitor their surroundings;
4. Landscape diversity increases parkland user counts and user profile by providing a range of uses and activities;
5. Proper maintenance serves as an outward expression that the parkland is cared for, engaging both the government unit and community members;

- PUBLIC HEALTH

The HIA identified and evaluated the health impacts of two different future Nine Springs uses (park or golf course) on City residents living in close proximity to the property. These health impacts included physical activity, social cohesion, environmental health, and safety. The HIA is included as Appendix C herein.

- COMMUNITY-DEFINING FEATURES

The high population density and major transportation corridor (Fish Hatchery Road) westerly adjacent to Nine Springs render it a unique outdoor recreational property.

The following park, open space, and outdoor recreation uses, activities, and facilities, 1. – 7., are not currently available in the City Parks system:

1. Disc golf and foot golf
2. Outdoor amphitheater
3. Community gardens
4. Environmental education
5. Cross-country ski/snowshoe trails
6. Adult fitness
7. “Central Park”

A multi-use recreational trail through Nine Springs could provide a connection to the Capital City Trail.

- ECOSYSTEM HEALTH

Substantial degradation of Nine Springs Creek has implications for area water quality, including the Nine Springs E-Way. The following, 1. – 4., could reduce future degradation of Nine Springs Creek: Reducing intensive outdoor recreation use along the creek channel running along the southern edge of Nine

Springs;

1. Enhancing creek buffers to improve the integrity of the banks and allow for stormwater pretreatment;
2. Re-routing stormwater from Traceway Drive into the pond at Nine Springs, providing pre-treatment before it enters the Nine Springs Creek channel;
3. Creating additional stormwater facilities in the southern portion of Nine Springs or southerly adjacent to Nine Springs.
4. Reducing fertilizer and other landscaping chemical use at Nine Springs;
5. Implementing recommendations as identified in the Nine Springs Watershed Management Plan;

- COMMUNITY PUBLIC OPINION AND PREFERENCE

Two public opinion surveys, a visioning session, and various other public input opportunities indicated community preference for a park use at Nine Springs as an Area Park and Conservancy/Greenway. Community preferences for park uses, activities, and facilities at Nine Springs, in accordance with the surveys, visioning session, and other public input opportunities, are as follows, 1. – 17.:

1. Disc golf
2. Golf-related, including but not limited to First Tee Program and foot golf
3. Multi-Use Trail System (Paved and Mowed)
4. Play Equipment
5. Shelters and Social Gatherings
6. Amphitheater and Community Events
7. Soccer Field
8. Basketball Court
9. Sand Volleyball Court
10. Environmental Education, Conservation, and Restoration
11. Adult Fitness
12. General Open Space
13. Community Reserve, to potentially include Community Gardens
14. “Central Park”
15. Landscaped Garden
16. Clubhouse
17. Restrooms

- FUTURE OF GOLF COURSE LEASE

Sam Schultz, the current leasee of the existing golf course at Nine Springs, has been the only bidder on the golf course lease in recent years. If Schultz decides not to bid on the lease in future years, and no other bidders come forward, this Plan will provide direction should the golf course use cease at Nine Springs.

SECTION IV

PLAN IMPLEMENTATION

SECTION IV – PLAN IMPLEMENTATION

I. Implementation Planning

A plan must be implemented for it to have an effect. Simply stated, an unimplemented plan is an unused plan. In addition to various other factors, plan implementation often falters due to the plan’s failure to clearly delineate a framework for implementation. Plan development often becomes the end of the planning process, rather than achievement of the plan goals and objectives through policy implementation. Planning for policy implementation is a key to ensure achievement of a plan’s goals and objectives.

Identification of policy tools and timelines offers a path towards developing an implementation framework, ultimately ensuring full, timely, and efficient plan implementation. Policy tools, in the form of government agencies/departments, programs, and plans, government regulations, and government/non-government partnerships, are the means by which a plan’s policies can be implemented. Policy timelines delineate a specified time period in which a policy should be implemented, providing for an objective evaluation of plan implementation.

II. Plan Implementation Inventory

An implementation inventory identifies the mechanisms and procedures that provide a framework and path towards full, timely, and efficient implementation of a plan. The following inventories information vital to ensure this Plan’s implementation, utilizing the following categories:

- **Policy Tools**
- **Policy Timelines**

Policy Tools¹

Policy tools are grouped into three categories, as follows, 1. 3.:

1. Existing Government Agencies/Departments, Programs, and Plans
2. Existing Government Regulations
3. Potential Government and Non-Government Partnerships

1. Existing Government Agencies/Departments, Programs, and Plans

1. City of Fitchburg

- A. Parks Department: This Department manages all City park properties and open space lands and facilities, ensuring adequate and diverse outdoor recreational opportunities for City residents and visitors. This Division manages these properties, lands, and facilities in accordance with the Parks Plan.
- B. Planning and Zoning Department: This Department provides technical assistance and oversight on various planning and development activities in the City. The Department formulates or assists in the formulation of, and administers and enforces, plans, programs, policies, and ordinances to ensure orderly and sustainable City development. The Comprehensive Plan and the

¹ *This policy tool inventory is not intended to be exhaustive nor reflective of every tool that could potentially be utilized to implement this Plan’s policies. Rather, this inventory reflects those tools identified most relevant in ensuring implementation of this Plan’s polices.*

City's Zoning Ordinance and Land Division Ordinance are administered and enforced by this Department.

- C. Public Works Department: This Department oversees the management of various services and infrastructure vital to City residents, including sanitary sewer, water, stormwater management, and erosion control services. The City utilizes a Sanitary Sewer, Water, and Stormwater Utility to assist in administering these respective services. This Department also develops and maintains an integrated transportation system including street design layout, street snow removal, and refuse/recycling collection.
- D. City of Fitchburg Comprehensive Plan: This Plan, adopted in 2009 and updated every ten years, states goals, objectives, and policies to guide specified aspects (land use, resources, transportation, housing, utilities and community facilities, economic development, and intergovernmental cooperation) of City community planning and development until 2030. The Plan outlines a vision for "sustainable and regenerative growth" in the City, balancing development with preservation of natural resources.
- E. City of Fitchburg Comprehensive Park, Open Space, and Recreation Plan: 2010-2015: This Plan, adopted in 2010 and updated every five years, outlines goals, objectives, and policies to ensure the effective and efficient management of the City's park properties, open space lands, and natural, cultural, and historical resources, ensuring diverse outdoor recreational opportunities for City residents and visitors.

The Plan contains no specific recommendation for Nine Springs. However, the Plan does acknowledge that adjacent redevelopment could encourage new recreational opportunities at the property. The Plan recommends either replacing the golf course or converting it to a central park featuring the creek with a path system, shelter/pavilion, playground, benches, and landscaping.

- F. North Fish Hatchery Road Opportunity Analysis & Concept Planning: This planning effort, undertaken in 2003, produced an opportunity study and conceptual planning process (hereafter "Study") for North Fish Hatchery Road. The City received grant funds from Dane County's Better Urban Infill Development (BUILD) Program to carry out the Study, with both parties seeking to leverage the area's position as the entrance to the City and a central location for the larger Madison metropolitan region. The Study determined the North Fish Hatchery Road area is in need of improved design to provide for a more aesthetically pleasing and pedestrian friendly area, concurrently increasing connectivity to surrounding neighborhoods, maintaining and enhancing commercial activities, and addressing safety concerns. The Study's overall vision is to transition the area into a mixed-use zone in which residents and others can conveniently access commercial and recreation opportunities.

The Study area did not include Nine Springs or its surrounding residential developments. However, a primary Study objective is to improve connectivity to Nine Springs and other community resources defined in the Study as "defining community features". Similarly, as the Study area develops in accordance with the Study, traffic impacts will be evident in the Nine Springs area and pedestrian/bicycle traffic will likely increase therefore increasing the potential user base of a park at Nine Springs.

G. City of Madison - Arbor Hills-Leopold Neighborhood Plan (Adopted by City of Madison: September 3, 2013): This Plan, developed by the City of Madison in conjunction with the Arbor Hills and Leopold Neighborhoods, identifies a long-term planning and development vision for these neighborhoods. The Arbor Hills and Leopold Neighborhood spans the Cities of Fitchburg and Madison, as well as the Town of Madison, just north of Nine Springs. The neighborhood has 7,269 residents, with 3,360 residing in the City of Fitchburg, 3,125 residing in the City of Madison, and 514 residing in the Town of Madison. Residential uses consist of approximately 1/3 of the neighborhood's land use, commercial, institutional, industrial, and vacant consist of another 1/3, and park and open space consist of the remaining 1/3. Nine Springs and the surrounding multi-family residences, including The Pines, Fairway, and Fitchburg Springs apartment complexes, are incorporated into the Plan in an area designated as a "neighborhood gathering area", as follows:

- Definition and Identity: Pedestrian/bike path defining boundary of gather area public spaces, neighborhood feature signage, seating, lighting, public art, and other elements sharing common design themes and bringing a more cohesive and readily identifiable look and feel to the gathering area;
- Gateway Features: Building off of existing welcome signs, incorporation of public art, landscaping, streetlight banners, street benches, and other streetscape enhancements at primary entrances to the neighborhood core; design features reflective of surrounding natural areas and other iconic neighborhood elements, helping to create attractive entrances with a readily identifiable character;
- Connectivity: New linkages (street, paths, etc.) that improve access and circulation to and through Nine Springs and the surrounding neighborhood; and safety improvements to pedestrian and bicycle facilities at intersections and crossings to make the area more easily navigable without a vehicle;
- Community Interaction: Incorporation of small, flexible gathering spaces (park, square, plaza, etc.) that serve as venues for activities such as all-age recreational programs, unstructured play areas, picnic and relaxation sites, and aesthetically pleasing public art, landscaping and other physical enhancements;

Improvement of the Fairways apartments into mixed housing types with improved outdoor community space would have particular impact on Nine Springs. The Plan also encourages the City to continue to explore the potential for conversion of Nine Springs into a park. The Plan as a whole is intended to enhance connectivity and security in the neighborhood, potentially creating a broader user base for a future park at Nine Springs.

H. Other: Various other plans and studies relevant to the Nine Springs area include the Market Study of Walkable Transit-Supportive Development in Dane County (and associated documents from the Transit-Orientated Development (TOD) Design Workshop) and the 2010 Placemakers L.L.C. Fitchburg Zoning Update-North Fish Hatchery Plans.

2. City of Madison

A. City of Madison Planning Department: This Department provides technical assistance and oversight on various planning and development activities in

the City of Madison. The Department formulates or assists in the formulation of, and administers and enforces, plans, programs, policies, and ordinances to ensure orderly and sustainable development in the City of Madison. The City of Madison - Arbor Hills-Leopold Neighborhood Plan (Adopted by City of Madison: September 3, 2013) were developed by this Department.

3. *Dane County*

- A. Parks Department: This Department manages all County park properties and open space lands, ensuring adequate and diverse outdoor recreational opportunities for County residents and visitors. This Division manages these properties and lands according to the Dane County Park and Open Space Plan – 2012-2017.
- B. Land Conservation Department: This Department works to conserve the County’s soil and wildlife habitat, ensure a quality water supply, and provide invasive species abatement and hazardous chemical collection. This Department achieves these ends by administering and enforcing various ordinances and Federal and State regulations, and by providing technical assistance, education, and outreach.
- C. University of Wisconsin Agricultural Extension: This Agency extends the knowledge and resources of the University of Wisconsin to people where they live and work, developing practical educational programs tailored to local needs and based on university knowledge and research. Extension personnel are University of Wisconsin employees with expertise in the areas of agriculture, agribusiness, and natural resources.
- D. Dane County Park and Open Space Plan – 2012-2017: This plan contains recommendations for approximately 1,300 acres of the 3,889 acre Nine Springs E-Way, approximately 0.3 miles east of Nine Springs. This Plan identifies potential future improvements along the Nine Springs E-Way in close proximity to Nine Springs, including a mountain bike trail in Dawley Park west of Nine Springs, educational kiosks along Capital City Trail southwest of Nine Spring, bike lanes along Syene Road west of Nine Springs, and continued enhancements to the Capital Springs Recreation Area east of Nine Springs.

A trail connection under Fish Hatchery Road at the eastern end of Nine Springs and linking west to the E-Way is envisioned in the Nine Springs Future Land Use Map, as contained in Section V. of this Plan.

4. *State*

- A. Wisconsin Department of Natural Resources (DNR): This Department is dedicated to the preservation, protection, effective management, and maintenance of the State of Wisconsin’s natural resources.
 - a. Land and Water Conservation Fund, Federal Recreation Trails, and Stewardship Local Assistance Grant Program: These Programs, administered jointly by the National Parks Service and DNR, offer up to 50% match grants to State and local governments to acquire land for State and local recreation areas, trails, urban green space, river and stream corridors, flowages and lakeshores, and to develop and improve visitor amenities at State and local parks and recreation areas.

2. Existing Government Regulations

1. Land Division Ordinance: This Ordinance, administered by the City's Planning and Zoning Department, regulates any land division and associated development activities in the City. This Ordinance requires 2,900 square feet of parkland to be dedicated for each residential unit to be developed under traditional/standard zoning and a variable amount under Smart Code zoning.

3. Potential Government and Non-Government Partnerships

- A. Arbor Hills-Leopold Neighborhood Association: This Association consists of a group of residents in both the Arbor Hills and Leopold Neighborhoods who advocate for or organize activities within their neighborhoods. These neighborhoods are located to the north of Nine Springs, both west and east respectively.
- B. Boys and Girls Club of Dane County: This Organization is a leader in youth development programs, developing partnerships to produce positive outcomes for young people, families, and communities. This Organization opened its doors in the South Madison community in 1999, becoming a chartered affiliate of Boys & Girls Clubs of America. More than 2,100 young people were served by this Organization in 2011.
- C. Madison School & Community Recreation: This Organization is a department of the Madison Metropolitan School district and a public recreation provider for City residents within the boundaries of the District. This Organization has a wide range of year-round recreation programs and services for all ages.
- D. The Linda and Gene Farley Center for Peace, Justice and Sustainability – Farm Incubator: This Center is dedicated to socially progressive change, community partnership, sustainability, and ecological justice. The Center's Farm Incubator supports aspiring farmers, with a special focus on ethnic minorities, with land, tools, education, and marketing assistance. The Center trains its farmers in a manner that respects the cultural crops and practices of the farmers involved, cultivating a variety of vegetables, fruits, flowers, and herbs. The farmers sell their products to community supported agriculture enterprises, farmers markets, ethnic grocery stores, restaurants, and schools. The Land Link Program is one component of the Farm Incubator, seeking to link potential farmers with land available for small-scale farming practices.
- E. Community Action Coalition For South Central Wisconsin – Community Gardens Program: This Program provides various services to gardeners, including outreach, gardening technical information, equipment acquisition assistance, language translation, and farming site preparation. Program staff also serve as liaison to government units that have gardens within their borders.
- F. Earth Partnership For Schools Program: This Program, a component of the University of Wisconsin-Madison Arboretum, assists teachers in establishing restoration projects, exposing their students to environmental issues on school sites, and providing the tools for building a curriculum that incorporates restoration. This Program includes a two-week institute in the summer and ongoing support from University Arboretum staff to help schools with restoration planning and curriculum development.

SECTION V

PLAN GOALS, OBJECTIVES, POLICIES, AND TIMELINES

SECTION V – PLAN GOALS, OBJECTIVES, POLICIES, AND TIMELINES

This Section contains this Plan’s goals, objectives, policies, timelines, and associated information. This Section includes general information on a plan’s goals, objectives, policies, and timelines, including the process utilized to develop these vital components for this Plan. This Section also delineates the integration of this Plan’s goals, objectives, and policies with various other relevant plans, policies, and regulatory measures, and concludes by stating this Plan’s goals, objectives, policies, and timelines.

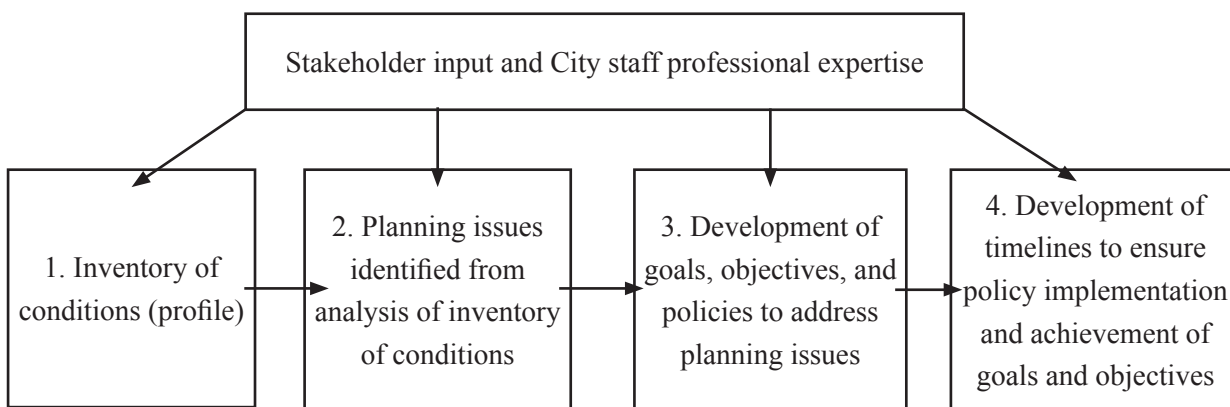
I. Goal, Objective, Policy, and Timeline Development

Development of goals, objectives, policies, and timelines is vital in both providing a plan with direction and focus, and ensuring plan implementation. The following provides information on *Plan* goal, objective, policy, and timeline development.

Goals, objectives, policies, and timelines provide a plan with its ultimate worth. Goals address major, essential issues and are ideas and values in the public interest that provide an end in which to direct the planning process. Objectives are more specific, providing detailed direction towards achievement of goals. Policies consist of rules or courses of action utilized to ensure plan implementation through achievement of goals and objectives. Timelines delineate a specified time period in which a policy should be implemented.

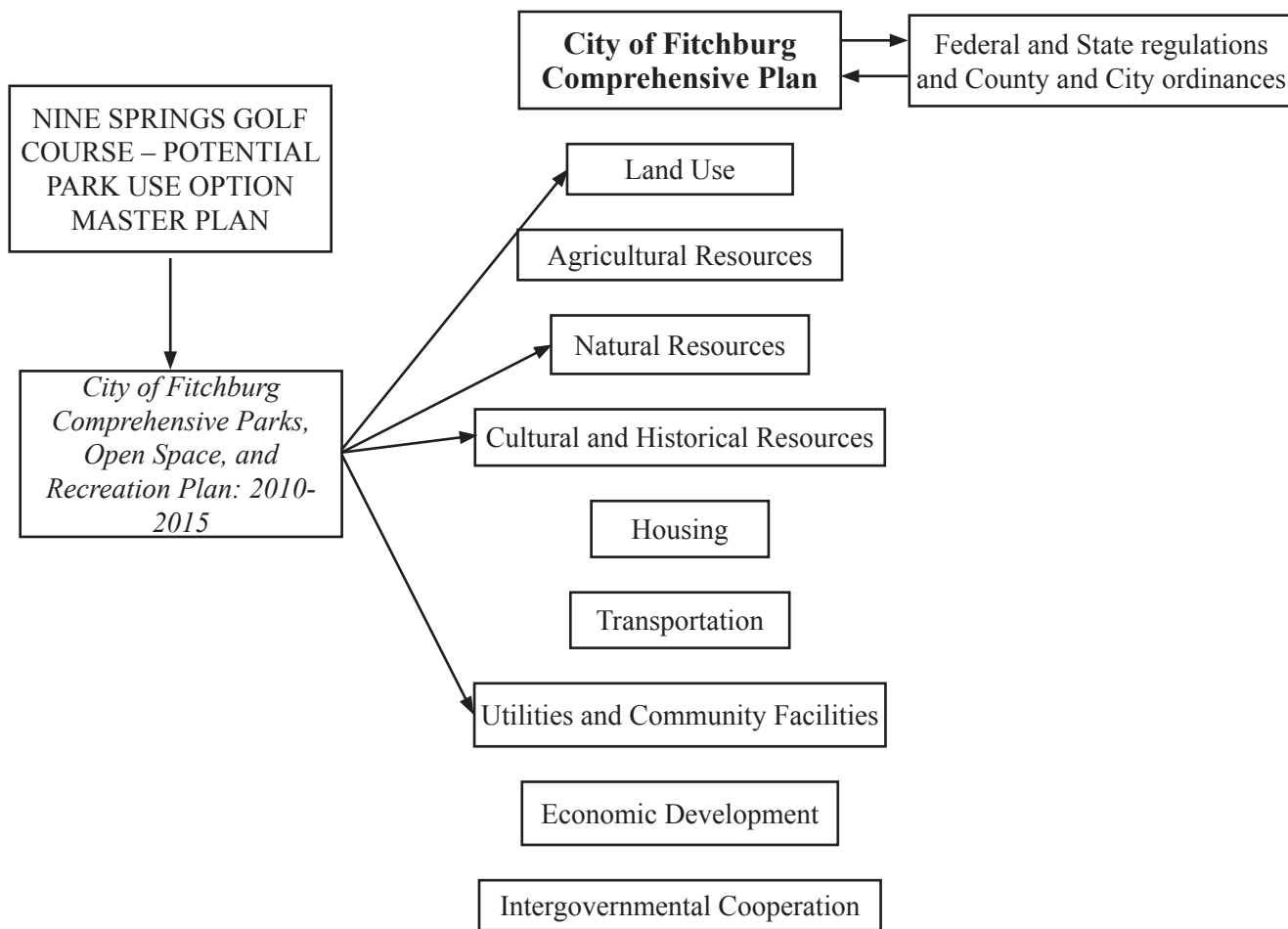
Figure 25 displays the process utilized to develop this *Plan*’s goals, objectives, polices, and timelines. This process utilized input gathered from stakeholders, including City residents and elected/appointed officials, and other interested parties, in addition to the professional expertise of City Parks and Planning staff.

Figure 25:
***Plan* Goal, Objective, Policy and Timeline Development**



The goals, objectives, and policies stated in this *Plan* are consistent with goals, objectives, and polices stated in various other City planning documents and regulatory measures at the Federal, State, and County level. Figure 26 provides a conceptual overview of the integration of this *Plan*’s goals, objectives, and policies with these various other planning documents and regulatory measures.

**Figure 26:
Goal, Objective, and Policy Integration**



II. Goals, Objectives, Policies, and Timelines

As previously stated, this Plan’s policy timelines vary, dependent on each individual policy. All policies in this Plan contain one of three timelines, as follows:

- Near-term (within 1-5 years of Plan adoption or Council action to convert Nine Springs to a park);
- Mid-term (within 6-10 years of Plan adoption or Council action to convert Nine Springs to a park);
- Long-term (within 11-20 years of Plan adoption or Council action to convert Nine Springs to a park);

Again, it is important to note that all policy timelines presented herein are intended to serve as a guide, providing only an indication of the possible future date of policy implementation. These timelines cannot account for the myriad of future factors that could affect implementation of this *Plan’s* policies, including but not limited to additional workload, resource limitations, new and unforeseen planning issues, opportunities, trends, and concepts, and political and public sentiment.

The following states this Plan's goals, objectives, policies, and timelines. This *Plan* has two goals (including Map 5: *Nine Springs: Future Use*, two objectives, and multiple policies;

GOAL: *Nine Springs Park shall be developed as an Area Park and Conservancy/Greenway, providing opportunities for **social interaction, community building, and improved physical health and well-being**, balancing the **diverse recreational needs** of its users with **environmental sustainability and surrounding development patterns and population demographics**, ultimately assisting in providing for a **high quality of life** for park users and City residents;*

OBJECTIVE 1: *Nine Springs Park shall promote and encourage social interaction, community building, and improved physical health and well-being by providing an accessible, safe, and diverse place in which to recreate;*

POLICIES

1. *Land use planning and development should recognize and be **compatible** with existing surrounding development patterns, population demographics, and user preferences;*
2. *Land use planning and development should be **flexible and resilient** to allow future modification to meet potential surrounding development patterns, population demographics, and user preferences;*
3. *Land use planning and development should adequately address any existing or potential **safety** issues, and explore utilization of all available resources in addressing said issues, including but not limited to the following, a. – d.;*
 - a. *Intensive recreational uses, activities, and facilities should be located along the park's north and northwestern edge where there are there is high visibility from buildings and streets, and lower flooding potential;*
 - b. *Passive, non-intensive recreational uses, activities, and facilities should be located in the park's southwestern corner and south of the pond where there is low visibility from building and streets, and higher flooding potential;*
 - c. *Adequate lighting should be placed in intensive recreational use areas and along the trail system;*
 - d. *Appropriate actions should be taken, including but not limited to signage placement and park closure, if warranted by flooding events;*
4. *Land use planning and development should ensure adequate access to recreational uses, activities, and facilities to include development of public and emergency vehicle accesses and off-street parking areas;*
5. *Land use planning and development should offer **diverse** recreational uses, facilities, activities, and events that foster **high levels of park visitation**, to potentially include but not limited to, a. – o.;*

-
- a. *Disc Golf*
 - b. *Golf-Related*
 - c. *Multi-Use Trail System (Paved and Mowed)*
 - d. *Play Equipment*
 - e. *Shelters/Pavilions and Social Gatherings*
 - f. *Amphitheatre and Community Events*
 - g. *Soccer Field*
 - h. *Basketball Court*
 - i. *Sand Volleyball Court*
 - j. *Environmental Education, Conservation, and Restoration*
 - k. *Adult Fitness*
 - l. *General Open Space*
 - m. *General Community Reserve, to potentially include Community Gardens*
 - n. *“Central Park” and Landscaped Garden*
 - o. *Clubhouse and Restrooms*
6. *A trail connecting to other trails in the area, including but not limited to the Capital City Trail, should be developed;*
 7. *Partnership opportunities and revenue-generating park uses, activities, and facilities, including but not limited to music concerts, “movies in the park”, art fairs, cultural, culinary, and music festivals, trade shows, markets, and organized sporting events, competitions, and races, should be explored;*

OBJECTIVE 2: *Nine Springs Park shall promote and encourage environmental sustainability through land uses, activities, facilities, and events that maintain and enhance ecosystem health;*

POLICIES

1. *Land use planning and development, including but not limited to building and facilities location and construction, should maintain and enhance ecosystem functions and services, where feasible;*
2. *A natural resources inventory, identifying appropriate areas for potential natural landscape maintenance and restoration and gardening uses, should be developed;*
3. *A forestry management plan, for approval by the Parks Commission, balancing invasive species control with visual appeal of woodlots, should be developed;*
4. *Environmental and ecosystem educational opportunities, including but not limited to interpretive signage, an outdoor classroom, and non-paved nature trails should be considered;*
5. *Ecosystem health maintenance and enhancement activities, including but not limited to woodland, prairie and stream bank management/ restoration, wildlife habitat enhancement, and stormwater management should be considered;*

-
1. **Disc Golf and Golf-Related Activities Area:** This area encompasses approximately 8.3 acres in the southern and eastern portions of Nine Springs, east and south of the pond. Uses, activities, and facilities in this area may include the following, a. – d.:
 - a. 9-hole disc golf course
 - b. First Tee Program
 - c. Golf green with sand bunkers and a short approach
 - d. Foot golf
 2. **Play Equipment Area (2):** This area encompasses an undetermined acreage in both the northeast and north-central portion of Nine Springs. Uses, activities, and facilities in this area may include play equipment.
 3. **Social Gathering Area:** This area encompasses approximately 0.8 acres in the northeast portion of Nine Springs. Uses, activities, and facilities in this area may include the following, a. - b.:
 - a. Shelters/pavilions (Rentable)
 - b. Social gatherings
 4. **Community Events Area:** This area encompasses approximately 0.2 acres in the northeast portion of Nine Springs. Uses, activities, and facilities in this area may include the following, a. – c.:
 - a. Shelters/pavilions (Rentable)
 - b. Amphitheatre (Rentable)
 - c. Community events including music concerts, “movies in the park”, art fairs, cultural, culinary, and music festivals, trade shows, markets, and organized sporting events, competitions, races;
 5. **Soccer Field Area:** This area encompasses approximately 300 x 180 feet in the north-central portion of Nine Springs. Uses, activities, and facilities in this area may include a soccer field.
 6. **Basketball Court (Full-Court) Area:** This area encompasses approximately 90 x 50 feet in the north-central portion of Nine Springs, north of the pond. Uses, activities, and facilities in this area may include a basketball court (full-court).
 7. **Sand Volleyball Court Area:** This area encompasses approximately 80 x 40 feet in the western portion of Nine Springs, north of the pond. Uses, activities, and facilities in this area may include a sand volleyball court.
 8. **Environmental Education, Conservation, and Restoration Area:** This area encompasses approximately 5.5 acres in the western portion of Nine Springs. Uses, activities, and facilities in this area may include the following, a. – e.:
 - a. Outdoor classroom
 - b. Woodland, prairie and stream bank management/restoration
 - c. Interpretive signage
 - d. Wildlife habitat enhancement
 - e. Nature trails (non-paved)
 9. **Adult Fitness Area:** This area encompasses approximately 0.4 acres in the

-
- western portion of Nine Springs, along the western edge of the pond. Uses, activities, and facilities in this area may include adult fitness equipment.
- 10. General Open Space Area (3):** This area encompasses approximately 1.2, 0.5, and undetermined acres in the northern, southern, and western portion of Nine Springs respectively. Uses, activities, and facilities in this area may include those of an outdoor recreational nature compatible with surrounding uses, activities, and facilities.
- 11. General Community Reserve Area:** This area encompasses approximately 1.2 acres in the north-central portion of Nine Springs. Uses, activities, and facilities in this area may include the following, a. – c.:
- a. Community gardens
 - b. Community orchard, or scattered fruit and nut trees
 - c. Other as approved by the Parks Commission
- 12. “Central Park” Area:** This area encompasses an undetermined acreage in the north-central portion of Nine Springs, north of the pond. Uses, activities, and facilities in this area may include the following, a. – f.:
- a. Paved walking paths
 - b. Public art (Sculptures, fountains, etc.)
 - c. Gazebo
 - d. Picnic tables
 - e. Benches
 - f. Manicured landscaping
- 13. Landscaped Garden Area:** This area encompasses approximately 0.1 acres in the north-central portion of Nine Springs. Uses, activities, and facilities in this area may include the following, a. – d.:
- a. Paved walking paths
 - b. Public art (Sculptures, fountains, etc.)
 - c. Benches
 - d. Manicured landscaping
- 14. Multi-Use Trails (Paved and Mowed):** Trails, both paved and mowed, dissect Nine Springs from east to west and north to south. Uses, activities, and facilities on these trails may include the following, a. – b.:
- a. Pedestrians
 - b. Bicyclists
- 15. Clubhouse and Maintenance Storage Facility:** This area encompasses approximately 0.1 acres in the northeastern portion of Nine Springs. Uses, activities, and facilities in this area may include a recreational clubhouse utilized for providing City park and recreation staff services and equipment storage/rental, and a park maintenance/storage facility.
- 16. Restrooms (2):** These areas are located in both the northeastern central and southwestern portion of Nine Springs. Uses, activities, and facilities in this area may include public restrooms.

Figure 27 identifies timelines for implementation of uses, activities, and facilities identified on the Nine Springs: Future Uses Map herein.

**Figure 27:
Nine Springs: Implementation Timelines**

Category	Use, Activity, or Facility	Implementation Timeline		
		Near Term: 1-5 Years	Mid-Term: 6-10 years	Long-Term: 11-20 Years
Recreation				
	Soccer Field Area - Goals	X		
	Basketball Court Area – Court and goals	X		
	Sand Volleyball Court Area - Court, poles, and nets	X		
	Disc Golf and Golf-Related Activities (Foot Golf) Area – Baskets, tee boxes, and signage	X		
Natural Environment				
	Environmental Education, Conservation, and Restoration Area – Signage and Plantings	X		
Infrastructure and Buildings				
	Adult Fitness Area	X		
	General Open Space Areas (2) - Northwest and Southwest	X		
	Social Gathering Areas	X		
	Play Equipment Areas (2) - Northeast and North-Central	X (50% Complete)	X (100% Complete)	
	Landscaped Garden Area		X	
	Community Events Area		X	
	General Community Reserve Area		X	
	Walk Bridges (4)	X (25% Complete)	X (50% Complete)	X (100% Complete)
	Central Park Area			X
	Bathroom (West)			X
Safety and Accessibility				
	Lighting - 5,000 FEET TOTAL	X (50% Complete)	X (100% Complete)	
	Paved Trails and Paths – 5,000 feet total	X (50% Complete)	X (100% Complete)	

SECTION VI -

APPENDICES

APPENDIX A:
RESOLUTION R-47-13 (JUNE 11, 2013):
FORMATION OF CITY OF FITCHBURG NINE SPRINGS GOLF COURSE –
PARK USE OPTION MASTER PLAN

Mayor Pfaff
Introduced By

Planning Dept.
Drafted By

Park and Plan Commissions
Directed to (by R-47-13)

March 25, 2014
Date

RESOLUTION R-40-14

APPROVING NINE SPRINGS GOLF COURSE PARK OPTION MASTER PLAN

WHEREAS, Resolution R-47-13, adopted by the Common Council in June 2013, directed the Parks, Recreation and Forestry Department, the Planning and Zoning Department, and Park Commission to create one or more alternative park plans for the Nine Springs golf course property, to be presented to the Common Council and Plan Commission for consideration; and

WHEREAS, a public plan development process has been undertaken to create a park option; and

WHEREAS, the Park Commission held a public hearing and recommended approval of the document titled: Nine Springs Golf Course-Potential Park use Option Master Plan (Park Option Master Plan); and

WHEREAS, the Plan Commission considered the Park Option Master Plan and recommended approval; and

WHEREAS, the approved Park Option Master Plan will be considered at a later date by the Common Council with the current nine hole golf course use, and that a nonscientific community survey, and health impact analysis will occur prior to council consideration between the Park Option Master Plan and the current nine hole golf course.

THEREFORE, BE IT RESOLVED by the Common Council of the City of Fitchburg that it hereby approves the Park Option Master Plan.

BE IT FURTHER RESOLVED that the wording for the nonscientific community survey as noted in Attachment A be and is hereby approved.

BE IT ALSO FURTHER RESOLVED that approval of this Park Master Plan Option in no way suggests that the Common Council has made a decision with regard to the Nine Springs property, but that this park option will be weighed against the current Nine Springs nine hole golf course at a future Common Council meeting.

Adopted by the Common Council of the City of Fitchburg, Wisconsin on this 25th day of March, 2014

Approved by: _____

Shawn Pfaff, Mayor

Attested by: _____

Linda Cory, City Clerk





APPENDIX B: PUBLIC OPINION SURVEYS 1, 2, AND 3 AND RESULTS

Public Opinion Survey 1





Nine Springs (Golf Course) Master Plan Update









1. How far do you live from the Nine Springs Golf Course?

		Response Percent	Response Count
Within about ½ mile (10 minute walk)		40.7%	222
Within ½ to 1 mile (20 minute walk)		11.9%	65
1 to 2 miles away		20.3%	111
Over 2 miles away		27.1%	148
		answered question	546
		skipped question	32







2. How familiar are you with the golf course property?

		Response Percent	Response Count
Very familiar		39.8%	213
Familiar		20.7%	111
Somewhat familiar		19.6%	105
Not familiar with it at all		19.8%	106
		answered question	535
		skipped question	43



3. If the golf course operation were to cease, your preference for the use of the property is as:

		Response Percent	Response Count
Neighborhood Park (Play apparatus, softball, ½ court basketball, volleyball, shelter, path system).		11.4%	61
Area Park (Neighborhood park facilities as above with full basketball court, tennis court(s), restroom, outdoor education, sand volleyball, and possible ice skating).		16.9%	90
Conservancy or Greenway area with mainly passive recreation		19.1%	102
Combination of Neighborhood Park and Conservancy or Greenway		10.1%	54
Combination of Area Park and Conservancy or Greenway.		23.8%	127
Keep golf course/None/NA (paper surveys only)		18.7%	100
		Other/Comment	7
		answered question	534
		skipped question	44




4. Conservancy or Greenway Areas could include some passive recreation. Which of the following uses would you support if it were a Conservancy or Greenway area?

		Response Percent	Response Count
Cross country skiing		42.0%	190
Off-road bicycle trails		41.2%	186
Education area		36.9%	167
Disc (frisbee) golf		34.7%	157
None of the above		24.6%	111
Other (paper survey)		3.3%	15
answered question			452
skipped question			126

5. If a recreation path is located as part of the plan for open space or recreation use, do you think the path should connect to the Capital City Trail?

		Response Percent	Response Count
Yes		82.1%	372
No		17.9%	81
answered question			453
skipped question			125

6. Identify up to three activities you would like to be considered in a master plan:

		Response Percent	Response Count
A.		100.0%	384
B.		75.5%	290
C.		61.5%	236
answered question			384
skipped question			194

7. Additional Comments from Paper Survey

	Response Count
	100
answered question	100
skipped question	478

**Nine Springs (Golf Course) Park Master Plan
Alternatives Survey**



1. Of the four alternatives shown below, please identify your preferred alternative. (choose 1)

		Response Percent	Response Count
9-hole golf course (current use)		40.2%	99
3-hole golf and park		12.2%	30
9-hole disc golf course and park		24.8%	61
Conservancy and park		22.8%	56
answered question			246
skipped question			7

2. Which uses and activities identified in your preferred alternative would help improve your or your family's health (for example: through changes in physical activity, nutrition, mental health)?

	Response Count
	187
answered question	187
skipped question	66




3. Which uses and activities identified in your preferred alternative would help improve the community's health?

	Response Count
	168
answered question	168
skipped question	85

4. Are there any features that could improve health that you would like added to your preferred alternative?

	Response Count
	130
answered question	130
skipped question	123

5. Of the three park alternatives, which one do you prefer? (choose 1)

		Response Percent	Response Count
3-hole golf and park		30.4%	65
9-hole disc golf course and park		37.4%	80
Conservancy and park		32.2%	69
	answered question		214
	skipped question		39




6. Rank your top 5 park uses (non-winter), with 1 being your favorite. (rank 1-5, disregard 6-14

	1	2	3	4	5	6	7	8	9	10
Play equipment	11.2% (25)	12.5% (28)	10.3% (23)	9.4% (21)	10.7% (24)	32.6% (73)	5.4% (12)	3.1% (7)	1.8% (4)	0.9% (2)
Soccer	3.1% (7)	2.2% (5)	7.6% (17)	11.2% (25)	8.9% (20)	27.2% (61)	25.4% (57)	4.9% (11)	2.2% (5)	1.3% (3)
Basketball	1.8% (4)	3.6% (8)	4.9% (11)	6.7% (15)	5.8% (13)	10.3% (23)	29.0% (65)	25.4% (57)	5.8% (13)	1.3% (3)
Disc golf	6.7% (15)	7.6% (17)	10.3% (23)	7.1% (16)	6.7% (15)	5.8% (13)	10.3% (23)	19.6% (44)	15.6% (35)	3.6% (8)
Adult fitness	3.6% (8)	10.3% (23)	12.5% (28)	9.4% (21)	5.8% (13)	4.9% (11)	8.9% (20)	15.2% (34)	18.8% (42)	7.1% (16)
Trail system	17.0% (38)	17.9% (40)	15.2% (34)	11.6% (26)	5.4% (12)	2.7% (6)	4.9% (11)	8.0% (18)	9.4% (21)	4.5% (10)
Golf (9-hole)	32.6% (73)	3.1% (7)	1.3% (3)	1.8% (4)	3.1% (7)	1.3% (3)	4.0% (9)	7.6% (17)	15.6% (35)	19.6% (44)
The First Tee junior golf program (3-holes, practice green, driving range)	4.9% (11)	18.3% (41)	6.3% (14)	2.2% (5)	4.0% (9)	1.3% (3)	2.7% (6)	8.5% (19)	10.7% (24)	14.7% (33)
Great lawn	0.0% (0)	0.4% (1)	2.7% (6)	3.1% (7)	4.0% (9)	3.1% (7)	3.1% (7)	1.8% (4)	14.3% (32)	24.1% (54)
Community gardens	2.2% (5)	7.6% (17)	4.9% (11)	12.1% (27)	12.1% (27)	2.7% (6)	2.2% (5)	3.1% (7)	1.8% (4)	13.8% (31)
Dog park	8.5% (19)	8.5% (19)	3.6% (8)	4.0% (9)	5.4% (12)	0.9% (2)	2.2% (5)	0.9% (2)	0.9% (2)	3.1% (7)
Social gathering/community events	4.0% (9)	3.1% (7)	5.4% (12)	7.6% (17)	14.7% (33)	3.6% (8)	0.9% (2)	0.9% (2)	1.3% (3)	3.1% (7)
Natural areas/environmental education	3.1% (7)	2.7% (6)	12.9% (29)	11.2% (25)	11.6% (26)	1.8% (4)	0.4% (1)	0.0% (0)	1.3% (3)	0.9% (2)
Skateboard park	1.3% (3)	2.2% (5)	2.2% (5)	2.7% (6)	1.8% (4)	1.8% (4)	0.4% (1)	0.9% (2)	0.4% (1)	1.8% (4)






7. How do you think your top 5 park uses will affect your family's health and the community's health?

	Response Count
	143
answered question	143
skipped question	110



8. Identify up to 3 non-winter park uses that are not listed above, but you would like to see.

		Response Percent	Response Count
a.		100.0%	87
b.		59.8%	52
c.		31.0%	27
	answered question		87
	skipped question		166




9. Identify your top 2 winter park uses. (choose 2)

		Response Percent	Response Count
Ice skating/hockey		49.3%	109
Cross-country skiing		51.6%	114
Sledding		46.6%	103
Snowshoeing		24.9%	55
Social gatherings/community events (e.g. bonfires, winter festival)		20.4%	45
		answered question	221
		skipped question	32



10. Identify up to 2 winter park uses that are not listed above that you would like to see.

		Response Percent	Response Count
a.		100.0%	39
b.		35.9%	14
		answered question	39
		skipped question	214





11. Should ice skating be included in the master plan?

		Response Percent	Response Count
Yes		51.7%	119
No		11.7%	27
Unsure		36.5%	84
answered question			230
skipped question			23

12. Are you a Fitchburg resident?

		Response Percent	Response Count
Yes		76.7%	181
No		23.3%	55
answered question			236
skipped question			17

13. If so, how far from the golf course do you live?

		Response Percent	Response Count
Within 0.5 mile		12.1%	26
0.5-1 mile		13.0%	28
1-2 miles		48.4%	104
Over 2 miles		26.5%	57
answered question			215
skipped question			38

Nine Springs Golf Course Future Use Preference Survey

Golf Course or Park?

The City of Fitchburg Common Council will be making decision about the future use of the Nine Springs Golf Course property on May 13, 2014, as either a golf course or park. In the last 10 months, city staff has developed a park option master plan for the property, based on community input, and have vetted it through a public planning process. Visit <http://bit.ly/NineSpringsPlan> to view the park option master plan, including implementation costs for both the park and golf course options.

Estimated costs for the two options are:

Keeping the 9-hole golf course

- \$20,000/year net operating cost with an average of \$55,000/year Capital costs over 20 years

Converting to a park

- \$43,000/year net operating cost, including (2) FT summer seasonal recreation staff, with an average of \$67,000/year Capital costs over 20 years

Complete this survey to share your desires for the future use of the Nine Springs Golf Course. Completed surveys will be accepted at Fitchburg City Hall, 5520 Lacy Road through **April 30, 2014**. For after business hours survey drop off, please place in Utility bill drop box at City Hall. *Please only vote once per person.*

1. What is your preference for the future use of the Nine Springs Golf Course property?

Keep as **9-hole golf course** with the following amenities/activities:

- Clubhouse
- Putting green
- Practice range
- Irrigated fairways and greens
- Winter activities to include snowshoeing, cross-country skiing, sledding and ice skating

Convert to an **area park** with the following amenities/activities :

- Disc golf
- Soccer/basketball/volleyball
- Golf-related activities
- Multi-use trail system
- Adult fitness area
- Play equipment
- Conservation/natural areas
- (2) FT summer seasonal recreation staff
- Winter activities to include snow shoeing, cross-country skiing, sledding, and ice skating

2. Do you live or work in Fitchburg? (check all that apply)

I live in Fitchburg

I work in Fitchburg

I don't live or work in Fitchburg

Thank you for completing this survey!



Nine Springs Golf Course Future Use Preference Survey Results

	Count	Golf Course	Park	Live in Fitchburg	Work in Fitchburg
All Surveys	964	66.1% (637)	33.9% (327)	72.9% (703)	25.1% (242)
Paper Surveys	406	59.4% (241)	40.6% (165)	73.5% (254)	22.8% (79)
Online Surveys	558*	71.0% (396)	29.0% (162)	72.8% (406)	28.1% (157)
English Surveys	903	69.5% (628)	30.5% (275)	73.7% (657)	25.9% (231)
Spanish Surveys	61	14.7% (9)	85.3% (52)	75% (46)	18% (11)
Live in Fitchburg	703	66.4% (467)	33.6% (236)	NA	NA
Work in Fitchburg	242	69.8% (169)	30.2% (73)	NA	NA
Don't live or work in Fitchburg	154	65.6% (101)	34.4% (53)	NA	NA

**It should be noted that there were numerous online surveys submitted by the same Internet Network ID (IP). Five IP's submitted 6 or more surveys and are listed below. IP 3, which submitted 62 surveys, all but one of which were submitted on April 21 between 8:23 PM and 8:43 PM, with seconds between the finish and start of the next survey.*

IP's Submitting 6 or More Online Surveys

	Golf Course	Park
IP 1	3	10
IP 2	10	0
IP 3	62	0
IP 4	9	0
IP 5	6	0
TOTAL	90	10

APPENDIX C: NINE SPRINGS HEALTH IMPACT ASSESSMENT

For the complete HIA, please contact Public Health – Madison and Dane County.

Fitchburg Nine Springs Health Impact Assessment: Executive Summary

May 1, 2014



Executive Summary

This summary presents the findings of the collaborative, community-based Nine Springs Health Impact Assessment (HIA) completed to support the planning process for the future use of the Nine Springs Golf Course property. The HIA includes a report on the health impacts of the alternative park and golf course plans as well as research regarding high priority focus areas that were identified by the Community Advisory Committee, including: physical activity, social cohesion (community connectedness), safety, and environmental health.

Key findings from this Health Impact Assessment include:

Obesity

- The area surrounding the golf course lies within the Fitchburg census block group (014.03.2) ranked #1 for obesity.
- Nearly 1 in 4 (24%) children ages 2-17 in this area are obese.
- Within the #2 ranked census block group (014.02.3), 46% of children ages 2-17 were overweight/obese.
- Mothers giving birth residing in the area also show a higher rate of obesity (30%), when compared to the rest of Fitchburg (21%) and Dane County (22%).

Physical Activity

- Residents and stakeholders perceive there is inadequate open green space and play space for the neighborhood.
- Residents and stakeholders perceive that access to physical activity opportunities outside of the neighborhood is limited due to language and transportation barriers.
- Residents living in the Pines apartment complex are perceived to be particularly isolated and lack opportunities for physical activity.
- The golf course is perceived to offer a unique physical activity opportunity for the elderly due to the walkable terrain and affordability.
- The golf course is perceived to be a significant source of physical activity for regular users (especially passholders).
- Public Health – Madison and Dane County (PHMDC) conservatively estimates the annual return on investment for the potential health benefits associated with increased access to physical activity opportunities (which research suggests reduces levels of obesity) to be over three million dollars per year.

Social Cohesion

- The majority of residents surveyed who live around the golf course agree or strongly agree that people in their neighborhood get along with each other (64%) and are willing to help one another (57%).
- People live in the surrounding community for a significant amount of time; 62% of surveyed residents have resided in this neighborhood for four or more years.

May 1, 2014

- Community involvement in planning and decision making is valued, seen as important by decision makers and service providers, and is needed to maximize health and safety benefits of a park or the golf course.
- Golf course users perceive the course to be welcoming, compared to area residents who perceive the golf course to be unwelcoming.

Safety

- Overall, crime is low and has been on the decline in this area and within the City of Fitchburg over the past four years. In particular, violent crime and drug crime have been very low.
- Service providers, including the Fitchburg Police Department (FPD), view crime and related issues in the area as proportionate to other areas of similar density.
- Design, visibility (lighting/sight lines) and creating a sense of community ownership are key components of ensuring safety in the proposed park plan.

Environmental Health

- Land management of the golf course follows good practice standards.
- Water quality and storm water retention are the biggest environmental concerns of the surrounding residents and stakeholders.

Priority RECOMMENDATIONS if the Park Master Plan is implemented:

- Strengthen community engagement processes to increase social cohesion:
 - Create an inclusive process of broad community engagement for decision making.
 - Offer translation services by the City of Fitchburg for all City meetings and communications.
 - Work with nearby resident leaders, including youth, and existing community organizations (such as the Neighborhood Associations, the Parent Teacher Groups, and the Pines Parent Empowerment Group) to act as liaisons and help plan and communicate available uses and regulations associated with the property. Consider explicit policy language to include this in the plan. Consider hiring some nearby residents on a limited or part-time basis to fill this role.
 - Involve nearby residents, including youth, in developing multiple communication strategies about the uses and regulations associated with the property, including, but not limited to creation of welcoming and easy-to-understand signage, flyers, text messages and social media.
 - Form a Park Watch Group.
- Provide welcoming entrances to the park and features within the park for all ages, races, and abilities.
- Provide no or low-cost opportunities for surrounding low-income residents to participate in physical activity programs.
- Provide no or low-cost community programming and other events in the park such as a farmer's market, movie night on the green, etc.
- Improve access to the park by bicycling, walking, and using public transit.
- Include a community garden within the park plan to offer a gathering space and opportunity for neighbor-to-neighbor interactions across race and class lines.

May 1, 2014

- Build a partnership between the local police force and the community to closely monitor park space (example: *Amigos en Azul*, foot and bike patrol).
- Follow Crime Prevention through Environmental Design recommendations.
- Place signage near water features with information in English and Spanish (and pictorially) regarding the risk of drowning during heavy rains, prohibiting fishing, and swimming.
- Work toward implementation of Watershed Management Plan recommendations to reduce risk of flooding (drowning).

Priority RECOMMENDATIONS if Nine Springs Golf Course is maintained:

- Strengthen community engagement processes to support future success of the golf course and increase social cohesion:
 - Create an inclusive process of broad community engagement for decision making.
 - Offer translation services by the City of Fitchburg for all City meetings and communications.
 - Work with nearby resident leaders, including youth, and existing community organizations (such as the Neighborhood Associations, the Parent Teacher Groups, and the Pines Parent Empowerment Group) to act as liaisons and help plan and communicate available uses and regulations associated with the property. Consider explicit policy language to include this in the plan. Consider hiring some nearby residents on a limited or part-time basis to fill this role.
 - Involve nearby residents, including youth, in developing multiple communication strategies about the uses and regulations associated with the property, including, but not limited to creation of welcoming and easy-to-understand signage, flyers, text messages and social media.
 - Form a local resident/stakeholder board to improve communication between the golf course and surrounding neighborhoods and increase usage by area residents.
- Offer community access to appropriate parts of the golf course during the off-season and after hours for social programs and physical activity opportunities (examples include: winter activities such as ice skating and snow shoeing, movie nights on the green, etc).
- Provide no or low-cost opportunities in the neighborhood for surrounding residents who are low-income to participate in physical activity programming, such as a sliding-fee scale or scholarship program to subsidize golf passes for neighborhood residents.
- Develop scaled down play spaces (such as a small playgrounds) in apartment areas or on the perimeter of the golf course to provide alternatives to kids playing in the parking lots. Public access trails could allow improved accessibility to existing and new play spaces.
- Build a partnership between the local police force and the community (example: *Amigos en Azul*).
- Work toward the implementation of the Watershed Management Plan recommendations to reduce risk of flooding and drowning.
- Update the Spanish translation on the no trespassing signage.

May 1, 2014

References

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- Ndiaye, M., LeClair, J. (2014). [Nine Springs Birth Data]. Unpublished raw data.
- Nine Springs Area Community Survey. (Feb. – March 2014).
- The complete Nine Springs Health Impact Assessment can be found here:
www.publichealthmdc.com/publications
www.copcdane.org
- The Nine Springs Golf Course – Potential Park Option Master Plan can be found here:
<http://www.city.fitchburg.wi.us/DocumentCenter/View/6411>

APPENDIX D:
PUBLIC MEETINGS/HEARINGS AGENDAS AND MINUTES

Visioning Session – August 22, 2013



Administrative Offices
5520 Lacy Road
Fitchburg, WI 53711-5318
Phone: (608) 270-4200
Fax: (608) 270-4212
www.city.fitchburg.wi.us

**NINE SPRINGS (GOLF COURSE) PARK MASTER PLAN
DEVELOPMENT MEETING
THURSDAY, AUGUST 22ND**

Notice is hereby given that a potential quorum of the Fitchburg Park & Planning Commissions may attend the Nine Springs (Golf Course) Park Master Plan Development Meeting on **Thursday, August 22nd**. This development meeting will focus on possible Park Master Plans for the Nine Springs (Golf Course) area. **This meeting will be held at the Fairways Building, 2301 Traceway Drive, Fitchburg, WI starting at 6:30 pm.**

This constitutes a meeting of the Park & Planning Commissions pursuant to State ex rel Badke v. Greendale Village Board, §173 Wis.2d 553 (1993) and must be noticed as such although the Board will **not** take any formal action, and all members may be unable to attend. This will allow the Park & Planning Commissions to gather information concerning matters over which they have decision making responsibilities.



NOTE: It is possible that members of and possibly a quorum of members of other government bodies of the municipality may be in attendance at the above stated meeting to gather information. No action will be taken by any governmental body at the above stated meeting other than the governmental body specifically referred to above in this notice. Please note that, upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information or to request this service, contact Fitchburg City Hall, 5520 Lacy Rd., Fitchburg, WI 53711 608-270-4200.



Administrative Offices
5520 Lacy Road
Fitchburg, WI 53711-5318
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Fax: (608) 270-4212
www.city.fitchburg.wi.us

Park Commission
Thursday, September 5th, 2013
At City Hall
7:00 P.M.
Minutes

Pursuant to Section 19.82 of the Wisconsin Statutes, notice is hereby given that the park commission of the city of Fitchburg, Dane County Wisconsin, will meet at 7:00 p.m. on Thursday, September 5th, 2013 in the Meeting Room at the Fitchburg City Hall, 5520 Lacy Road, Fitchburg, WI 53711 to consider the following:

1. Call to Order

Tom Darcy Chair called the meeting to order 7:00 P.M.

In attendance: Jacob Johnson, Mark Almond, Aaron Richardson, Christine Koth, Mark Vivian, Alder Jason Gonzales, Forester/Naturalist Ed Bartell, and Director Endl.

Absent: None

Others in attendance: Wade Thompson, City Planning Department, and Patrick Cheney.

2. Approval of Minutes – August 1st, 2013

Mark Vivian approve minutes as written, Aaron Richardson 2nd. Motion Carried.

3. Public Appearances - Non Agenda Items

None

4. Communication

A. Pack ‘N The Park event – Friday, August 9th – Update

Scott provided an update on this event which included that it was well attended, weather was great, and the Optimist Club had to run to get more food.

B. Huegel/Jamestown Park Master Plan update

Scott reported that work on these improvements for H/J continues. A meeting has been schedule with City of Madison Park Planning Staff to discuss the results of the survey and possible improvements to the park.

C. Splashpad update

Splashpad is going well – will remain open as long as weather and staffing holds up.

D. Dawley Bike Hub update

This project continues with a completion date of late fall.

E. McGaw Park Master Plan implementation update

The implementation of the McGaw Park Master Plan continues. Items that have been completed include installation of path from Lacy Road to north parking lot, light installation along this path and around south parking lot, along with converting the ½ basketball court to a full court.

F. TAC extension update

The TAC has been authorized to continue their work for another year.

5. Review and Approve Agenda

Jason Gonzales moved to approve the agenda, 2nd by Mark Almond. Motion Carried.

6. Review of draft Vision, Goals, Objectives, and Policies for “Nine Springs Park Master Plan” – Wade Thompson, City Planning Staff

Wade provided a review of the Vision, Goals, Objectives, and Policies for the Nine Springs Park Master Plan. Park Commissioners provided comments that were noted. These amended GOP will be placed in the final Park Master Plan document.

7. Update North Stoner Prairie Neighborhood Plan – Wade Thompson, City Planning Staff

Wade provided an update on this project as it relates to parks in the NSPNP. Park Commissioners thanked Mr. Thompson for updating them – no changes noted.

8. Staff Reports/Updates

- A. Recreation
- B. Forestry
- C. Parks

See staff reports below

9. Future Agenda Items

- A. Tree Preservation Draft Ordinance
- B. Park Naming Policy
- C. 2014 lease of Nine Springs Golf Course

10. Announcements As Allowed By Law

- A. Next Park Commission Meeting will be held on October 3rd, 2013.

11. Adjournment

Mark Vivian moved to adjourn, 2nd by Mark Almond. Motion Carried 8:13 p.m.

City of Fitchburg Parks Commission Meeting – October 3, 2013



Administrative Offices
5520 Lacy Road
Fitchburg, WI 53711-5318
Phone: (608) 270-4200
Fax: (608) 270-4212
www.city.fitchburg.wi.us

* Amended Agenda (Item #10) *

AGENDA
PARKS COMMISSION
THURSDAY, October 3rd, 2013
7:00 P.M.

Minutes

Pursuant to Section 19.82 of the Wisconsin Statutes, notice is hereby given that the park commission of the city of Fitchburg, Dane County Wisconsin, will meet at 7:00 p.m. on Thursday, October 3rd, 2013 in the Meeting Room at the Fitchburg City Hall, 5520 Lacy Road, Fitchburg, WI 53711 to consider the following:

1. Call to Order

Jacob Johnson called the meeting to order 7:00 P.M.

In attendance: Mark Almond, Aaron Richardson, Christine Koth, Mark Vivian, Alder Jason Gonzalez, and Director Endl.

Absent: Tom Darcy Chair

Others in attendance: Wade Thompson, City Planning Department, Sam Schultz, Eric Jensen (Cyclocross), Jessica LeClair and Julie Stanley – Public Health Nurses Madison & Dane County, and Patrick Cheney.

2. Approval of Minutes – September 5, 2013

Mark Vivian moved to approve as written, Aaron Richardson 2nd. Motion Carried.

3. Public Appearances - Non Agenda Items

None

4. Communication

A. Huegel/Jamestown Park Master Plan update

Scott provided an update on this planning project including that Planning and Park staff has met with City of Madison Park staff to discuss the results of the survey. Fitchburg staff will draft a park plan that will include additional amenities identified in the survey. Once completed staff will provide to Madison staff for review. A public meeting will be held in the near future to present this final draft plan. Comments will be received with adjustments made accordingly.

B. Splashpad update

Scott provided an attendance report for the 2013 season. Adjustments for the 2014 season will be discussed and implanted before Memorial Day 2014 opening.

C. TAC report

Ed Bartell provided a written report on future work to be accomplished by TAC. This work includes development of an Urban Forestry Management Plan and Urban Forestry Strategic Plan. This work may take up to 2 year complete.

5. Review and Approve Agenda

Aaron Richardson moved to change agenda to allow item #7 to go first, 2nd by Jason Gonzalez. Motion Carried. The minutes will appear as the agenda appears.

6. Review of Park Plan Alternatives for Nine Springs Golf Course – Wade Thompson – City Planning Staff. Jessica LeClair – Public Health Nurse, Madison and Dane County

Jessica LeClair and Julia Stanley of Public Health Madison & Dane County gave a brief presentation on what a Health Impact Assessment is and how it would fit into this park planning process. Wade Thompson from the Planning Department was also in attendance to discuss staff's 4 alternatives which were developed from survey information along with information gathered at the August 22nd Public Meeting. Scott reviewed the time line for this planning project with a review of things to come including the October 24th Open House. Commission members offered comments on the 4 alternatives including the wish to include a dog park and skate board park in one of the options. There was no official action on this agenda item.

7. Discussion Cyclocross event – Erik Jensen

Eric Jensen was in attendance and provided a brief over view of what Cyclocross is and how an event may look like. The Park Commission offered comments and asked questions. The Commission further indicated the Mr. Jensen can continue on with the thought of holding this type of an event in a Fitchburg Park. No official action was taken on this agenda item.

8. Discussion/Action 2014 Nine Springs Golf Course lease agreement

Scott provided a copy of the 2013 lease for review. There was brief discussion. This is the lease that will be referred out by the Common Council at the end of the year. This item will be placed on the January 2014 PC agenda for Discussion/Action to be recommended to the Common Council for approval in January 2014. Mark Almond moved to keep the same wording for the 2014 as was in the 2013 lease, 2nd by Christine Koth. Motion Carried.

9. Discussion/Action Park Naming Policy

Scott provided and reviewed the draft Park Naming Policy for review. Aaron Richardson moved to approve including a local historical preference recognition in the policy, 2nd by Christine Koth. Amendment passed. Jason Gonzalez moved to approval for submittal to the CC this park naming policy as amended, 2nd by Mark Almond. Motion Carried.

10. Discussion/Action Ugly Sweater Run – McKee Farms Park, November 23rd, 2013

Scott provided a brief summary of this event. Jason Gonzalez moved to approve this event, 2nd by Mark Almond. Motion Carried.



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NINE SPRINGS (GOLF COURSE) PARK MASTER PLAN ALTERNATIVES OPEN HOUSE THURSDAY, OCTOBER 24TH

On **Thursday, October 24th** a public Open House will be held to show 4 (four) potential alternatives for the Nine Springs Golf Course area. **This Open House will be held at the Fitchburg Christian Fellowship Church, 2924 Fish Hatchery Road, Fitchburg, WI.** Participants will be welcomed at 6:30 p.m. with the Open House continuing until 8:00 p.m. There will be no formal presentation.

The 4 alternatives are:

- Golf Course Alternative
 1. Remain as 9-hole golf course
- Golf Alternative
 1. 2-3 golf holes
 2. Trails and environmental preservation areas
 3. Social gathering/community events area
 4. Community gardens
 5. Play equipment, basketball court and soccer field
- Disc Golf Alternative
 1. 9-hole disc golf course
 2. Same as Golf Alternative amenities 2, 3, 4, and 5
- Conservancy Alternative
 1. Same as Golf Alternative amenities 2, 3, 4, and 5



If you would like further details on the draft alternatives presented to the Park Commission on October 3rd please visit <http://bit.ly/NineSpringsMP>.

Revised draft alternatives, per October 3rd Park Commission comments, will be presented at this Open House.

Notice is hereby given that a potential quorum of the Fitchburg Park & Planning Commissions may attend the Nine Springs (Golf Course) Park Master Plan Alternatives Open House

This constitutes a meeting of the Park & Planning Commissions pursuant to State ex rel Badke v. Greendale Village Board, §173 Wis.2d 553 (1993) and must be noticed as such although the Board will **not** take any formal action, and all members may be unable to attend. This will allow the Park & Planning Commissions to gather information concerning matters over which they have decision making responsibilities.

NOTE: It is possible that members of and possibly a quorum of members of other government bodies of the municipality may be in attendance at the above Stated meeting to gather information. No action will be taken by any governmental body at the above stated meeting other than the governmental body Specifically referred to above in this notice. Please note that, upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals

City of Fitchburg Parks Commission Meeting – December 5, 2013



Administrative Offices
5520 Lacy Road
Fitchburg, WI 53711-5318
Phone: (608) 270-4200
Fax: (608) 270-4212
www.city.fitchburg.wi.us

Park Commission
Thursday, December 5th, 2013
At City Hall
7:00 P.M.
Minutes

Pursuant to Section 19.82 of the Wisconsin Statutes, notice is hereby given that the park commission of the city of Fitchburg, Dane County Wisconsin, will meet at 7:00 p.m. on Thursday, December 5th, 2013 in the Meeting Room at the Fitchburg City Hall, 5520 Lacy Road, Fitchburg, WI 53711 to consider the following:

1. Call to Order

Tom Darcy Chair called the meeting to order 7:00 P.M.

In attendance: Jacob Johnson, Mark Almond, Aaron Richardson, Christine Koth, Mark Vivian, Alder Jason Gonzalez, Forester/Naturalist Ed Bartell, Park and Forestry LTE Dana Dentice, and Director Endl.

Absent: None

Others in attendance: Patrick Cheney, Alder Dorothy Krause and Alder Steve Arnold and others that will be listed by the agenda item in which they spoke.

2. Approval of Minutes – October 3rd, 2013

Jake Johnson moved to approve minutes as amended, Jason Gonzalez 2nd. Motion Carried.

3. Public Appearances - Non Agenda Items

None

4. Communication

A. Huegel/Jamestown Park Master Plan update

Scott provided an update on this project including that the next step will be to specifically locate and identify improvements to the park. The current update provides for improvements in general areas. Once this is done the City of Madison will be contacted for their comments. Once an updated plan is agreed upon by City of Madison and City of Fitchburg a neighborhood meeting will be called to present the updated plan at which time comments will be received.

B. TAC update – Ed Bartell

Dana Dentice provided an update to the Commission on the Tree Advisory Committee's activities, including that they began work on the revision of the Urban Forest Management Plan. The strategic plan will provide a framework for improving the Urban Forestry program and maintaining and growing the urban forest canopy. Jeremy Hecht was recently welcomed as a new member of the TAC. Dana shared other recent highlights of the Urban Forestry program, such as the fall street tree planting of 156 trees in the Nine Springs Neighborhood and the volunteer tree planting of 24 trees in Quarry Hill Park. Dana provided an update on emerald ash borer, including the recent find in Madison and the additional funding allocated for treatment of city trees in 2014. Staff is planning to nominate the Save-an-Ash treatment program for the Wisconsin Urban Forestry Council's Innovations in Forestry award.

C. Proposed storm water improvements at McKee Farms Park – Rick Eilertson, City Environmental Engineer

Rick provided an update to the Park Commission on possible storm water expansion in McKee Farms Park. The Park Commission asked Rick to contact the neighbors to get their thoughts on these improvements. Once this is done Rick should come back to report his findings. The Commission thanked Mr. Eilertson for his report and keeping the Park Commission informed.

D. Snow and Ice policy update

Scott reviewed the recently approved Board of Public Works Snow and Ice Policy – Scott reviewed the portion of the policy that related to parks including City Hall Campus, Fire Stations, sidewalks, parking lots, paved trails, and skating rinks.

E. 2014 approved budget update

Scott highlighted additions to the 2014 operating budget including an additional \$1,200 for staffing the Splashpad after Labor Day if the weather is good.

F. 2014 park projects

Scott reviewed a few of the 2014 projects including a renovation of the McGaw Park Shelter and bathroom, McKee Farms Park shelter and bathrooms, and Greenfield Park lights.

G. Holiday Party – Sunday, December 8th from 1:00 p.m. – 4:00 p.m.

Scott invited Park Commission member to the 27th Annual Holiday Party.

5. Review and Approve Agenda

Jason Gonzalez moved to reverse agenda items #7 and #6. 2nd by Christine Koth. Motion Carried. Minutes will appear in the order of the agenda.

6. Discussion/Action Preferred Park Plan Alternative for Nine Springs Golf Course – Jessica LeClair – Public Health Nurse, Madison and Dane County

Jessica provided an overview of the work Public Health of Madison and Dane County is doing to complete a Health Impact Assessment of both the current golf course and developing park planning option. One group that is working on this project is an Advisory Committee made up of residents that live near Nine Springs Park. Two members of this committee: Thom Cahill and Josh Miller provided a report on work that the Advisory Committee has done to this point including objectively evaluating the health benefits of both the current golf course and park option that is being discussed. Jessica and her team will continue their work with a goal of providing this vital objective evaluation of the health impact on both options.

Scott reviewed the results of Survey #2 which was taken to gather information on the 3 park alternatives that were presented at the October 24th Public meeting. After much discussion items that the PC would like staff to work on include: Additional playground facilities, additional use of the oak woodland, identify mowed/paved trails, change Community Gardens to Community Space, move forward with disc golf course option – also include work on 3 hole golf option. Jason Gonzalez moved to proceed on this course, 2nd by Mark Almond. Motion passed with Aaron Richardson abstaining.

Citizen comment forms submitted on this agenda item as follows:

- Charles Ampong, 2454 High Ridge Trail #202 registered in support of the above matter.
- Nick Sayers, 2206 High Ridge Trail #304 registered in support of the above matter along with providing additional comments.

- Artnia and Geneva Hill, 2118 High Ridge Trail registered in support of the above matter along with providing additional comments.
- John Conway, 3302 Leopold Lane # 101 registered in support of the above matter along with providing additional comments.
- Mary Lewis, 1914 Post Road #212 registered in support of the above matter along with providing additional comments.
- Dianne McMurry, 1914 Post Road #304 registered in support of the above matter along with providing additional comments.
- Marsha Geobe, 1914 Post Road # 307 registered in support of the above matter along with providing additional comments.
- Jackie and Jihn Kamis, 1914 Post Road #205 registered in support of the above matter along with providing additional comments.
- Mattie Lockhart, 1914 Post Road #204 registered in support of the above matter along with providing additional comments.
- Sam Schultz, 5723 McKee Road registered to answer questions if needed.

7. Discussion/Action Cyclocross event – Erik Jensen

Erik Jensen was in attendance and provided a brief review of his October presentation – after further review Mr. Jensen is recommending McGaw Park for this fall event. The Park Commission suggested a site visit to help determine the route of the course – Patrick Cheney is willing to help with this course selection. Aaron suggested that the course should avoid areas where it would be hard to regrow grass. Mr. Jensen mentioned that this course would not involve the use of the ball fields or lacrosse field. Jake Johnson moved to approve the use of McGaw Park for this 2014 event, 2nd by Aaron Richardson. Motion Carried.

8. Discussion/Consideration of land for park land dedication

Alder Steve Arnold spoke of these two parcels. Discussion items included: There is poor access to the north parcel off Rimrock/MM; both parcels are adjacent to Dane County Property; Kayak/canoe access adjacent to the north parcel is good; the south parcel is adjacent to the Capital City bike trail; both parcels would be nice additions to the E-way. Jason Gonzalez moved that these parcels not be included on the list of potential lands that the Park Commission would consider when developer's need to purchase property to fulfill their park land dedication requirements, 2nd by Jake Johnson. Motion Carried with Aaron Richardson voting no.

9. Discussion/Action Comprehensive Development Plan CDP-1989-13

Scott provided a review of his comments regarding this CDP. Alder Steve Arnold reported that TTC tabled due to the fact that there was going to be further discussion on the project with City Staff. Mr. David Glusick from Vierbicher provided a brief review of this project. Ms. Nancy Halford, 2621 Tarpleywick Drive, registered in support of this item. With future discussions with City Staff planned Jason Gonzalez moved to table this item, 2nd by Jake Johnson. Motion Carried.

City of Fitchburg Parks Commission Meeting – February 6, 2014



Administrative Offices
5520 Lacy Road
Fitchburg, WI 53711-5318
Phone: (608) 270-4200
Fax: (608) 270-4212
www.city.fitchburg.wi.us

Park Commission
Thursday, February 6th, 2014
At City Hall
7:00 P.M.
Minutes

Pursuant to Section 19.82 of the Wisconsin Statutes, notice is hereby given that the park commission of the city of Fitchburg, Dane County Wisconsin, will meet at 7:00 p.m. on Thursday, February 6th, 2014 in the Council Chambers at the Fitchburg City Hall, 5520 Lacy Road, Fitchburg, WI 53711 to consider the following:

1. Call to Order

Tom Darcy Chair called the meeting to order 7:00 P.M.

In attendance: Jacob Johnson, Mark Almond, Aaron Richardson, Mark Vivian, Alder Jason Gonzalez, Christine Koth, Forester/Naturalist Ed Bartell, Park and Forestry LTE Dana Dentice, City Project Planner Wade Thompson, and Director Endl.

Absent: None

Others in attendance: Alder Steve Arnold, Alder Becky Baumbach, and Patrick Cheney. Others in attendance will be included in minutes for agenda item in which they spoke or provided written comment.

2. Approval of Minutes – January 9th, 2014

Jason Gonzalez, moved to approve minutes as written, Mark Almond 2nd. Motion Carried.

3. Public Appearances - Non Agenda Items

None

4. Communication

A. TAC Update – Ed Bartell – Forester/Naturalist

1. Strategic Plan – following DNR Guidelines we've been working on the basic elements of the plan.

• Guidelines:

- Define the plan's purpose
- List and describe what you currently have, what you want, and how you're going to get what there.

2. Progress

- a. Refining the Purpose statement
- b. Revising the Haves and Wants outline
- c. Planning for public involvement

3. Started to plan the Arbor Day/IMB Day Celebration

Other Activities to Report On

- 4. Attended Wisconsin Arborists Association Conference, Green Bay.**
 - a. Presented Save-An-Ash program at conference

5. **USA Tree City and Growth Award Applications approved and awarded.**
Tree City 17 years

10th Growth Award
6. **Received 2014 DNR Matching Grant Application approval.**
 - a. Project total: \$39,157.00
 - b. City Portion: \$19,578.50
7. **Posted RFP for spring planting plan (98 trees)**
 - a. Bid opening for spring tree planting, 11 AM, 2.13.14
8. **Street and park tree pruning ongoing in:**
 - a. Western Hills
 - b. Jamestown
 - c. Belmar
 - d. Briarwood
 - e. Tarpolywick, Schneider
 - f. Byrnewood – train pruning
 - g. Oak Hall Cemetery
9. **List of 250-300 public ash trees to Public Works for spring treatment program.**

5. Review and Approve Agenda

Jacob Johnson moved to approve as written, 2nd by Jason Gonzalez. Motion Carried.

6. Discussion/Action Nine Springs (Golf Course) Park Master Plan Alternative

Planning and Park staff along with Roger Tesch of the HIA team presented a short power point on this project's steps to date. Also included in this power point are steps yet to be taken including a presentation to the COW on Wednesday, February 26th and a Public Hearing, as part of the Park Commission meeting, on March 6th.

Listed below are comments that were received and the residents who provided them:

- **Residents who registered in opposition of the Park Plan Alternative:**
 - Roger Damrow, 32 Patrick Way, Fitchburg
 - RH Moody, 2663 High Ridge Trail #4
 - Gregory Larson, 2320 Tulare Court
 - Tom Brooke, 5703 Steeplechase Drive, Westpoint
 - Judy Larson, 2320 Tulare Court, Fitchburg
 - Daniel Larson, 2325 Traceway Drive, Fitchburg
 - Harold Wulf, 2920 #120, Fitchburg
 - John Jensen, 2523 Targhee Street, Fitchburg
 - Sam Schultz, 5723 McKee Road, Fitchburg
- **Jim Sosnowski, 5487 Caddis Bend provided comments and asked questions**
- **Jesse Ramirez, 3333, Deforest provided comment on current signage at golf course**
- **Denise Maddox, 1914 Post Road provided comment hoping that access to the golf course property would expand to users beyond golfers.**

After general discussion regarding the Park Alternative Plan Jacob Johnson moved to change the inset map language to “disc golf and other golf related activities” such as foot golf, First Tee Program and general practice area for golf, 2nd by Christine Koth. Motion Carried.

After further discussion Jacob Johnson moved to relocate the paved path from the northern side of the General Open Space – located on the north side of the pond - to the southern side of this General Open Space Area, adjacent to the pond, 2nd by Mark Almond. Motion Passed with Christine abstain.

Christine Koth moved to continue work on this Park Plan Alternative as amended, 2nd by Jacob Johnson. Motion Carried.

**7. Discussion/Action Comprehensive Development Plan CDP-1993-13 Hamm Property
6292 Lacy Road**

Phil Sveum , 5500 E. Cheryl Parkway, Suite 106, was registered in support of the above item along with being available to answer questions as needed.

Scott provided recap of this CDP including proposed parkland dedication. Aaron Richardson voiced concern regarding the parkland dedication along Lacy Road. Jason Gonzalez commented on his concern regarding the parkland dedication along Lacy Road. Jake Johnson raised concerns about wanting more centralized parkland and less small pocket parcels, especially near the industrial areas to the east, and noted this is not a parkland dedication but a presentation of an initial plan so no land dedication would be made at this meeting. Jason Gonzalez moved to recommend proceeding with the development process taking into account the commission’s comments. 2nd by Mark Almond. Motion Carried.

**8. Discussion/Action McGaw Park Master Plan Implementation – Bathroom/Shelter
Building**

Scott provided a brief report on the options for this renovation project. The commission provided comments about being reluctant to recommend putting money into the dated existing shelter other than electrical upgrades at this time, so further options could be explored for the shelter. After discussion Aaron Richardson moved to approve the electrical relocation portion of this project but requested that we revisit, for consideration, prior, more extensive 2010 renovation plans, 2nd by Christine Koth. Motion Carried.

9. Discussion/Action McKee Farms Park Bathroom/Shelter Building Maintenance

Scott provided a brief rundown of proposed maintenance items for McKee Farms Park shelter. Christine Koth moved to approve, as proposed, maintenance plans for the McKee shelter, 2nd by Jacob Johnson. Motion Carried.

10. Discussion/Action Resolution R-04-14 International Migratory Bird Day

Jacob Johnson moved to approve Resolution R-04-14, 2nd by Aaron Richardson. Motion Carried.

11. Staff Reports/Updates

- Recreation
- Forestry
- Parks

12. Future Agenda Items

- A. Median Landscape Maintenance
- B. McGaw Park Tennis & Basketball Courts repaint
- C. Uptown Park Playground

13. Announcements As Allowed By Law

- A. The next two Park Commission Meeting will be held on March 6th, April 3rd.
The March 6th meeting will be held in the Common Council Chambers.

14. Adjournment

Jason Gonzalez moved to adjourn, 2nd by Aaron Richardson. Motion Carried. 9:10 p.m.
Minutes submitted by Scott Endl.

**Recreation/CC Report
Parks Commission
February 2014**

- **Recreation Programs**
 - Finalized details for Daddy-Daughter Dance. The event is scheduled for Feb. 21.
 - Completed February weeknight practice schedules for traveling basketball teams.
 - Sent out volleyball league registration information.
 - Completed spring soccer information.
 - Ordered t-shirts for Instructional Basketball Programs.
 - Winter/Spring session of youth dance classes began in mid January. Classes are held on Tuesdays & Sundays.
 - Began work on 2013 Recreation Program Financials. The information will be presented to the Finance Committee on Feb 25.
 - Attended various youth basketball programs. Opened schools for Saturday basketball programs and held Gym Attendant meetings.
 - Finalized details of Adult Open Basketball Program.
 - Discussed Tunes for Tots Program with Rachael Valentine.
 - Began working on summer program planning.
 - Kidz Zone program started Jan 16.
 - Coordinated Challenger British Soccer Camps.
 - Submitted Recreation bills for payment.
 - Updated recreation website.
- **Misc.**
 - Attended Building & Grounds meeting
 - Attended Park & Rec Update meeting.
 - Attended various website redesign meetings.
 - Attended Civic Plus website training.
 - Completed Job Description Questionnaire and also yearly evaluation for CC/Recreation Assistant.
 - One of the Community Center Weekend Attendants submitted resignation. Discussed Community Center weekend coverage with our one current attendant. He will cover each weekend until an additional person can be hired.
 - Coordinated summer employment recruitment with HR.
 - Ordered replacement tables for Community Center.

City of Fitchburg Parks Commission Meeting – March 6, 2014



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Fitchburg, WI 53711-5318
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www.city.fitchburg.wi.us

Park Commission
Thursday, March 6th, 2014
At City Hall
7:00 P.M.
Minutes

Pursuant to Section 19.82 of the Wisconsin Statutes, notice is hereby given that the park commission of the city of Fitchburg, Dane County Wisconsin, will meet at 7:00 p.m. on Thursday, March 6th, 2014 in the Council Chambers at the Fitchburg City Hall, 5520 Lacy Road, Fitchburg, WI 53711 to consider the following:

1. Call to Order

Tom Darcy Chair called the meeting to order 7:00 P.M.

In attendance: Jacob Johnson, Mark Almond, Aaron Richardson, Mark Vivian, Alder Jason Gonzalez, Christine Koth, Forester/Naturalist Ed Bartell, Park and Forestry LTE Dana Dentice, City Project Planner Wade Thompson, and Director Endl.

Absent: None

Others in attendance: Others in attendance will be included in minutes for agenda item in which they spoke or provided written comment.

2. Approval of Minutes – February 6th 2014

Jason Gonzalez, moved to approve minutes as amended, Mark Vivian 2nd. Motion Carried.

3. Public Appearances - Non Agenda Items

A. Non Agenda Items – None

B. Public Hearing on Resolution R-47-13: Development of Nine Springs Park Master Plan Alternative.

Mr. Wade Thompson – Project Planner and Scott provided a brief power point on this project to date. At the conclusion of this power point Chair Tom Darcy opened it up for public comment.

Find below Citizen Comments:

- Denice Maddox – 1914 Post Road Apt 207 registered to speak no written comments
- Patrick Cheney – 5211 Kittycrest registered to speak and answer questions as needed
- Sam Schultz – 5723 McKee Road registered to speak in support of the above matter and also to answer questions
- Robert Harriman – 2961 Green Crest Court registered to speak and answer questions as needed
- Amy Harriman – 2659 High Ridge Trail #2 registered in opposition of the above matter
- James Richmond – 4625 Crescent Road #9 registered in opposition of the above matter – opposed to any development of NSGC but alternative should be a natural area only.
- Daniel Larsne – 2325 Traceway Drive registered in opposition to above matter
- Mark Miller – 1221 Frisch registered in support of keeping the golf course

- Marie Schultz – 5723 McKee Road registered in support of keeping the golf course
- John Haberle – 2753 Marledge Street registered in opposition of the above matter
- R.H. Woody – 2663 High Ridge Trail #4 spoke in support of the golf course
- Bob Rounds – 3036 Woods Edge Way registered in the support of the golf course
- Tom Brooke – 5703 Steplechase Drive Registered in support of the golf course
- Terri Reed - 5709 Restal Street registered in support of the above matter
- Thomas Reed – 5709 Restal Street registered in support of the above matter
- Chris Armstrong – 5803 Allburn Drive registered to look into integrating a x-country facility into the park plan
- Danna Olsen – 126 Wilson Street #6 registered in support of a community park and garden
- Harold Wulf – 2929 Fish Hatchery # 120 registered in support of the above matter
- Joe Mathers – 2975 Rimrock registered in support of the above matter
- Sheri Carter – 3009 Ashford Lane registered in support of the above matter
- Robert Hansis – 5502 Dorsett Drive registered in support of the above matter

4. Communication

A. Dawley Park Shelter – Jim Christoph Recognition

Scott shared with the Commission that a plaque is being planned for Dawley Park Bike Hub in recognition Jim Christoph’s years of service to the City as the Park Director. This item will appear on the April agenda.

B. Annual report including Mr. Sigl’s Recreation report

Scott reviewed the recreation portion of this annual report which included the information that Mr. Sigl shared with the Finance Committee regarding recreational fee policy guidelines and how well the Recreation Department did in achieving these policy guidelines.

C. Upcoming Arbor Day, Migratory Bird Day and volunteer efforts.

City Forester/Naturalist Ed Bartell provided an update of upcoming events and scheduled volunteer events including Arbor/Migratory Bird Day scheduled for May 3rd.

D. Cyclocross day set for McGaw Park

Scott shared with the Commission that this event is scheduled for McGaw Park on Sunday, October 26th. Details of the event will be shared at a future Commission meeting.

5. Review and Approve Agenda

Jason Gonzalez moved to approve agenda, 2nd by Christine Koth. Motion Carried.

6. Discussion/Action Resolution R-47-13: Nine Springs Park Master Plan Alternative

After discussion among Commissioners Jake Johnson moved to approve Resolution R-47-13, 2nd by Jason Gonzalez. Motion Carried.

7. Discussion/Action Monarch Butterfly Station in McKee Farms Park – Raul DeLuna

Mr. DeLuna discussed his proposal. Commissioners asked questions with answers from Mr. DeLuna. Jake Johnson moved to approve as requested, 2nd by Christine Koth. Motion Carried.

8. Discussion/Action Make A Wish event at McKee Farms Park September 14th – Christy Ehlert

Ms. Ehlert presented her proposal and answered questions. Jason Gonzalez moved to approve this September 14th event, 2nd by Aaron Richardson. Motion Carried.

9. Discussion/Action McGaw Tennis Court resurfacing proposals

Scott explained this work with little discussion. Mark Vivian moved to approved Tennis Courts Unlimited to provide this work as bid, 2nd by Mark Almond. Motion Carried.

10. Discussion/Action Resolution R-22-14 Authorizing Acceptance of the Park Lighting Improvement Bid

Patrick Cheney – 5211 Kittycrest provided comment in support of the above matter but in opposition to how the project was handled.

After discussion Mark Vivian moved to approve Resolution R-22-14, 2nd by Mark Almond. Motion Carried.

11. Staff Reports/Updates
A. Recreation
B. Forestry
C. Parks

See below reports.

12. Future Agenda Items
A. Median Landscape Maintenance
B. Uptown Park Playground
C. April: 2015-2019 CIP Proposals
D. Quarry Ridge Park Report

13. Announcements As Allowed By Law
A. The next two Park Commission Meeting will be held on April 3rd and May 1st.

14. Adjournment

Jason Gonzalez moved to adjourn, 2nd by Jake Johnson. Motion Carried. 9:10 p.m. Minutes submitted by Scott Endl.



CITY OF FITCHBURG

Planning Department

5520 Lacy Road
Fitchburg, WI 53711-5318

Phone: (608) 270-4255 ■ Fax: (608) 270-4275

www.city.fitchburg.wi.us

MINUTES
PLAN COMMISSION
March 18, 2014

Plan Commission Members Present: Chair Carol Poole, Ed Kinney, Tony McGrath, Becky Baumbach, Rachel Lee, Kathi Kilgore

Others Present: Tom Hovel – City Planner/Zoning Administrator,
Susan Badtke – Community Planner

1. Call to order and approval of minutes of 2/18/2014.

Chair Poole called the meeting to order at 7:00 p.m.

Motion by McGrath, second by Kilgore, to approve the minutes of 2/18/2014 was carried unanimously.

2. Public Appearances – non agenda items – None.

3. Agenda Review - No changes.

4. Public hearing and consideration of Ordinance 2014-O-07, An Ordinance Amending Chapter 23 by Creating Article 3.4.5a and Article 3.7.1p Relative to Thoroughfares, Amending 5.125a and 5.12.5b Relative to Signage and Amending Article 6 Relative to Thoroughfare Section.

Chair Poole opened and closed the public hearing as there were no registrants wishing to speak.

Steve Arnold, 2530 Targhee Street, representing District 4, registered in support the ordinance.

City Planner Tom Hovel explained the proposed amendments. Staff recommended approval.

Motion by Baumbach, second by Kinney, to recommend approval of Ordinance 2014-O-07, was carried unanimously.

5. Public hearing and consideration of rezone request, RZ-2000-14, by Chris Armstrong of Avante Properties, to rezone from the PDD-GIP (Planned Development District – General Implementation Plan) to the PDD-SIP (Planned Development District – Specific Implementation Plan), to allow for a single-story office building on property associated with 2615 Research Park Drive, Lot 1 of proposed CSM CS-1997-14.

Chair Poole opened and closed the public hearing as there were no registered speakers.

Ed Kinney questioned whether CertainTeed manufactures aluminum siding. O'Brien stated that CertainTeed does not but that the biggest issue with aluminum is that it has a tendency to dent and kink, especially as it is installed.

City Planner Tom Hovel pointed out some photos of multi-family buildings in Madison with good urban materials, noting that staff questions whether vinyl is a good urban look. Kinney commented that the urban projects don't use lap siding at all.

Mike Filkouski, 7266 County Road VV Sun Prairie, representing Goldleaf Development, stated that they are looking to keep the vinyl up above the first floor. He informed the Commission that the Iron Gate buildings in Sun Prairie are 35%, 50% brick/stone and the rest glass.

Rachel Lee stated that she doesn't want to dilute the SmartCode but values a 4-sided project.

Becky Baumbach stated there needs to be some middle ground and the code should maintain flexibility and integrity. Ed Kinney commented that the Code goes beyond this project, so whatever changes are made affect more than this project.

Ron Fedler stated he would ultimately like the City to consider a change to allow a certain percentage of vinyl on the Façade of the building, as long as four-sided buildings, and make all vinyl be thick vinyl.

Tony McGrath suggested that perhaps if one wants to use vinyl that it goes to the Plan Commission for Architectural Design Review approval as well as having some minimum standards (vinyl thickness, percentage, etc.).

This was a discussion item only; no action was taken.

12. Consideration of Nine Springs Golf Course Preferred Park Plan Alternative

Fitchburg Parks Director, Scott Endl, explained the park plan public process and explained that the Council will take action on May 13 as to whether the area remains a golf course or a park.

Resource/Project Planner, Wade Thompson, walked the Commission through the plan and the proposed uses.

Chair Poole expressed a concern for the lack of access to the park area and whether there would be an expense for access. Hovel explained that the city has a lease right for access to the parking lot of the community club building area.

Becky Baumbach commented that there are parking in Madison in close proximity to the golf course and people are claiming that they are not used. She questioned why we would think people would use this park more when others nearby are not being used. Thompson stated that park use might depend on the uses available and the geography around the park. He stated that the park plan attempts to incorporate uses reflective of what the community desires. Hovel added that Madison has stated they are aware of underperforming parks and are going through and making updated to try to make them better perform.

Ed Kinney commented that the Commission should ask whether the plan will help to stabilize the area and spur positive redevelopment of the area over time.

Alder Steve Arnold, 2530 Targhee Street, supported the plan but expressed a need for a wider plan that looks at transit, block structure, connections to the E-Way, etc. He stated that a wider plan that includes the surrounding neighborhood and park elements would be useful.

Motion by Baumbach, second by Kinney, to accept the Nine Springs Alternative, should the council decide to make it a park. Motion carried unanimously.

13. Planning Department Report

City Planner Tom Hovel informed the Commission that staff has received a number of applications for the April meeting. The quarry application was not submitted but there was a draft transportation study provided to public works for review.

14. Announcements

Chair Poole informed the Commission that the next meeting is scheduled for April 15, 2014.

15. Adjournment

Motion by Kinney, second by Lee, to adjourn at 10:57 pm was carried unanimously.

Submitted By,
Susan Badtke, Community Planner

Approved April 15, 2014



APPROVED BY COUNCIL

Administrative Offices
5520 Lacy Road
Fitchburg, WI 53711-5318
Phone: (608) 270-4200 Fax: (608) 270-4212
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**MINUTES
FITCBURG COMMON COUNCIL
MARCH 25, 2014
7:30 P.M.
CITY HALL**

(Note: Full coverage of this meeting is available through FACTv and Streaming Video, accessible on the city web site at <http://factv.city.fitchburg.wi.us/Cablecast/Public/Main.aspx?ChannelID=3>)

1. **CALL TO ORDER** Mayor Pfaff called the meeting to order at 7:30 p.m.
2. **PLEDGE OF ALLEGIANCE**
3. **ROLL CALL- Members Present:** Steve Arnold, Becky Baumbach, Richard Bloomquist, Dan Carpenter, Jason Gonzalez, Dorothy Krause, Carol Poole, Patrick Stern. Others: Denise Solie, Jake Johnson, Bill Dalrymple, William Horns, Chris Yarbrow, Vanika Mock, Justin Lee Frahm, David Glusick, Tony Roach, City Administrator, Mark Sewell, City Attorney, Paul Woodard, Public Works Director, Scott Endl, Parks Director, Linda Cory, City Clerk.
4. **PUBLIC APPEARANCES NON-AGENDA ITEMS / NEW APPOINTMENTS**

Mayor requested “**unanimous consent**” to take action on Item 4C when appointees arrive. No objection.

 - A. Non Agenda Items – None
 - C. Mayoral Proclamation – Urban League of Greater Madison Young Professionals- Vanika Mock was present representing the Urban League of Greater Madison Young Professionals. On March 29th the Young Professionals will combine with other organizations for their “Emerge Gala”.
 - D. The Public Hearing for Ordinance 2014-O-06, Amending Chapter 24 Land Division, Chapter 30 Erosion Control and Stormwater Management, and Chapter 40 – Stormwater Utility was opened at 7:35 p.m. No members of the public were present. The hearing was closed at 7:36 p.m.
5. **CONSENT AGENDA**

ALL ITEMS LISTED UNDER THE CONSENT AGENDA are considered routine and will be enacted by one motion. There will be no separate discussion of these items unless a motion to amend is passed in which event the item will be removed from the Consent Agenda and considered on the agenda under the appropriate section.

 - A. **APPROVAL OF MINUTES**
 1. Common Council – March 11, 2014

5. Consent Agenda (continued)

B. REFERRALS TO COMMISSIONS AND COMMITTEE

46. **Conditional Use Permit Request CU-2002-14**, by Julie Porves, Agent for American Transmission Company, to Allow for Renovations as well as a New 69kV Electric Transmission Line in Parts of Section 25, 26 27, 28 and 36 of the City Along with a Staging Area at Mandt Trucking Located at 2079 County Highway MM
 - a. Plan Commission
 - b. Ag & Rural Affairs

47. **Conditional Use Permit Request CU-2003-14**, by Mark Below, Agent for the Village of Oregon, to Allow for a Bicycle/Pedestrian Trail for the Oregon to Badger State Trail Phase I on Property Associated with the SW ¼ of the SE ¼ of Section 35 and the SE ¼ of the SW ¼ of Section 35 and the SE ¼ of the SE ¼ of Section 34, Property Associated with 5140 County Highway M
 - a. Plan Commission
 - b. Ag & Rural Affairs

48. **Rezone Request RZ-2004-14**, by Thomas Sanford of Sanford Enterprises, Agent for Homeville Fitchburg, LLC/Bill Clemens, to Amend the PDD-GIP (Planned Development District – General Implementation Plan) Zoning to Allow for a Commercial Center with One Drive-Thru on Lot 1 CSM 12135
 - a. Plan Commission

49. **Rezone Request RZ-2005-14**, by William McDonough, Agent for Capitol Housing, LLC, to Amend the PDD-SIP(Planned Development District – Specific Implementation Plan) Zoning to Allow for a change in Roof Type and Allow for Exterior Modifications to Building 21 and 22, Prairie Park at Swan Creek Condominiums
 - a. Plan Commission

50. **Preliminary Plat Request PP-2006-14**, by Michael Marty of Vierbicher Associates, Agent for Goldleaf Fitchburg, LLC, for Approval of the North Park Preliminary Plat
 - a. Plan Commission

51. **Rezone Request RZ-2007-14**, by Carl Ruedebusch, Agent for Tech Lands, LLC, to Rezone a Part of Outlot 1 and Lot 1 CSM 13083 from the I-S (Specialized Industrial) and the A-S (Small Lot Agriculture) to the R-LM (Residential Low-Medium Density) and R-H (Residential High Density) and Rezone a Portion from the A-S (Small Lot Agriculture) to the I-S (Specialized Industrial)
 - a. Plan Commission

52. **Land Division Request FP-2008-14**, by Carl Ruedebusch, Agent for Tech Lands, LLC, for the Second Addition to Fitchburg Technology Campus
 - a. Plan Commission
 - b. Park Commission

53. **Rezone Request RZ-2009-14**, by Deborah Hatfield of Montgomery Associates, Agent for Hamm Fam Land LLC, to Rezone from the R-D (Rural Development) and R-L (Residential – Low Density) to the PDD-GIP (Planned Development District – General Implementation Plan) District to Allow for Residential Development, Part of Lot 3 CSM 11159, Property Associated with 6292 Lacy Road
 - a. Plan Commission

54. **Rezone Request RZ-2010-14**, by Deborah Hatfield of Montgomery Associates, Agent for Hamm Fam Land LLC, to Rezone from R-D (Rural Development) and R-L (Residential – Low Density) to the R-LM (Residential Low – Medium Density), to the P-R (Park and Recreation) and to the A-S (Small Lot Agriculture) Districts, Various Portions of Lots 1, 2 and 3 CSM 11159, to Allow for Future Development
 - a. Plan Commission

5. Consent Agenda (continued)

55. **Land Division Request PP-2011-14**, by Deborah Hatfield of Montgomery Associates, Agent for Hamm Fam Land, LLC, for the Preliminary Plat of Quarry Vista
 - a. Plan Commission
 - b. Park Commission
 56. **Resolution R-42-14** Approving Agreement with Strand Associates, Inc. for the Utility Relocation Work Associated with the Verona Road Project
 - a. Board of Public Works
 - b. Finance Committee
 57. **Resolution R-43-14** Authorizing Acceptance of the Railroad Crossing Improvements Bid
 - a. Board of Public Works
 - b. Finance Committee
 58. **Resolution R-44-14** Decision Regarding Use of Nine Springs Property
 - a. Plan Commission
 - b. Community & Economic Development Authority
 - c. Park Commission
 - d. Finance Committee
 - e. BOPW
 - f. RCC
 59. **Resolution R-45-14** Preliminary Assessment Resolution for Sewer and Water Laterals for Lot 27, Fitchburg Technology Campus, and Lot 3, CSM 11600
 - a. Board of Public Works
 - b. Finance Committee
- C. **Public Safety & Human Services**
1. **Operator Licenses: (Issuance Contingent upon Payment of all Fees Owed to City of Fitchburg – Notes: N = New, All Others = Renewal)** Kaitlyn Gilles, Green Bay – N; Naomi Maija, Madison – N; Terra Shaw, Madison – N; Regina Williams, Madison – N
 2. **Temporary Operator Licenses: (Issuance Contingent upon Payment of all Fees Owed to City of Fitchburg)** John Benjamin, Rosario DePaola, Daniel Dyer, and David Rizzo – Italian Workmen’s Club
 3. **Consideration of the Following Application for Temporary Class “B”/Class B” Retailers License “Picnic License” (Issuance Contingent upon Payment of all Fees Owed to City of Fitchburg) – For Sale of Fermented Malt Beverages and Wine -** Italian Workmen’s Club, 914 Regent Street, Madison, WI for Festa Italia to be held Friday, May 30, 2014 5:00 p.m. to 11:00 p.m., Saturday, May 31, 2014 noon to 11:00 p.m. and Sunday, June 1, 2014 noon to 7:00 p.m. at McKee Farms Park, 2930 Chapel Valley Road, Fitchburg, WI 53711

Motion by Baumbach, 2nd by Arnold to **approve the consent agenda.**

Motion by Arnold, 2nd by Krause to **separate out Items 5B 48, 52, 55 & 58.** Vote on main motion.
Motion carried.

Motion by Arnold, 2nd by Krause to **approve to adding TTC to Item #5B48.** Roll call vote: Ayes: Krause, Arnold. Nays: Poole, Stern, Baumbach, Bloomquist, Carpenter, Gonzalez. **Motion failed.**

Motion by Poole, 2nd by Bloomquist to **approve Item #5B48 as originally referred.** **Motion carried.**

Motion by Arnold, 2nd by Krause to **approve adding TTC and RCC to Item #5B52.** Roll call vote: Ayes: Krause, Arnold. Nays: Poole, Stern, Baumbach, Bloomquist, Carpenter, Gonzalez. **Motion failed.**

Motion by Poole, 2nd by Bloomquist to **approve Item #5B52 as original.** **Motion carried.**

5. Consent Agenda (continued)

Motion by Arnold, 2nd by Krause to **approve adding TTC and RCC to Item #5B55**. Roll call vote: Ayes: Krause, Arnold. Nays: Poole, Stern, Baumbach, Bloomquist, Carpenter, Gonzalez. **Motion failed.**
Motion by Poole, 2nd by Baumbach to **referral Item #5B55**. **Motion carried.**

Motion by Arnold, 2nd by Krause to **approve adding RCC to Item #5B58**. Bloomquist requested to **amend to add Board of Public Works**. Amendment accepted. Council discussion on report back date. **Motion carried.**

Mayor Pfaff requested “**unanimous consent**” to move to Item #8A6 with Promega Corporation. No objection.

8. STANDING COMMITTEE REPORTS

A. Finance Committee

6. Motion by Stern, 2nd by Carpenter to **approve Resolution R-39-14** Resolution Approving Development Agreement Between Promega Corporation and the City of Fitchburg. Chris Yarbro, representing Promega Corporation was present and outlined the expansion. This building will consist of a 100,000 sq. foot addition and cost 23 million. New jobs will be included in the addition. Roll call vote all ayes. **Motion carried.**

4. PUBLIC APPEARANCES NON-AGENDA ITEMS / NEW APPOINTMENTS

B. Mayoral Appointments - New Appointments

1. Police & Fire Commission – Denise Solie, Term Expires 4/17/18
2. Commission on Aging – Ruth Domack, Term Expires 4/19/16

Motion by Bloomquist, 2nd by Poole to **approve Ruth Domack to Commission on Aging**. **Motion carried.**

Motion by Bloomquist, 2nd by Poole to **approve Denise Solie to the Police & Fire Commission**. Denise Solie, 2753 Florann Drive was present and answered questions. William Horns, 2642 Pennwall Circle, registered to speak. He requested the Council postpone filling the PFC vacant position. Roll call vote: Ayes: Poole, Stern, Baumbach, Bloomquist, Carpenter, Gonzalez. Nays: Krause, Arnold. **Motion carried.**

6. **ADMINISTRATOR’S REPORT**– Roach report included updates on the COW Meeting, the new website www.fitchburgwi.gov, Fire Department Organizational Study, “Fit in Fitchburg”, and information on the Apr 1st Spring Election.

7. COMMISSION/COMMITTEE REPORTS

A. Plan Commission

1. Motion by Poole, 2nd by Baumbach to **approve Ordinance 2014-O-07** An Ordinance Amending Chapter 23 by Creating Article 3.4.5a and Article 3.7.1p Relative to Thoroughfares, Amending 5.12.5a and 5.12.5b Relative to Signage and Amending Article 6 Relative to Thoroughfares Section. **Motion carried.**
2. Motion by Poole, 2nd by Baumbach to **approve Ordinance 2014-O-11** Zoning Ordinance Amendment Issue Specific Implementation Plan Zoning for Parts of Lot 27 First Addition to Fitchburg Technology Campus, and Lot 3 CSM 11600. **Motion carried.**
3. Motion by Poole, 2nd by Baumbach to **approve Ordinance 2014-O-12** Zoning Ordinance Amendment Issue Specific Implementation Plan Zoning for Lot 14 Orchard Pointe. Justin Lee Frahm, representing JSD Professional Services, Inc. registered and provided information on the 82 dwelling units. **Motion carried.**

4. Motion by Poole, 2nd by Carpenter to **approve Resolution R-41-14** A Resolution Approving Modification to the Fitchburg Technology Campus Comprehensive Development Plan and Preliminary Plat (PP-1998-14) for the Second Addition to Fitchburg Technology Campus. David Glusick, representing Vierbicher was present and provided information on the plan. **Motion carried.**

Poole reported on Plan Commission Agenda items, park discussion, Smartcode T-Zones. The next meeting is April 15th.

Gonzales requested “**unanimous consent**” to amend agenda and move to item **#7C1**.
No objection.

7 C. **Park Commission**

1. Motion by Gonzalez, 2nd by Stern to **approve Resolution R-40-14** Approving the Nine Springs Golf Course Park Option Master Plan. a. Plan Commission. Jake Johnson, 2617 Targhee Street, was present and spoke. Scott Endl, Parks Director was present and discussed Attachment A. Wade Thompson, Project Planner was present. **Motion carried.**

Mayor Pfaff requested “**unanimous consent**” to amend agenda and go to item **#7B4**.

7 B. **Board of Public Works**

4. Motion by Bloomquist, 2nd by Krause to **approve Resolution for R-30-14** Supporting the Grant Application by the University of Wisconsin-Madison Arboretum to the Dane County Partners for Recreation and Conservation Program Grant for Land Management Improvements on Grady Tract of the Arboretum Property
 - a. Resource Conservation Commission. **Motion carried.**
5. Motion by Bloomquist, 2nd by Carpenter to **approve Resolution R-32-14** Authorizing Acceptance of the Glacier Valley Road Water Main Bid a. Finance Committee. Paul Woodard, Public Works Director, was present. **Motion carried.**
6. Motion by Bloomquist, 2nd by Krause to **approve/deny/amend Resolution R-33-14** Authorizing Acceptance of the Cannonball Path Phases 2 & 4 a. Finance Committee. **Motion carried.**
7. Motion by Bloomquist, 2nd by Arnold to **approve Resolution R-35-14** Approving Submission of Second-Round Application of Syene Road Bike Lane for Wisconsin Department of Transportation’s (WisDOT) 2014-2018 Transportation Alternatives Program (TAP) Award Cycle. a. Transportation & Transit Commission
 - b. Finance Committee. **Motion carried.**
8. Motion by Bloomquist, 2nd by Stern to **approve Resolution R-37-14** Approving Submission of Second-Round Application of Badger State Trail and McKee Road for Wisconsin Department of Transportation’s (WisDOT) 2014-2018 Transportation Alternatives Program (TAP) Award Cycle. a. Transportation & Transit Commission
 - b. Finance Committee. **Motion carried.**
9. Motion by Bloomquist, 2nd by Poole to **approve Resolution R-38-14** Authorizing an Intergovernmental Agreement with the City of Madison for Water Service to the Jamestown Neighborhood. a. Finance Committee. **Motion carried.**

D. **Library Board** – Carpenter reported on the Friends of Fitchburg Library allocation of ten thousand dollars. Discussion on summer reading program, and potential of I-pad recharge station.

E. **Commission on Aging** – Discussion on Mayor delivering “Meals on Wheels” and Diane Franek’s continued support for Senior Center Programs.

F. **Resource Conservation Commission**

1. Motion by Arnold, 2nd by Krause to **approve Ordinance 2014-O-06** An Ordinance Amending Chapter 24 – Land Division, Chapter 30, Article II – Erosion Control and Stormwater Management and Chapter 40, Article V – Stormwater Utility
 - a. Board of Public Works.
 - b. Plan Commission. Paul Woodard, Public Works Director, was present and discussed DNR & County standards.

Motion by Bloomquist, 2nd by Poole to **amend** by taking out January 27th language and revert back to Plan Commission version. Discussion on friendly amendment.

Motion by Poole, second by Bloomquist to accept a change to the amendment to change to Plan Commission version to be consistent with policy decision. Amended language accepted. **Motion carried.** Vote on main **motion carried.**

Arnold reported on information on last meeting. Discussion on April 3rd Meeting at Library . Information on upcoming Green Events may be found at <http://www.fitchburgwi.gov/documents/GreenE-NewsBlast47.pdf>

- G. **Transportation & Transit Commission** – Arnold reported on Routes 59 & 52. There is no scheduled meeting in April.
- H. **Community & Economic Development Authority** – Baumbach reported they will meet on April 17th. The Spring Business Expo will be held on April 10th in the Community Center. Additional information on this event may be found at www.fitchburgchamber.com .
- I. **Reports from other Commissions and Committees-** Baumbach – Ag & Rural meeting is Apr 15th. Stern reported on the EMS Meeting on March 20th . Poole reported on next Fire Station Oversight Meeting on Mar 26th .

8. **STANDING COMMITTEE REPORTS**

A. **Finance Committee**

1. **APPROVAL OF BILLS -**
 - Review of Bills Under \$25,000 or Previously Pre-Approved** (Council Action Not Required)
 - a. General Checks 105144 through 105355 dated 3/20/2014 Total \$273,234.03
 2. **Pre-Approval Items Under \$50,000** (Council Action Not Required)
 - a. Baycom – CIP#2109, Panasonic Toughbook Arbitrator Squad Video Cameras, \$16,065
 - b. Baycom – CIP#2200, Software and Equipment to Program Radios for Encryption, \$25,493.50
 - c. General Communications – CIP#2200, Workstations & Headsets for Radio System, \$4,639.95
 3. **Approval of Bills for \$25,000 or more** (Council Action Required)
 - a. Batch Dated March 20, 2014 - \$50,967.68

Motion by Stern, 2nd by Carpenter to **approve** bills as presented. **Motion carried.**

4. Motion by Stern, 2nd by Arnold to **approve Resolution R-29-14** Awarding 2014 Contract for Police Vehicles to Kayser Ford. **Motion carried.**
5. Motion by Stern, 2nd by Arnold to **approve Resolution R-31-14** Approving Submission of Grant Application for Stormwater Improvements.
 - a. Board of Public Works
 - b. Resource Conservation Commission. **Motion carried.**

- C. **Personnel Committee** – Baumbach reported on the Compensation Analysis, and meetings with the consultants for the Fire Department Organizational Analysis. They will be presenting at the COW Meeting.
- D. **Public Safety & Human Services** – No report
- 9. **MAYOR’S REPORT**– Mayor Pfaff reported Meals on wheels, renewal appointments will be on the April 22nd agenda. Upcoming events include “Fit N Fitchburg” on Saturday, April 12th. He will take part this is sponsored by Integrated Training. Discussion Mar 29th Meeting with Resource Team, conservation challenge and protection of the Rock River Watershed.
 - A. Alder District Reports included– Street Sweepers, Nine Springs, Hy-Vee, Chicory Meadows Park, and Butterfly Sanctuary.
- 10. **UNFINISHED BUSINESS** – None. Saturday, April 5th Fire Department removal – pink house
- 11. **NEW BUSINESS** - None
- 7 B. **Board of Public Works**
 - 1. Motion by Bloomquist, 2nd by Poole to **go into Closed Session** pursuant to Wisconsin Statutes §19.85(1)(g) Conferring with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved (*County Highway PD issue*). Roll call vote: All Ayes. **Motion carried.** Time: 10:28 p.m.
 - Motion by Gonzalez, 2nd by Stern to **extend meeting beyond 11:00 p.m. Motion carried.**
 - 2. **Reconvene into Open Session with Possible Action on Items Discussed in Closed Session-** Motion by Arnold, 2nd by Stern to **reconvene into open session. Motion carried.** Time 11:36 p.m.
 - Motion by Stern, 2nd by Krause to **instruct staff** to initiate arbitration on April 1st if there is no progress towards negotiated settlement. **Motion carried.**
 - 3. Motion by Stern, 2nd by Poole to **table Discussion and Possible Action Regarding Issues relating to Resolution R-28-14** Resolution Approving County Proposal for Repair and Maintenance of County Highway PD a. Finance Committee **until the April 8th meeting. Motion carried.**
- 12. **ANNOUNCEMENTS**
 - A. The next Council Meeting is April 8, 2014
- 13. Motion by Stern, 2nd by Gonzalez to **adjourn. Motion carried.** Time: 11:40 P.M



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**DRAFT MINUTES
FITCHBURG COMMON COUNCIL
MAY 13, 2014
7:30 P.M.
CITY HALL**

(Note: Full coverage of this meeting is available through FACTv and Streaming Video, accessible on the city web site at <http://factv.city.fitchburg.wi.us/Cablecast/Public/Main.aspx?ChannelID=3>)

1. **CALL TO ORDER** - Mayor Pfaff called the meeting to order at 7:30 p.m.
2. **PLEDGE OF ALLEGIANCE**
3. **ROLL CALL:** Members Present: Steve Arnold, Becky Baumbach, Richard Bloomquist, Dan Carpenter, Jason Gonzalez, Dorothy Krause, Carol Poole, Patrick Stern. Others: Matthew Pulda, Tony Roach, City Administrator, Mark Sewell, City Attorney, Scott Endl, Parks Director, Wade Thompson, Project Planner, Linda Cory, City Clerk.
4. **PUBLIC APPEARANCES NON-AGENDA ITEMS / NEW APPOINTMENTS**
 - A. Non Agenda Items - None
 - B. **Mayoral Appointments** - Mayor Pfaff presented the following appointments. Those in attendance that spoke were: Matthew Pulda.
 1. **New Appointments**
 - a. Commission on Aging – Nancy Foss, Term Expires 4/18/17
 - b. Zoning Board of Appeals-2nd Alternate – William Tishler, Term Expires 4/19/16
 - c. Board of Review-3rd Alternate – Matthew Pulda, Term Expires 4/19/16
 2. **Mayor's Appointments**
 - a. Board of Review Chair – Laura Varriale
 - b. Board of Appeals Chair - Gary Mella
 3. **Committee Vacancies**
 - a. Resource Conservation Commission – vacant, Term Expires 4/18/17

Motion by Poole, 2nd by Arnold to **approve** new appointments as presented. **Motion carried.**

Motion by Gonzalez, 2nd by Carpenter to **approve** re-appointments as presented. **Motion carried.**

CLASS "A" FERMENTED MALT BEVERAGE

PDQ Food Stores, Inc., 5280 Williamsburg Way - DBA PDQ Store #111 - Phillip J. Troia, Agent

PDQ Food Stores, Inc., 6208 McKee Road - DBA PDQ Store #131 – Phillip J. Troia, Agent

Speedway, LLC. , 2810 Fish Hatchery Road – DBA Speedway #4170 – Linda Voit Smeltzer, Agent

Stop-N-Go of Madison, Inc., 2932 Fish Hatchery Road - DBA Stop-N-Go #285 – Andrew J. Bowman, Agent

"CLASS C" RETAILERS' LICENSE FOR THE SALE OF WINE - Haveli Restaurant, Inc., 5957 McKee Road, Suite 108 – DBA Haveli Restaurant – Sital Singh, Agent

Motion by Baumbach, 2nd by Bloomquist to **approve the consent agenda as amended**. Arnold requested changes to minutes under 4.c.2 to be specialist, 5. B.65 change language to refer to BPW and Finance, and 7F to change web address to fitchburgwi. **Motion carried.**

6. **ADMINISTRATOR'S REPORT**– Roach reported on upcoming events – The Annual Memorial Day Observation will be held at the Senior Center 12:30-2:30 recognition. Festivals include Fitchburg Days (May 16-18) and Festa Itlaia (May 30-June1) at McKee Farms Park. The Splash Pad will open the weekend of Memorial Day. He reported on staff vacancies. The Library will start summer hours and be closed on Sunday's. The Open Book period is this week. BOR is scheduled for June 4th. The Joint Meeting of BOPW and Finance to review the CIP is on June 2nd. On June 10th is the scheduled CIP Public Hearing with review at Plan Commission on June 17th. The Council will review the CIP and 5 year financial plan on June 25th. Final approval of the CIP is July 22nd.

7. **COMMISSION/COMMITTEE REPORTS**

A. **Plan Commission**

1. Motion by Poole, 2nd by Gonzalez to **approve Ordinance 2014-O-16** Zoning Ordinance Amendment Granting General Implementation Plan Zoning for Portion of Quarry Vista Plat, Part of Lot 3 CSM 11159. **Motion carried.**
2. Motion by Poole, 2nd by Stern to **approve Ordinance 2014-O-17** Zoning Ordinance Amendment, Approving Rezoning Request RZ-2010-14 By Deborah Hatfield, Agent for Hamm Fam Land LLC, to Rezone from the R-D (Rural Development) and R-L (Residential – Low Density) to the R-LM (Residential Low-Medium Density), to the P-R (Park And Recreation) and to the A-S (Small Lot Agriculture) Districts, Various Portions Of Lots 1, 2, And 3 CSM 11159. **Motion carried.**
3. Motion by Poole, 2nd by Baumbach to **approve Resolution R-52-14 as approved by Planning** A Resolution Approving Preliminary Plat (PP-2011-14) for Quarry Vista
a. Park Commission. Discussion on stormwater review. Roll call vote: All ayes. **Motion carried.**
4. Motion by Poole, 2nd by Gonzalez to **approve Resolution R-44-14** Decision Regarding Use of Nine Springs Property to keep as Golf Course through 2015 as approved by Plan Commission. Committee action:
 - a. Park Commission – 5-2 in favor of park
 - b. Community & Economic Development Authority – passed in favor of park
 - c. Board of Public Works – passed 4-1 keep as golf course
 - d. Resource Conservation Commission – 2-1 keep as golf course
 - e. Finance Committee – 3-0 passed in favor of park

Registering and speaking in support of keeping as a Golf Course: Roger Tesch, Linda Watson, Jeff Mack, Karen Lawrence, Tom Brooke, Sam Schultz, Tom Clauder, and Nicholas Laper.

Registering and speaking in support of a Park: Christine Koth, Donna McCarter, Denise Maddox, Jake Johnson, and Nancy Angsten

Registrations received (not speaking) included 24 in support of Golf Course, 2 in support of Park, 1 in support of both.

Motion by Arnold, 2nd by Gonzalez to **amend** (Ald. Arnold provided a document with a substitute amendment). Discussion on amendment. Roll call vote: Ayes: Arnold, Krause. Nays: Baumbach, Bloomquist, Carpenter, Gonzalez, Poole, Stern. **Motion failed.**

Roll call vote on main motion: Ayes: Arnold, Baumbach, Bloomquist, Carpenter, Gonzalez, Poole, Stern. Nays: Krause. **Motion carried.**

B. Board of Public Works

1. Motion by Bloomquist, 2nd by Arnold to **approve Resolution R-53-14** A Resolution Authorizing the Submission of a Wisconsin Department of Transportation Facilities for Economic Assistance (TEA) Grant Application. a. Finance Committee. **Motion carried.**

C. **Park Commission** – Gonzalez reported the next meeting is June 5th .

D. **Library Board** –Carpenter’s report includes next meeting May 25th, the fourth action team plan, Electronic Records Applications deadline, storage unit constructed in underground parking area and this is the final Sunday being open due to summer hours.

E. **Commission on Aging** – Bloomquist reported on Summer Concerts Series, Kathy Kruger Memorial and Mayors speaking to Senior Men’s Group.

F. **Resource Conservation Commission** –Arnold reported the next meeting is May 19th .

G. **Transportation & Transit Commission** – Arnold reported on events including the City Sponsored Bike Rodeo, “Bike Dane” at Lussier, Contract Oversight Committee Meeting, Dawley Bike Hub Scheduled to be completed in June.

H. **Community & Economic Development Authority** – Baumbach reported on CEDA’s Meeting that included the Madison Group, Room Tax and the Verona Road Business Project “In it Together”.

I. **Reports from other Commissions and Committees** – Baumbach reported on Ag & Rural Affairs hosting the “Fitchburg Past & Present Bike Tour” on May 17th at 10:00 a.m. Ag is resubmitting the City’s Agricultural Plan with DATCP. The Fire Station Oversight Committee will meet on May 28th. Thomas Hovel, City Planner will be the staff contact for this committee. Stern reported the EMS Committee will coordinate and meet on May 22nd with all three communities to review CIP projects.

8. STANDING COMMITTEE REPORTS

A. Finance Committee

1. APPROVAL OF BILLS -

Review of Bills Under \$25,000 or Previously Pre-Approved (Council Action Not Required)

a. General Checks 105672 through 105842 dated 5/8/2014 Total \$570,760.58

2. Pre-Approval Items Under \$50,000 (Council Action Not Required)

a. Advantage Police Supply – Ballistic Vests, \$20,160

3. Approval of Bills for \$25,000 or more (Council Action Required)

a. Batch Dated May 8, 2014 - \$191,736.62

Motion by Bloomquist, 2nd by Carpenter to **approve** bills as presented. Stern recused from the vote. **Motion carried.** Report included Spoke & Sprocket, and reviewing Fire Dept. Vehicles.

B. Personnel Committee – Baumbach discussed the compensation salary study progress.

APPENDIX E:
RESOLUTION R-40-14 (MARCH 25, 2014):
ADOPTION OF CITY OF FITCHBURG NINE SPRINGS GOLF COURSE –
POTENTIAL PARK USE OPTION MASTER PLAN

Mayor Pfaff
Introduced By

Planning Dept.
Drafted By

Park and Plan Commissions
Directed to (by R-47-13)

March 25, 2014
Date

RESOLUTION R-40-14

APPROVING NINE SPRINGS GOLF COURSE PARK OPTION MASTER PLAN

WHEREAS, Resolution R-47-13, adopted by the Common Council in June 2013, directed the Parks, Recreation and Forestry Department, the Planning and Zoning Department, and Park Commission to create one or more alternative park plans for the Nine Springs golf course property, to be presented to the Common Council and Plan Commission for consideration; and

WHEREAS, a public plan development process has been undertaken to create a park option; and

WHEREAS, the Park Commission held a public hearing and recommended approval of the document titled: Nine Springs Golf Course-Potential Park use Option Master Plan (Park Option Master Plan); and

WHEREAS, the Plan Commission considered the Park Option Master Plan and recommended approval; and

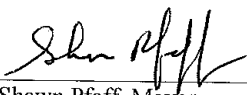
WHEREAS, the approved Park Option Master Plan will be considered at a later date by the Common Council with the current nine hole golf course use, and that a nonscientific community survey, and health impact analysis will occur prior to council consideration between the Park Option Master Plan and the current nine hole golf course.


THEREFORE, BE IT RESOLVED by the Common Council of the City of Fitchburg that it hereby approves the Park Option Master Plan.

BE IT FURTHER RESOLVED that the wording for the nonscientific community survey as noted in Attachment A be and is hereby approved.

BE IT ALSO FURTHER RESOLVED that approval of this Park Master Plan Option in no way suggests that the Common Council has made a decision with regard to the Nine Springs property, but that this park option will be weighed against the current Nine Springs nine hole golf course at a future Common Council meeting.

Adopted by the Common Council of the City of Fitchburg, Wisconsin on this 25th day of March, 2014

Approved by: 
Shawn Pfaff, Mayor

Attested by: 
Linda Cory, City Clerk

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